

Agenda Date: 10/23/2018

Agenda Placement: 6F

# NAPA COUNTY BOARD OF SUPERVISORS **Board Agenda Letter**

TO: Board of Supervisors

FROM: Steven Lederer - Director of Public Works

**Public Works** 

REPORT BY: Michael Gordon, Watershed & Flood Cont Res Spc - 7072598684

SUBJECT: Amendment No. 4 to Napa County Agreement No. 130004B with ESA-PWA - Napa River Oakville

to Oak Knoll Restoration Project Group B & D Design and Construction Support Services

### **RECOMMENDATION**

Director of Public Works requests approval of and authorization for the Chair to sign Amendment No. 4 to Agreement 130004B with ESA PWA, increasing the maximum compensation by \$1,232,000 for a new maximum of \$4,267,650 and amending the scope for the purpose of providing additional design work and construction oversight for construction Group B and D of the Napa River Restoration Oakville to Oak Knoll (OVOK) Project, including archeological surveys, hydraulic analysis, and construction support.

## **EXECUTIVE SUMMARY**

A Professional Service Agreement with ESA PWA, for Napa River Restoration Oakville to Oak Knoll (OVOK) Project design was approved by the Board on September 25, 2012. Amendment No.1 of the ESA PWA agreement was approved by the Board April 21, 2015, Amendment No. 2 of was approved by the Board on November 24, 2015. These amendments increased maximum compensation by \$1,141,900 and expanded the scope of specific work items for the purpose of providing additional biological monitoring, environmental permitting, archeological surveys, cultural resource recovery, construction support, technical design and engineering support for Group A (Sites 21-23) and C (Site 14) of the OVOK Project. Amendment No. 3 increased maximum compensation by \$559,650 and expanded the scope of specific work items for the purpose of providing engineering support to advance Group B (Sites 15-20) and D (Sites 1-10) to the 65% design level, and to support construction services for OVOK Group C (Sites 12 and 13). The proposed Amendment No. 4 increases maximum compensation by \$1,232,000 and further expands the scope of specific work items for the purpose of providing engineering support to advance Group B and D to the 100% design and construction level, including topographic surveys, hydraulic analysis, geotechnical analysis, revegetation designs, archeological surveys and construction support during implementation of Group B and D construction. Group D is the final phase of the OVOK Project.

ESA PWA is not a local vendor.

#### FISCAL IMPACT

Is there a Fiscal Impact? Yes
Is it currently budgeted? Yes

Where is it budgeted? The scope of this amendment is fully funded by grant funds from California

Department of Fish and Wildlife and United States Environmental Protection

Agency.

Fund 1000, Subdivision 1220500, Program 07002

Is it Mandatory or Discretionary? Discretionary

Discretionary Justification: Amendment 4 to the agreement is needed to advance the next phase of the

OVOK Project to the 100% design level and provide construction support during project implementation. OVOK Group B is currently designed to the 65% level and Group D is currently designed to the 30% level. Additional analysis of biological resources, geotechnical conditions, cultural resources, hydraulic analysis and landowner coordination is necessary to keep the

project moving forward to the permitting and construction phase.

Is the general fund affected? No

Future fiscal impact: The scope of services included in the amendment will continue through 2022.

The Agreement includes an auto renewal clause extending the term for an additional year at the end of each fiscal year until the scope of services is

completed.

Consequences if not approved: Potential loss of landowner involvement, investment in conceptual and

preliminary design as well as further degradation of the Napa River can occur. River restoration and flood damage reduction efforts along the Napa River in the OVOK area cannot proceed further in the absence of additional designs

and technical studies.

Additional Information:

#### **ENVIRONMENTAL IMPACT**

ENVIRONMENTAL DETERMINATION: The OVOK Project is the subject of a Mitigated Negative Declaration (SCH No. 2014012057), which was adopted by the Napa County Public Works Director on April 11, 2014. According to the Mitigated Negative Declaration, the proposed project would have, if mitigation measures are not included, potentially significant environmental impacts in the following areas: Aesthetics, Biological Resources, Transportation/Traffic, Cultural Resources, and Air Quality. This project site is not on any of the lists of hazardous waste sites enumerated under Government code section 65962.5.

