AIRPORT LAND USE COMMISSION AGENDA ITEM #9 MARCH 20, 1991

REVIEW OF LOCAL APPROVAL

APPLICANT: NAPA GARBAGE SERVICE

#ALU-41

LOCAL GOVERNMENT: COUNTY OF NAPA

TYPE OF APPROVAL: USE PERMIT NO. U-90-29 APPROVED BY THE NAPA COUNTY CONSERVATION, DEVELOPMENT AND PLANNING COMMISSION FEBRUARY 20, 1991.

PROJECT DESCRIPTION:

Establishment of a recyclable materials transfer center to include sorting, packing, and preparation for transport of various recyclable materials including outdoor composting of organic waste, and relocation of existing administration facilities and truck storage/maintenance of normal collection operations. Located on a 12 acre portion of a 20 acre parcel on the south side of Tower Road at its western terminus, adjacent to the Southern Pacific Railroad tracks, County of Napa. Napa County Airport referral area. (APN 57-140-38)

FINDINGS:

The following findings must be adopted in order to approve the project:

- (a) The commission is making substantial progress toward the completion of the plan.
- (b) There is a reasonable probability that the action, regulation, or permit will be consistent with the plan being prepared by the commission.
- (c) There is little or no probability of substantial detriment to or interference with the future adopted plan if the action, regulation, or permit is ultimately inconsistent with the plan.

DISCUSSION:

The project is located in the two-mile referral area of the Napa County Airport. The Commission has approved the use of portions of the Draft Napa County Airport Master Plan (the "Land Use Compatibility Guidelines") as guidelines for review of projects in this referral area.

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The northern portion of the site is in a direct line east of the airport runway, falling into Areas "A" and "B", and constitutes parts of the Runway Protection Zone and the Inner Approach/Departure Zone, subject to substantial safety risks, high noise levels, and overflights below 100 feet. The remainder of the project site is located in Area "D," identified as the "Traffic Pattern" of the airport, subject to moderate safety risk and frequent noise intrusion, with routine overflights below 1,000 feet above the ground.

The proposed project consists of several functional areas. The northeast corner is the Garbage Company's headquarters office complex, including a two-story building a maximum of 25 ft. high, and patron and employee parking. By condition of County approval, the building itself will be located entirely within the "D" zone. The southeast portion of the site would contain a material recovery building a maximum of 33 feet high, outdoor storage, and truck parking. The western part of the site would contain composting and outdoor storage areas.

The project compares with the Guidelines as follows:

1. Maximum density in people per acre.

Use of the "A" Zone portion of the site would be occupied by composting windrows. Maintenance of this area would require minimal occupancy. The "B" Zone portion of the site would be devoted to composting and parking lots. A total of 91 parking spaces would be provided for customers and employees (not all of which might be in the "B" Zone after final design), but most of these spaces would be for overnight parking of garbage trucks. This area occupies a little over an acre. Peak use would probably occur in the afternoon, when the last customers leave, when trucks enter to park, and when employees leave the site. The office and materials-recovery buildings would be in the "D" zone. A maximum of 28 employees would be located in this approximately 4½-acre area.

The Compatibility Guideline for Area "B" provides for total occupancy of 25 people per acre. Although it would be theoretically possible for the project to result in more than this number present in area "B" at one time, all these people would be leaving the site, and would thus be present for a few minutes at most. The Compatibility Guideline for Area "D" provides for a maximum of 150 people per acre (up to 100 of these inside). The project, occupying about 10 acres in area "D" altogether, easily complies with this Guideline.

2. Open Land Requirements

Open land requirements of compatibility Area "B" are 50%. As proposed, this area would be entirely devoted to open space uses and parking. Open land requirements of Area "D" are 25%. Calculations are to be made for "each distinct compatibility zone." The project site is located in the Tower Road industrial area, but nevertheless the project contains well over 25% of open area in Zone "D" devoted to outdoor storage and composting.

