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NAPA COUNTY BOARD OF SUPERVISORS Board Agenda Letter

TO: Board of Supervisors
FROM: Britt Ferguson for Nancy Watt - County Executive Officer
County Executive Office
REPORT BY: Helene Franchi, Senior Management Analyst, 253-4820
SUBJECT: Adult Correctional System Master Plan Discussion

RECOMMENDATION

County Executive Officer to provide an update on the Adult Correctional System Master Plan and a presentation by Mark Carey regarding recommendations for a continuum of programs within the criminal justice system that may impact future jail bed needs.

EXECUTIVE SUMMARY

The Criminal Justice Committee (CJC) has been meeting at least monthly to define recommendations regarding system changes and alternative programs. As part of that process, the CJC reviewed the jail bed baseline projection report prepared by Carter Goble Lee, the County's correctional planning consultant, which was presented to the Board in July, 2006. The report concluded that, assuming no significant changes in policy or practice, the County will need an additional 61 to 111 jail beds by 2015 and a total of an additional 87 to 209 beds by 2025.

The CJC and the Board have also received and reviewed a baseline projection report prepared by Carter Goble Lee regarding the future growth in the adult probation caseload using similar assumptions as those in the jail bed projections report. That report projected an increase of between 260 and 765 probationers in 2010 and between 2,342 and 4,988 probationers in 2025.

The next step in the overall process, is to establish the types of beds needed (minimum security, maximum security, and so forth) and service gaps which may assist the CJC in implementing programs to reduce recidivism. With the help of Mark Carey and his associates, staff has begun the process of identifying these services gaps, areas in which the system is doing well, and ways in which a continuum of services can be provided using evidence based practices to reduce recidivism. Today Mr. Carey will be discussing with the Board implications of evidence based practices on the criminal justice system and providing some information on intermediate sanctions which can be put in place. Mr. Carey will also provide a brief summary of recent mapping exercises and file reviews of both jail inmates and those on probation and report on the County Probation Department's efforts to begin implementing evidence-based practices. Staff will return to the Board in November with a final Adult

Correctional System Master Plan Phase I report. That report will include recommendations on the number and type of jail beds needed over the next 18 years, propose programs and services that should be provided to reduce offender recidivism, and identify the impact of future probation caseload growth on the County's Probation Department. This will set the stage for moving to Phase II of the Adult Correctional System Master Planning process which, among other things, will address correctional facility construction options and costs.

FISCAL IMPACT

Is there a Fiscal Impact? No

ENVIRONMENTAL IMPACT

ENVIRONMENTAL DETERMINATION: The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND AND DISCUSSION

The Board was previously provided with a report from the Criminal Justice Committee (CJC) and consultant Carter Goble Lee Associates (CGL) that included a trend analysis and initial future projections of jail inmates and resulting bed needs **assuming no changes in current policies and practices** in the adult correctional system. The report included the following information:

- | Criminal justice trends;
- | Jail trends; and
- | Jail capacity needs projection.

The report concluded that, assuming no significant changes in policy or practice, the County will need an additional 61 to 111 beds by 2015 and an additional 87 to 209 beds by 2025.

The Board was also was previously provided with a report from the Criminal Justice Committee and CGL on projected future growth in probation caseloads. Again assuming no changes in current policies and practices in the adult correctional system, the probation report contained the following information:

- | Probation Trends: The County's probation caseload increased at the rate of 11.4% per year since 2000. The total number of defendants added to Probation has grown by over 63% in five years from 693 in 2000 to 1,130 in 2005. The average annual caseload in 2006 is reported to be 2,318.
- | Historical Caseload Growth by Level of Offense: Of the number of defendants added during the five year period, the growth rate has been higher for misdemeanors at 85% compared to felony defendants which has only grown at 39.9%.
- | Probation Population Projection: The 2005 system caseload of 2,024 served as a base for annual data projections. The County can expect to have between 2,578 and 3,083 probationers by 2010 and between 4,660 and 7,306 probationers by 2025.

As mentioned in July, the next step in the Adult Correctional System Master Plan process is for the CJC, together with CGL and other consultants, to consider (after a review of established best practices) alternative policies and

practices and revise and refine the jail bed projections based, in part, on decisions regarding those policies and practices; conduct a similar analysis with regard to the probation function; develop facility and corrections services planning options; and estimate expansion space need and "ballpark" construction and operational costs. As part of that process, the County hired Mark Carey, a nationally recognized consultant to provide training and technical assistance to the County through the CJC.

Mr. Carey has been assisting staff with a system mapping exercise, a review of case files of jail inmates and probationers, and a review of programs available in the community. Today's discussion, will summarize information gathered to date by Mr. Carey and his team. He will discuss with the Board implications of the use of evidence based practices on service gaps, and he will identify some intermediate sanctions that can be used within the criminal justice system. Mr. Carey will also describe the County Probation Department's process to-date in implementing evidence-based practices.

The information now being collected will ultimately be provided to CGL who will then further refine the projections of future jail bed and probation needs based on the assumption that resources can be reallocated to develop evidence based programs and services that will help to reduce recidivism. The CJC will meet with CGL in October and will bring final recommendations to the Board in November concerning the number and type of jail beds that will be needed, services that should be implemented and the impact of all of this on the Probation Department and other elements of the criminal justice system. This will conclude Phase I of the Adult Correctional System Master Planning process. Based on Board direction, the CJC and staff will then proceed to Phase II, which, among other things, will focus on refining jail bed needs and identifying facility construction options and costs.

SUPPORTING DOCUMENTS

None

CEO Recommendation: Approve

Reviewed By: Helene Franchi