#### **BACKGROUND AND DISCUSSION**

In 2007 the California Land Stewardship Institute (CLSI) received funding from the California State Water

Resources Control Board and Napa County (Measure A) to prepare an enhancement plan for 9.5 miles of the Napa River between the Oakville Crossroad bridge and the Oak Knoll Avenue bridge (OVOK). The efforts of CLSI, the Napa County Resource Conservation District and Phillip Williams and Associates (now known as ESA PWA) are summarized in the *Napa River Restoration: Oakville to Oak Knoll Project Final Concept Plan* (Concept Plan) which was published in April 2011. The OVOK Project is the downstream continuation of restoration of the Napa River Rutherford reach which was completed in 2015. The County has completed the environmental review of the OVOK Project as required by CEQA, and the Mitigated Negative Declaration (SCH No. 2014012057) was adopted by the Napa County Public Works Director on April 11, 2014. During the development of the OVOK CEQA document the twenty three restoration sites were organized into Construction Groups A-D. See attached map.

On March 14, 2012, staff published a Request for Qualifications (RFQ) for engineering firms or teams of firms to refine conceptual designs for the entire project and develop design documents for the first implementation phase, prepare regulatory permit applications, and assist with construction administration services for the OVOK Project. Staff reviewed four proposals and conducted interviews with three firms on April 24, 2012. ESA PWA was chosen as the most qualified firm based on their experience with the conceptual design of this project and other similar projects. A Professional Service Agreement with ESA PWA, for Napa River OVOK Project design was approved by the Board on September 25, 2012. The scope of work included design support for the CEQA process, which has been completed, and funds to support this design work were approved as part of Amendment No 18 of the County-Flood Authority Measure "A" funding agreement. Approval of Amendment No. 1 to Agreement 7837 with ESA PWA was approved on April 21, 2015 to include additional design support to complete final designs for OVOK Group A (Sites 21-23), advancement of Group C (Site 14), construction support for OVOK Group A, additional biological monitoring, and technical engineering services. Funds to support this design work were approved as part of Amendment No. 23 of the County-Flood Authority Measure "A" funding agreement.

Construction of Group A began in 2015, supported by a grant from the EPA and matched with Measure A funds. Group C (Site 14) is also being supported in part by a grant from the EPA and matched with Measure A funds. During initial stages of construction, evidence of archaeological/cultural resources were discovered within the Group A sites. In accordance with Project permits, ground disturbance activities were temporarily stopped and a plan was developed to delineate the lateral and vertical extents of the finding. County staff and ESA personnel consulted with appropriate regulatory agencies and tribal monitors in the development of the discovery plan to facilitate project implementation. Approval of Amendment No. 2 to the Agreement with ESA PWA was approved on November 24, 2015 to include additional design support for the purpose of carrying out cultural resource recovery work, archeological monitoring services, additional permit coordination, construction support, design advancement of Group C (Sites 11-13) and technical design support necessary to facilitate the completion of construction of OVOK Group A and C (Site 14). Funds to support this design work were approved as part of Amendment No. 24 of the County-Flood Authority Measure "A" funding agreement. Construction and revegetation of Group A was completed in May of 2017. OVOK Group C (Site 14) construction was completed in November of 2017 and revegetation will be carried out in 2018.

Approval of Amendment No. 3 to the Agreement with ESA PWA was approved on July 18, 2017 to fund additional engineering services to advance Group B (Sites 15-20) to the 65% design level and Group D (Sites 1-10) to the 30% design level, including topographic surveys, geotechnical analysis, archeological surveys, and to support construction services for OVOK Group C (Sites 12 and 13). OVOK Group C (Sites 12 and 13) is being funded by grants from the California Coastal Conservancy, State Water Resources Control Board, California Department of Fish and Wildlife, the United States Environmental Protection Agency and County Measure A. Construction began in July of 2017 and will conclude in October of 2018. Funds to support this design work and construction were approved as part of Amendment No. 26 of the County-Flood Authority Measure "A" funding agreement and are included in the FY 2018-2019 Public Works budget.

Approval of Amendment No. 4 to the Agreement with ESA PWA (the subject of this agenda item) will authorize additional engineering services to advance Group B and D to the 100% design and construction

implementation level. This will include hydraulic analysis, topographic surveys, geotechnical analysis, archaeological investigation, and construction oversight. Grant funding from California Department of Fish and Wildlife and United States Environmental Protection Agency has been secured to accomplish the additional scope described in this amendment. Although ESA PWA is not a local vendor, staff recommends that the additional required services be performed by them as the chosen designer of the project through a request for qualifications process and because of the specialized expertise that they bring to the project.

### **SUPPORTING DOCUMENTS**

A . Map of Construction Groups - OVOK Project

CEO Recommendation: Approve

Reviewed By: Helene Franchi