3. Prohibited uses.

The Guidelines for Area D would prohibit residential uses and other noise sensitive uses. The project includes office space, which may be considered somewhat noise sensitive, but construction can insulate the interior noise levels to avoid disruption by aircraft. No noise residential or noise-sensitive uses, flammable materials, or limited-mobility occupancies are proposed for Area B where these would be prohibited.

4. Development conditions.

The Guidelines require an avigation or overflight easement. Such an easement will be granted to the County as a condition of the underlying parcel map.

The Guidelines would prohibit uses hazardous to flight. No such uses are proposed.

The Guidelines for Area "D" encourage clustering of development to maximize open land areas. The proposed construction would occupy less than a quarter of the site, and is located in the portion of the site furthest from the airport, and outside an extension of the runway.

5. Unacceptable uses.

Most office uses are unacceptable in Zone "B." The office building has been relocated south, to Zone "D." In Zone "D," schools, libraries, hospitals, nursing homes, day care centers, shopping malls and amphitheaters are normally unacceptable uses. None are proposed.

6. Completion of the Airport Land Use Plan.

In accordance with requirements of State Law, the Napa County ALUC is proceeding with preparation of an Airport Land Use Plan with the assistance of the consulting firm of Hodges and Shutt. After workshops and study sessions in the three affected areas, hearings on the draft Airport Land Use Compatibility Plan have begun. Environmental review is underway, with adoption of at least some portions of the Plan scheduled for April 22, 1991.

7. Likely Consistency.

The proposed use is consistent with the General and Specific Plans for industrial-park development of the surrounding area. The northern part of the site is directly beneath a portion of the approach/departure path, but virtually all occupied facililities would be located south of this critical area. Other industrial uses exist in the general area. The project is also fully consistent with the draft ALUCP.

8. Future Detriment.

The principal concerns raised by future airport land use planning in this location are aircraft safety and noise. No safety hazards are proposed by the project. Potential emergency landing/crash sites off the end of the runway will not be occupied by structures. No noise concerns are raised by the proposal.

RECOMMENDATION:

Approval of Napa County Use Permit No. U-90-29, as approved February 20, 1991, with the required findings (a) thru (c) listed above.

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NAPA COUNTY AIRPORT

January 1990

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ZONE	LOCATION	IMPACT ELEMENTS	BESUDENTIAL QTHER USES (people/ac) here a the and on (du/ac) ¹ Structures of Structures	IAL OTHER USES (p Structures of	(content of the second of the	REQUIRED OPEN LAND ³	PROHIBITED USES	OTHER DEVELOPMENT	EXAMPLES OF NORMALLY ACCEPTABLE	EXAMPLES OF USES NORMALLY NOT
*	o Clear Zone or Primary	o High risk	•		1			CONDITIONS 4	USES 6	ACCEPTABLE 6
	2	o High noise levels			2	Al? Remaining	<pre>0 All residential uses 0 Any assemblage of people 0 Any mer structure which exceeds height 1 limits 0 Any hoise sensitive uses</pre>	o No uses hazardous to flight o Conformance with height limitations of Federal Aviation Regulations Part 77	o Pastures, open space o Aircraft tiedowns o Auto parking	o Heavy poles, signs, large trees, etc.
m	o Inner Approach/Departure Zona	o Substantial risk Low over- citjøts along extended rumuy centeri ine o High noise levels	Ð	10	22	50%	 All residential uses Any noise stantive uses Schools, libraries, hospitals, nursing homes, pitals, nursing homes, Uses involving highly flammable materials 	o Structures to be as far as possible from extended runnay centerline O Minuma MLR of 25 GBA in office building 7 O No uses hazardous to flight O Avigation essement required	o All uses from Zona A o Parks with Tou-Intensity uses, golf courses Uurseries o Mini-storage	o Retail usas o Office usas (axcept as accessory to acceptablu usas) o Notels, motels, resort o Natter, sesembly o Natter, auditorime, or
о 5	o Outer Approach/Departure	o Substantial maine			2		a the second sec	;		conference centers
		o Moderta risk either. (1) Routine overflight on instru- ment approach below 400 AGL or (2) below pattern altitude on visuel approach	o 1	20	25	908 9	o Nirta Just Schools, 1 braries, hos- pitals, nursing homes, day care centers day care sensitive uses	o Clattering of development is encour- aged to maximize open land areas o No use hazardous to flight o Avigation easement required	o All usas from Zone B O Marshousing and low-In- tensi by light industrial o Small retail uses O Uddoor recention uses; marina. ball parks o Office uses (one-story maximum)	o Large retail buildings o Notels, motels, resorts health Clubs Restaurants, bars o Multi-story office and (Inancial uses o Theatres, auditoriums, conference renter-
		o Moderate risk overfiight below 800' AG. O Frequent noise intrusion	0	100	150	258	o All residential uses o Noise-sensitive uses	C Clustering of development is an- couraged to maximize open lynd areas No uses hazardous to flight O Voerflight easement required o 35 feet maximum height	o All uses from Zone C o Most non-residential uses	o Schools, libraries, hos- pitals, nursing homes, day care centers day care shopping malls
		o Limited risk o Frequent noise intrusion	Low density ⁸ 150	8 150	300E	Note 8	<pre>o Large assemblages of people under flight path o Noise sensitive outdoor uses</pre>	o Overfiight easement required o No uses hazardous to fiight o Clustering of development avay from traffic pattern	o Any permitted use	<pre>0 Schools, libraries, hos- pitals, nursing homes, day care centers</pre>
•	o Other Airport Environs	o Low risk o Overfilghts	s 	SEENO) T E 8		o Noise sensitive outdoor uses	o Overfilght easement raquired	o Any permitted use	o Amphithesters o Amphithesters

