

June 17, 2016

The Honorable Bob Wieckowski Chair, Senate Environmental Quality Committee State Capitol, Room 2205 Sacramento, CA 95814

## RE: AB 45 (Mullin) – Household Hazardous Waste: OPPOSE

Dear Senator Wieckowski:

The cities, counties, solid waste agencies, waste haulers, and organizations identified above are respectfully **OPPOSED** to **AB 45** by Assemblymember Mullin (D – South San Francisco). While this letter is written based on the version currently in print and prior versions for that matter, we would also respectfully request that the spirit of this letter be applied to any amended version of the bill, as reasonable and appropriate.

AB 45 in any of its iterations runs counter to internationally recognized producer responsibility principles and California legislative precedent set by paint, mercury thermostats, carpet, mattresses, and more. Simply put, the proponents of AB 45 are the opponents of these other measures and they have largely refused to come to the table in good faith to share in the responsibility for their product waste. They should not be rewarded with the passage of legislation that helps them avoid a serious conversation about what role manufacturers should play in mitigating the negative end-of-life consequences of the products they make and sell.

AB 45 is touted as a "comprehensive approach" to improving California's collection and processing of household hazardous waste (HHW) when, in reality, it has been nothing of the sort. The first substantive version of the bill was an expensive and unfunded mandate on local governments to increase the collection of HHW. Then, the bill shifted slightly to mandate on local governments combined with an incentive to enact a comprehensive local ordinance on HHW. Next, the bill shifted completely after being held on the Assembly Appropriations Suspense File; the local government mandate was removed and a completely new concept was amended into the bill. Now, we have heard, but cannot get confirmation, that the bill will once again be amended before the Senate Environmental Quality Committee.

The current version of the bill consists of a mandate on local governments to divert additional products (household batteries and home-generated sharps and pharmaceuticals) from disposal in landfills with no share of responsibility by product manufacturers. This is accomplished by expanding the definition of "household hazardous waste" to include these and other items. Local governments are required by law to divert HHW from landfill, so the expanded definition results in an expanded mandate. The bill creates a process by which CalRecycle drafts model ordinances for local governments (which locals don't want or need). The bill also references a non-profit organization, that does not need to be created, that would give grants to local governments to educate consumers about proper disposal of HHW. If the nonprofit is not created, then the entire bill is inoperative by 12/31/2018. This is not comprehensive; nor would it accomplish much of anything relative to the improved collection and management of HHW.

The proponents of AB 45 all have one thing in common – they are opposed to efforts, at the state and/or local level, to pass ordinances and legislation that would use a producer responsibility model to collect and manage products such as household batteries, home-generated sharps, and home-generated pharmaceutical waste. So it makes sense that nearly every version of AB 45 has either shifted more

responsibility to local governments, preempted local authority, or undermined ongoing efforts on the local level.

The signatories to this letter want to speak with one voice:

- 1. We <u>OPPOSE</u> any efforts to undermine or preempt local regulatory authority relative to the collection and disposal/recycling of HHW. Local agencies are currently mandated by state law to ensure that HHW is diverted from disposal and properly recycled or managed. Cities and counties need flexibility in order to meet the state mandate.
- 2. We <u>OPPOSE</u> any new mandates on local governments to divert more HHW, or home-generated sharps or pharmaceutical waste. Local governments and rate payers do enough with brick and mortar collection points, curbside collection for some populations, and other events. We firmly believe that a producer responsibility paradigm should be enacted, not just to assist with the collection of dangerous products but also because it has been shown to result in source reduction.
- 3. We <u>OPPOSE</u> any efforts to undermine producer responsibility on the local and state levels. Many local agencies are passing producer responsibility ordinances on sharps and pharmaceuticals, and local and state jurisdictions have already passed similar ordinances and laws on other products.

It is for these reasons, and more that we strongly **OPPOSE AB 45** and respectfully urge you to **VOTE NO** when the bill is heard in the Senate Environmental Quality Committee.

