



A Tradition of Stewardship
A Commitment to Service

Agenda Date: 12/3/2013

Agenda Placement: 7M

NAPA COUNTY BOARD OF SUPERVISORS Board Agenda Letter

TO: Board of Supervisors

FROM: Steven Lederer - Director of Public Works
Roads Department

REPORT BY: Rick Marshall, Deputy Director of Public Works - Engr - (707) 259-8381

SUBJECT: Authorization to enter FLAP funding agreement with Federal Highway Administration

RECOMMENDATION

Director of Public Works requests approval of and authorization for Road Commissioner to sign Agreement DTFH68-14-E-00040 with the Federal Highway Administration, and all related documents, for a maximum of \$1,908,200 for the term December 3, 2013 through December 1, 2018, for a project to rehabilitate 7.8 miles of Berryessa Knoxville Road.

EXECUTIVE SUMMARY

The County of Napa has been selected to receive funding from the Federal Lands Access Program (FLAP) for a project to rehabilitate 7.8 miles of Berryessa Knoxville Road. A division of the Federal Highway Administration (FHWA) will administer and construct the project, with the County contributing its share upon being invoiced. A local match of 20% is required for the FLAP funding.

On August 20, 2013, the Board approved entering into Agreement DTFH68-13-E-00086 with FHWA, which provided for the County to contribute its \$10,000 share toward the preparation of the project scoping documents. The scoping of the project has now been completed, and Agreement DTFH68-14-E-00040 provides for the funding of all remaining phases of the project.

The County's total obligation under this program is not to exceed \$1,908,200, and will bring in over \$7.6 million in Federal funding for this project.

FISCAL IMPACT

Is there a Fiscal Impact? Yes

Is it currently budgeted?	Yes
Where is it budgeted?	Roads Department Fund 2040 Subdivision 20400-00
Is it Mandatory or Discretionary?	Discretionary
Discretionary Justification:	Entering into the proposed agreement will make available to the County approximately \$7.6 million in federal funding, to be used for rehabilitation of Berryessa Knoxville Road, a 4-to-1 return on the County's contribution of approximately \$1.9 million.
Is the general fund affected?	Yes
Future fiscal impact:	The County's share of scoping and preliminary engineering costs, \$124,400, is due and will be invoiced upon execution of this Agreement.
	Construction of project is planned for Fiscal Year 2017-18. It is possible that if there are sufficient cost savings in other FLAP-funded projects programmed in earlier years, Napa County's project may be constructed sooner. As a result, FHWA has requested the County to commit to having the funds available by September 1, 2016.
	FHWA will invoice the County for the County's share of construction and construction engineering costs at the time of advertising for construction bids. Any remaining balance (due to change orders or contingencies) will be billed to the County at the time of final closeout of the construction contract, no later than December 1, 2018.
Consequences if not approved:	Federal funding in the amount of over \$7.6 million will not be made available to the County of Napa for rehabilitation of Berryessa Knoxville Road.
Additional Information:	As noted above, this federal funding will require matching funds of approximately \$1.9 million. These funds may come from any nonfederal source. On January 15, 2013, the Board approved a revision to the County's Strategic Financial Plan, which implemented the Board's decision to provide additional General Fund support to the Roads Fund. It is anticipated that the required matching funds for this project will come from this source. Thus, the General Fund is considered to be affected by this proposed action.

ENVIRONMENTAL IMPACT

ENVIRONMENTAL DETERMINATION: The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND AND DISCUSSION

The Federal Lands Access Program (FLAP) was established by the Moving Ahead for Progress in the 21st Century (MAP-21), new federal transportation authorization that was signed into law in July, 2012. The goal of the program is to improve transportation facilities that provide access to, are adjacent to, or are located within Federal lands.

The County of Napa has been selected to receive funding from FLAP for a project to rehabilitate 7.8 miles of

Berryessa Knoxville Road, which provides primary access to the recreational facilities at Lake Berryessa provided by the US Bureau of Reclamation. State, county, tribal or city government agencies that own or maintain such transportation facilities were eligible to apply. The Bureau has indicated its support for the proposed improvement to Berryessa Knoxville Road.

The Central Federal Lands Highway Division (CFLHD) of the Federal Highway Administration (FHWA) will administer and construct the project, with the County contributing its share upon being invoiced. A local match of 20% is required for the FLAP funding. (This figure was incorrectly reported as 11.47% in the August 20, 2013 staff report to the Board).

In August, the Board approved entering into Agreement DTFH68-13-E-00086 with FHWA, which provided for the County to contribute its \$10,000 share toward the preparation of the project scoping documents. The scoping of the project has now been completed, and Agreement DTFH68-14-E-00040 provides for the funding of all remaining phases of the project.

The scoping process conducted by CFLHD identified additional elements of the roadway which are eligible for inclusion within the FLAP-funded project, including culvert and guardrail replacement. In addition, the entire roadway surface will be reconstructed, rather than just having an overlay applied. The result of this evaluation is a significantly higher total project cost, all of which remains eligible for federal funding with the required 20% match. So, the County's share has increased since this item was before the Board in August (from \$720,000 to \$1.9 million), but it will bring in four times that amount in Federal funding (which has a corresponding increase since August from \$3 million to over \$7.6 million). The added items of work are things which would have needed to be done eventually anyway, and if not included in this project would have needed all local funding, so it is of tremendous benefit to the County to have these items included in the project.

\$124,400 will be due at the time of execution of the Agreement, which represents the County's share of costs for both the scoping work and the preliminary engineering, which will now commence.

Construction of project is planned for Fiscal Year 2017-18. It is possible that if there are significant cost savings in other FLAP-funded projects programmed in earlier years, Napa County's project may occur sooner. As a result, CFLHD has requested the County to commit to having the funds available by September 1, 2016. On January 15, 2013, the Board approved a revision to the County's Strategic Financial Plan, which implemented the Board's decision to provide additional General Fund support to the Roads Fund. It is anticipated that the required matching funds for this project will come from this source.

CFLHD will invoice the County for the County's share of construction and construction engineering costs at the time of advertising for construction bids. Any remaining balance (due to change orders or contingencies) will be billed to the County at the time of final closeout of the construction contract, no later than December 1, 2018.

SUPPORTING DOCUMENTS

None

CEO Recommendation: Approve

Reviewed By: Molly Rattigan