IOTES

Residential fand use and zoning designations should not allow more than the indicated number doweling untaper gross acre. Untait can be clustered to meet open land crietist. Maximum rest density in any area should not exceed three times the acceptable gross density. The residential restrictions do not apply to residential uses allowable under agricultural land use and zoning designations.

The use should not stract more than the indicated number of persons per net acre. Net caragos is the total site area inclusive of parting areas and landscaping, less the area decreated for strates. These densities are instructed as general parting publications to ad in determining the acceptability of proposed land uses. Custering of development within the determining the acceptability of proposed land uses. Custering of development within the determining the acceptability of encouraged to protect and provide open space/safety areas.

Open land requirements apply to the gross area of all lands within each distinct comparibility zone. The indicated percentage of open land should remain tree of structures and other major obstacles. To be considered open land the area must be sufficiently large and unobstructed to enable an elicited to make an emergency landing with a high probability of no serious

Priuries to the occupants of the aticraft or major damage to structures on the ground. The minimum such for such areas if 100 teet wide by 300 to 500 teet long. Roads and adjacent landscaping quality it they are wide strongh and not obstructed by large trees, signs, or poles. These areas strong to externed as cheety as practical to the common detection of aticraft light over the area.

- 4 Dedication of an angation or overflight essement is required as a condition for new development within all zones. Also, height limit restrictions are applicable to structures and trees in all zones in accordance with Federal Aviation Regulation Part 77 and the County's Arpon Saley Ordinance No. 416.
- These uses typically can be designed to meet the density requirements and other development conditions listed.

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These uses hypically do not meet the density requirements and other development conditions

7 NLR = Note Level Reduction; Le. the attenuation of sound level from outside to inside provided by the structure. ⁴ 8 Maximum densities and open land requirements in accordance with contract or contract.

isted. They should be allowed only it a major community objective is served by their location In this zone and it maligation measures are incorporated that will minimize potential conflicts.

- Maximum densities and open land requirements in accordance with adopted General Plans and zoning designations.
- 9 In the event that a parcel is bisected by two or more compatibility zones, the more restrictive criteria shall apply to the entire parcel until such time as the parcel is subdivided.
- 10 The purpose of this criteria is to provide a basis for determining those land uses which are compatible with alroot activities. Specific land uses will be allowed only if they are also consistent with applicable General Plan policies and coning ordinances.

AIRPORT VICINITY LAND USE COMPATIBILITY CRITERIA

TABLE 9-1



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