



Agenda Date: 5/23/2006
Agenda Placement: 10B

NAPA COUNTY BOARD OF SUPERVISORS Board Agenda Letter

TO: Board of Supervisors
FROM: Britt Ferguson for Nancy Watt - County Executive Officer
County Executive Office
REPORT BY: Andrew Carey, Management Analyst, 253-4477
SUBJECT: June 6, 2006 ballot measures

RECOMMENDATION

Discussion and possible action concerning June 6, 2006 ballot measures, which the Board may or may not take action on (Supervisor Wagenknecht):

1. Proposition 81 - California Reading and Literacy Improvement and Public Library Construction and Bond Act of 2006; and
2. Proposition 82 - Preschool Education. Tax on Incomes Over \$400,000 for Individuals; \$800,000 for Couples.
(Unanimous vote of the Board members present required)

EXECUTIVE SUMMARY

During the May 9, 2006 meeting of the Board of Supervisors, Supervisor Wagenknecht requested that the June 6, 2006 ballot measures be placed on the Board's agenda for discussion and possible action. There are two measures that have qualified for the June 6, 2006 ballot:

1. Proposition 81 - California Reading and Literacy Improvement and Public Library Construction and Bond Act of 2006; and
2. Proposition 82 - Preschool Education. Tax on Incomes Over \$400,000 for Individuals; \$800,000 for Couples.

The Board may or may not take action on any or all of the items presented for discussion. However, unlike legislation under consideration in the State Legislature and in the Congress, the Board is limited in the actions it may take on measures placed before the voters. The Board and County staff may not expend public funds attempting to persuade the public to vote for or against any ballot measure. However, the Board may take a public position on ballot measure without suggesting how the public should vote. Board members may also verbally express their opinions on ballot measures in a public meeting where there is the opportunity for public discussion

and presentation of the pros and cons of the measures.

FISCAL IMPACT

Is there a Fiscal Impact? No

ENVIRONMENTAL IMPACT

ENVIRONMENTAL DETERMINATION: The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND AND DISCUSSION

There are two measures that have qualified for the June 6, 2006 ballot:

1. Proposition 81 - California Reading and Literacy Improvement and Public Library Construction and Bond Act of 2006; and
2. Proposition 82 - Preschool Education. Tax on Incomes Over \$400,000 for Individuals; \$800,000 for Couples.

Summaries of both measures, which have been copied directly from the Secretary of State's web-site, are presented below. Analysis of both measures by the state's Legislative Analyst, additional arguments in support and opposition of the measures (as they will appear on the ballot), and the full text of both measures have been provided as attachments to this staff report. These documents were also acquired at the Secretary of State's web-site.

Proposition 81 - California Reading and Literacy Improvement and Public Library Construction and Bond Act of 2006.

SUMMARY Put on the Ballot by the Legislature

This act provides for a bond issue in an amount not to exceed a total of six hundred million dollars (\$600,000,000) to provide funds for the construction and renovation of public library facilities in order to expand access to reading and literacy programs in California's public education system and to expand access to public library services for all residents of California. Fiscal Impact: State cost of about \$1.2 billion over 30 years to pay off both the principal (\$600,000,000) and interest (\$570 million) costs of the bonds. One-time local costs (statewide) of about \$320 million for local matching contributions.

WHAT YOUR VOTE MEANS

YES

A YES vote on this measure means: The state could sell \$600 million in bonds to provide local agencies for construction, renovation, and/or expansion of local library facilities. Local agencies would contribute about \$320 million of their own funds toward these projects.

NO

A NO vote on this measure means: The State could not sell \$600 million in bonds for these purposes.

ARGUMENTS

PRO

Proposition 81 builds new community libraries and renovates old ones. It encourages school-library partnerships and helps fight illiteracy, without tax increases. \$600 million in state matching funds combines with local funding to provide safe havens for children after school and greater library access for seniors, business, disables, and families.

CON

Free spending politicians have misspent our money. We should not spend \$9 billion a year on welfare for illegal aliens, and then borrow money for libraries. A no vote forces free spending politicians to cut welfare for illegal aliens to pay for our libraries. Vote No on Proposition 81.

FOR ADDITIONAL INFORMATION

FOR

Nancy Mooney
Yes for Libraries
1215 19th St. #200
Sacramento, CA 95814
916-737-9325
mooneyna@aol.com
www.yesforlibraries.com

AGAINST

Thomas N. Hudson
Executive Director
California Taxpayer Protection Committee
9971 Base Line Road
Elverta, CA 95626-9411
916-991-9300
info@protecttaxpayers.com
www.protecttaxpayers.com

Proposition 82 - Preschool Education. Tax on Incomes Over \$400,000 for Individuals; \$800,000 for Couples. Initiative Constitutional Amendment and Statute.

SUMMARY Put on the Ballot by Petition Signatures

Establishes voluntary preschool education for all four-year olds. Funded by 1.7% tax on individual income over \$400,000; couples' income over \$800,000. Fiscal Impact: Increased annual revenues of \$2.1 billion in 2007-08, growing with the economy in future years. All revenues would be spent on the new preschool program.

WHAT YOUR VOTE MEANS

YES

A YES vote on this measure means: The state would make a free, voluntary, half-day public preschool program

available to all 4-year olds. The state would impose a new tax on high-income taxpayers to pay for the new program.

NO
A NO vote on this measure means: The state would not: (1) establish a new preschool program available to all four-year olds or (2) impose a new tax on high-income taxpayers to pay for such a program. (The state and federal governments would continue to provide existing public preschool services, primarily to children of low-income families.)

ARGUMENTS

PRO
PROP. 82 WILL PREPARE MORE CHILDREN TO READ AND LEARN, WHICH WILL STRENGTHEN K-12 EDUCATION. It encourages parental involvement, expands teacher training, has no cost for 99.4% of taxpayers, and provides for independent audits and criminal penalties for misuse of funds. Groups representing 450,000 classroom teachers say YES on 82.

CON
Proposition 82 is the wrong approach. Let's fix K-12 first before creating a new education bureaucracy and spending \$2.4 billion per year for only 4-5% increase in preschool enrollment. There are better, more cost-effective ways to expand preschool. Please vote No on 82.

FOR ADDITIONAL INFORMATION

FOR
Yes on 82, Preschool for All
1171 South Robertson Blvd., Suite 182
Los Angeles, CA 90035
310-786-7605
info@yeson82.com
www.YesOn82.com

AGAINST
Stop the Reiner Initiative - No on 82
3001 Douglas Blvd., Suite 225
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916-218-6640
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www.NoProp82.org

SUPPORTING DOCUMENTS

- A . Proposition 81
- B . Proposition 82

CEO Recommendation: Approve
Reviewed By: Andrew Carey