

A Tradition of Stewardship A Commitment to Service Agenda Date: 5/19/2020 Agenda Placement: 60

# NAPA COUNTY BOARD OF SUPERVISORS Board Agenda Letter

**TO:** Board of Supervisors

FROM: Steven Lederer - Director of Public Works

Public Works

**REPORT BY:** Andrew Butler, Senior Engineer - 707-259-8671

SUBJECT: Napa River Oakville Crossroad to Oak Knoll Avenue Restoration Project Group D, PW 20-28 -

Award of Contract for Construction and Approval of Temporary Construction Easement

Agreements

#### **RECOMMENDATION**

Director of Public Works requests the following actions:

- Award of the contract for the Napa River Oakville Crossroad to Oak Knoll Avenue Restoration Project Group D - PW 20-28 to Siteworks Construction Inc. of Lafayette, California, for their low base bid of \$4,685,570.31 with Additive Alternative 1 for a price of \$156,540.37 for a total of \$4,842,110.68;
- 2. Authorization for the Chair to sign the construction contract; and
- 3. Approval of and authorization for the Chair to sign Temporary Construction Easement (TCE) agreements at no cost to the County with the following landowners:
  - a. Constellation Brands U.S. Operations, Inc. (two properties);
  - b. Never Bend LLC;
  - c. RUSSEL JANICE R SUC TR:
  - d. SPP NAPA VINEYARDS LLC;
  - e. Herrick II Ranch LLC;
  - f. Miller Vineyards LLC; and
  - g. US VITICULTURE FARMLAND LLC.

# **EXECUTIVE SUMMARY**

On March 17, 2020 the Board of Supervisors approved plans and specifications for the "Napa River Oakville Crossroad to Oak Knoll Avenue Restoration Project, Group D", PW 20-28, and authorized Public Works to advertise for sealed bids and for opening of the bids at a time, date, and location to be published by the Director of Public Works pursuant to Section 20150.8 of the Public Contract Code. Bids were opened on May 7, 2020 with the

apparent low bidder being Siteworks Construction Inc. of Lafayette, CA, for their low base bid of \$4,685,570.31 with Additive Alternative 1 for a price of \$156,540.37 for a total of \$4,842,110.68. Siteworks Construction Inc. is not a local vendor. The project is funded by grants from the Environmental Protection Agency, the Wildlife Conservation Board, the State Water Resources Control Board, the California State Coastal Conservancy, and the California Department of Fish and Wildlife with funds being matched by Measure "A".

## FISCAL & STRATEGIC PLAN IMPACT

Is there a Fiscal Impact? Yes
Is it currently budgeted? Yes

Where is it budgeted? Public Works Projects Fund 1000, Subdivision 1220500, Program

07002. Project is funded by grants from the Environmental Protection Agency, the Wildlife Conservation Board, the State Water Resources Control Board, the California State Coastal Conservancy, and the California Department of Fish and Wildlife with funds being matched by Measure "A". The attached table outlines the project budget for the

OVOK Group D Project.

Is it Mandatory or Discretionary?

Discretionary

Discretionary Justification: The project is a continuation of the Napa River Restoration Projects to

enhance the riparian environment and reduce sediment loads into the

river.

Is the general fund affected?

Future fiscal impact: The project is anticipated to be complete in 2021. Following

construction, long term maintenance is being funded by the OVOK Community Facilities District that was created by the Flood Control

District.

Consequences if not approved: If this item is not approved, potential loss of grant funds, landowner

involvement and continued degradation of the Napa River can occur.

County Strategic Plan pillar addressed: Vibrant and Sustainable Environment

Goal No. 12, Provide greater environmental protection for

environmental resources, particularly agricultural land, forests, air, and

water.

Additional Information:

## **ENVIRONMENTAL IMPACT**

**ENVIRONMENTAL DETERMINATION:** The project is the subject of a Mitigated Negative Declaration (SCH No. 2014012057), which was adopted by the Napa County Public Works Director on April 11, 2014. According to the Mitigated Negative Declaration, the proposed project would have, if mitigation measures are not included, potentially significant environmental impacts in the following areas: Aesthetics, Biological Resources, Transportation/Traffic, Cultural Resources, and Air Quality. This project site is not on any of the lists of hazardous waste sites enumerated under Government code section 65962.5. Project permit obtained from the United States Army Corps of Engineers will include additional environmental evaluations to comply with NEPA as may be needed

if Federal grant funds are used to fund future construction efforts.