Signed:

- 1. Alameda StopWaste, Wendy Sommer, Executive Director
- 2. Alameda County Meds Coalition, Supervisor Nate Miley
- 3. Alameda County Hazardous Materials Facility, Bill Pollock
- 4. California Association of Retired Americans (CARA), Nan Brasmer, President
- 5. California Environmental Health Directors, Justin Malan, Executive Director
- 6. California Hepatitis C Task Force, Bill Remak, Chairman
- 7. California Refuse Recycling Council, Kelly Astor & Josh Pane
- 8. California Resource Recovery Association, John Dane, Executive Director
- 9. Californian's Against Waste, Nick Lapis, Legislative Coordinator
- 10. California Product Stewardship Council, Heidi Sanborn, Executive Director
- 11. City of Claremont, Sam Pedroza, Mayor
- 12. City of Clovis, Eric Zetz, Solid Waste Manager
- 13. City of Cupertino, Timm Borden, Public Works Director
- 14. City of Mountain View, Michael A. Fuller, Public Works Director
- 15. City of Palo Alto, Chuck Muir, Manager, Environmental Control Programs
- 16. City of Roseville, Carol Garcia, Mayor
- 17. City of Stockton, Gretchen Olsen, Solid Waste Manager
- 18. City of Sunnyvale, Glenn Hendricks, Mayor
- 19. City of Torrance, Mayor Patrick J. Furey
- 20. County of Santa Barbara, Joseph Toney, Deputy County Executive Officer
- 21. County of Marin, RxSafe Marin, Dr. Matt Willis, MD, MPH, Public Health Officer
- 22. Del Norte Solid Waste Management Authority, Tedd Ward, Director & Ron Gastineau, Mayor, City of Crescent City
- 23. Delta Diablo, Gary W. Darling, General Manager

- 24. Goodwill Industries of San Francisco, San Mateo and Marin, Linda Pratt, Director of Sustainability
- 25. Green Sangha of Marin, Stuart Moody, Board President
- 26. Hope2gether Foundation, Sherrie L Rubin, Founder / Director
- 27. Kern County Public Works Department, Craig M. Pope, Public Works Director
- 28. Los Angeles County Integrated Waste Management Task Force, Mike Mohajer
- 29. Los Angeles County Department of Public Works, Coby Skye
- 30. Los Angeles County Division, League of California Cities® Carol Chen, President
- 31. Marin Household Hazardous Waste Facility, Kathy Wall, Household Hazardous Waste Coordinator
- 32. Marin County Pharmacist Assocition, Aglaia Panos Pharm D
- 33. Marin Sanitary Service, Patty Garbarino, President
- 34. Mojave Desert and Mountain Recycling Authority, John Davis, Administrator
- 35. Napa Recycling and Waste Services, Tim Dewey-Mattia, Public Education Manager
- 36. Upper Valley Waste Management Agency (Napa), Steven Lederer, Manager
- 37. Napa County, Alfredo Pedroza, Chairman, Board of Supervisors
- 38. National Coalition Against Prescription Drug Abuse, April Rovero, Executive Director
- 39. National Association of Hazardous Materials Managers, Brandon Nelson-Zarrahy, President Gold Rush Chapter
- 40. National Association of Hazardous Materials Managers California Chapter, Ken Pereira
- 41. Napa Sanitation District, Timothy Healy, General Manager
- 42. Pharmacy Planning Service Inc., Fredrick S. Meyer, R.Ph. MPH, FACA
- 43. Pharmacy Defense Fund, Heidi Meyer
- 44. Peninsula Sanitary Service, Inc., Julie Muir
- 45. Recology, Eric Potashner, Vice President & Sr. Director of Strategic Affairs
- 46. Riverside County Department of Waste Resources, Hans Kernkamp, General Manager-Chief Engineer
- 47. Russian River Watershed Assocaition, Andy Rodgers, Executive Director
- 48. Salinas Valley Recycles, Patrick Mathews, General Manager/CAO
- 49. Sanitation Districts of Los Angeles County, Sharron Green, Legislative & Regulatory Liaison
- 50. San Joaquin County Department of Public Works, Kris Balaji, Director
- 51. Santa Clara County, Recycling and Waste Reduction Commission, James. R., Griffith, Chair
- 52. Seventh Generation Advisors, Leslie Tamminen
- 53. Solid Waste Association of North America, Jason Schmeltzer, Legilsative Affairs and Board
- 54. Sonoma County Waste Management Agency, Patrick Carter, Executive Director
- 55. Stanislaus County, Jami Aggers, Director of Department of Environmental Resources and Parks & Recreation
- 56. Surfrider Foundation, Staley Prom, Staley Prom, Esq. Legal Associate
- 57. Teamsters Local 396, Ron Herrera, Secretary-Treasurer
- 58. Waterkeeper, Robert F. Kennedy Jr.,
- 59. Western Placer Waste Management Authority, Bill Zimmerman, P.E. Deputy Executive Director
- 60. Yolo County, Jim Provenza, Chair, Board of Supervisors
- 61. Zero Waste Marin, Marin County, Steve Devine, Program Manager