

Agenda Date: 4/17/2012 Agenda Placement: 7A

NAPA COUNTY BOARD OF SUPERVISORS Board Agenda Letter

TO: Board of Supervisors

FROM: Mary Butler - Chief Probation Officer

Probation

REPORT BY: Lynn Perez, Staff Services Manager - 253-4126

SUBJECT: Agreement with 3M Electronic Monitoring Inc.

RECOMMENDATION

Chief Probation Officer and Director of Correction request approval of and authorization for the Chairman to sign an agreement with 3M Electronic Monitoring, Inc. for the term April 17, 2012 through June 30, 2015 to provide juvenile and adult electronic monitoring for the Probation Department and Corrections.

EXECUTIVE SUMMARY

On November 23, 2011, the Probation Department issued a Request For Proposals (RFP) requesting proposals from qualified and experienced organizations for the provision of electronic monitoring services for the County. Three proposals were received and evaluated in accordance with the provisions of the RFP. The highest scoring proposal was submitted by 3M Electronic Monitoring, Inc.

FISCAL IMPACT

Is there a Fiscal Impact? Yes
Is it currently budgeted? Yes

Where is it budgeted? There are currently sufficient funds budgeted in the Probation Department and

Corrections budget for electronic monitoring services. The daily costs for monitoring services under the 3M agreement are much lower than the departments are currently paying through its current vendors. Thus, it is anticipated that the current appropriation will be sufficient for the current population, along with projected increases in usage. However, with passage

of AB 109, the adult offenders on home detention and electronic monitoring devices are increasing, and although funding is sufficient for the projected increases, the departments will continue to monitor these services and if necessary return for additional funding.

Is it Mandatory or Discretionary?

Discretionary

Discretionary Justification:

This item is discretionary in that there is no mandate to provide electronic monitoring services. However, the Probation Department currently utilizes electronic monitoring for high risk juveniles and adult sex offenders, and the Corrections Department utilizes electronic monitoring to effectively manage the inmate population within the jail. With the passage of AB 109, the departments will be increasing electronic monitoring services for high risk offenders and it is imperative that the Departments, when appropriate, utilize alternatives to incarceration to manage its rising inmate population.

Is the general fund affected?

Yes

Future fiscal impact:

Appropriations will be budgeted accordingly in future fiscal years. Because Realignment funding cannot supplant existing funding, the budget for electronic monitoring will come from both Realignment funding and some General Fund appropriations to cover the cost of the program for non-Realignment related activities (generally the level of electronic monitoring usage pre-Realignment). Funding from the State for Realignment is expected to continue; however, if the State fails to continue funding these programs, the County General Fund will need to cover the cost or the program will need to be reduced or eliminated.

Consequences if not approved:

If this agreement is not approved, the Departments will continue to use existing electronic monitoring vendors at much higher rates and a lower service level than the County will have with 3M.

Additional Information:

ENVIRONMENTAL IMPACT

ENVIRONMENTAL DETERMINATION: The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND AND DISCUSSION

The ability of Napa County to operate and manage successful electronic monitoring programs, through the Probation Department and the Corrections Department, requires a reliable vendor to provide electronic monitoring equipment and services that meet industry standards and produce reliable results. Napa County has been providing these services for a number of years as an alternative to detention for juveniles and adults who are deemed not to pose a danger to society, allowing them to complete their sentence outside of jail/juvenile hall so that they may continue to attend school and work, and remain in their homes and communities. Electronic monitoring systems include radio frequency to offender via land-line phone, cellular transmitter, and global positioning systems, and provide the Probation and Corrections Departments to track offender movement and/or limit them to certain areas (such as home or work locations), and receive alerts when offenders are not

meeting the criteria established for their release. During Fiscal Year 2010-11 approximately 25 individuals participated in the electric monitoring program in both Probation and Corrections. Both departments anticipate with the change in realignment legislation, it is estimated that the number of participants in the program may increase up to 100-200 individuals annually.

On November 23, 2011, the Probation Department released an RFP requesting proposals from qualified and experienced organizations for the provision of Juvenile and Adult Electronic Monitoring services for Napa County. The Department received initial interest and questions from six (6) responders, and ultimately received proposals from three (3) bidders: (1) 3M Electronic Monitoring, Inc.; (2) BI Incorporated; and (3) Rocky Mountain Offender Management Systems (RMOMS). On January 19, 2012 all three (3) respondents were invited to provide a demonstration of their product and services.

The proposals and demonstrations were evaluated by a five (5) member panel consisting of staff from the Probation Department, Corrections and the County Executive Office. The panel met on January 20, 2012 to rank the proposals. The three (3) proposals were received and evaluated in accordance with the provisions of the RFP, which considered the proposer's experience and performance in providing similar services to other agencies, available technology to meet County needs, and cost. The highest scoring proposal was submitted by 3M Electronic Monitoring Inc.

On January 27, 2012, the Probation Department issued a Letter of Intent to all three (3) respondents notifying them of the Departments decision to recommend the proposal of 3M Electronic Monitoring Inc. to the Napa County Board of Supervisors to provide electronic monitoring services in Napa County.

Today, the contract negotiations are complete and the Chief Probation Officer and the Director of Corrections request that the Board approve the agreement with 3M Electronic Monitoring Inc. to provide Juvenile and Adult Electronic Monitoring services in Napa County starting on April 17, 2012. 3M Electronic Monitoring Inc. offers an array of electronic and alcohol monitoring devices. Under this contract, the departments will primarily be utilizing the GPS Tracking System designed for offender monitoring with reliable realtime tracking, the 3M Alcohol Monitoring System also known as MEMS, and SCRAM (Secure Continuous Remote Alcohol Monitoring) which combines continuous alcohol monitoring with house arrest technology. In addition, the Departments, in conjunction with the County Executive Office, are working on an update to the County's Electronic Monitoring and Home Detention Policy which will be before the Board for approval. In the meantime, the contract with 3M Electronic Monitoring Inc, will provide services under the existing Board-approved policy.

SUPPORTING DOCUMENTS

None

CEO Recommendation: Approve

Reviewed By: Liz Habkirk