## BACKGROUND AND DISCUSSION

The Napa River Oakville Crossroad-Oak Knoll Avenue (OVOK) Restoration Project will continue activities to reduce sediment loads and enhance biological complexity throughout the river channel similar to those performed in the recently completed Rutherford Reach Restoration Project. The OVOK project spans approximately 9.5 miles, beginning south of Oakville Crossroad and ending near Oak Knoll Avenue. Specific restoration sites have been identified and organized into construction Groups A, B, C, and D. Due to limitations in restoration funding for these sites, construction of the four groups is not sequential. Group A, C, and B are currently funded and in various stages of construction as outlined below. The design for Group D has been completed and it has been out for bid since early April. The project is now ready for award and to start construction. The attached map shows the locations of the construction sites associated with each group. The attached budget table provides the estimated construction costs.

#### Group A

Construction of Group A was completed in summer 2016 and revegetation began in the spring of 2017 and ends this year.

## **Group C**

Construction of Group C was completed in 2018 and is currently in a revegetation phase which will end in 2021.

#### **Group B**

Construction of Group B was completed in 2019 and is currently in a revegetation phase which will end in 2023.

# Group D (The subject of this Item)

Group D consists of nine sites split into two phases. Phase I, to be constructed in 2020, contains sites 3, 4, and 10. Phase II, to be constructed in 2021, contains sites 1, 2a & 2b, 4a & 4b, and Neverbend. There are two additive alternates, one for Site 7 in Phase I and one for Site 9 in Phase II. These alternates were created to give the County flexibility in award of the contract based on received bids and available funds and to allow additional time for permitting at sites with sensitive cultural resources. The project involves grading the river channel to create diversity and to reconnect the waterway to its historic floodplain. The planned habitat structures and erosion protection will allow for a healthier ecosystem without creating additional risk to landowners in the area.

The Napa River Oakville Crossroad-Oak Knoll Avenue (OVOK) Restoration Project will continue restoration activities to reduce sediment loads into the river and to provide biological complexity throughout the river channel similar to those performed in the recently completed Rutherford Reach Restoration Project. The OVOK project spans approximately 9.5 miles, beginning south of Oakville Crossroad and ending near Oak Knoll Avenue. Specific restoration sites have been identified and organized into construction Groups A, B, C, and D. Due to limitations in restoration funding for these sites, construction of the four groups is not sequential. Group A, C, and B are currently funded and in various stages of construction as outlined below. Group D has been out for bid since early April and is now ready for award of the contract and to start construction. The attached map shows the locations of the construction sites associated with each group and the attached budget shows the estimated project budget for Group B (the subject of this item).

The Engineer's estimate for construction of the base contract is \$5,395,209; the estimate for Additive Alternate 1 is \$151,655; and the estimate for Additive Alternate 2 is \$1,319,825.

The following are the three lowest bids for the base contract:

Contractor	Total Base Bid	
Siteworks Construction Inc., Lafayette, CA	\$4,685,570.31	
Hanford ARC Inc., Petaluma, CA	\$4,751,276.00	
McCollough Construction Inc., Arcata, CA	\$5,457,322.05	

It is recommended that Additive Alternate 1 for the amount of \$156,540.37 be approved for construction of Site 7. This additional alternate will bring the total contract amount to \$4,842,110.68. The overall budget for completion of the OVOK Project is \$9,113,669, which includes the costs of construction, including construction contingency, public works labor, design consultant labor, construction management, project management and inspections and fees.

Siteworks Construction Inc. is not a local vendor. Public Contract Code requires that the construction contract be awarded to the lowest responsible and responsive bidder regardless of whether the low bidder is local or not. Staff outreach to the local construction contractor community included advertising the request for bids in the Napa Valley Register, the Solano-Napa Builders Exchange and posting on the County website. Staff also sent "Notices to Contractors" to local contractors to let them know about the bidding opportunities. Once the construction contract is awarded the County will contact the Napa County Workforce Investment Board (WIB) and will require the successful contractor to contact the WIB to let the WIB know of its hiring needs.

Construction of Group D will occur over two years and has a strict work window to comply with environmental permit conditions. This phase of the OVOK Project and subsequent revegetation, which will be a separate contract to be bid out later this year, is being supported by grant funding from the Environmental Protection Agency, the Wildlife Conservation Board, the State Water Resources Control Board, the California State Coastal Conservancy, and the California Department of Fish and Wildlife with funds being matched by Measure "A". Once construction is complete, revegetation of all disturbed areas will be performed. Invasive plant species that have been removed will be replaced with native vegetation that has been propagated from the Napa River Watershed. The new plantings will be monitored and maintained over a 3-year period to assure that they are properly established. The revegetation portion of this project will take place under a different contract which is scheduled for bid in Spring 2021.

The owners of the properties that are involved with this phase of construction have executed Temporary Construction Easement (TCE) agreements allowing the County access for construction and also approving the construction of project improvements on their properties. Upon execution of the TCEs by the Board, the agreements will be recorded with the Napa County Recorder's Office.

# **SUPPORTING DOCUMENTS**

A . Budget Table

B . Project Map

CEO Recommendation: Approve

Reviewed By: Susan Kuss