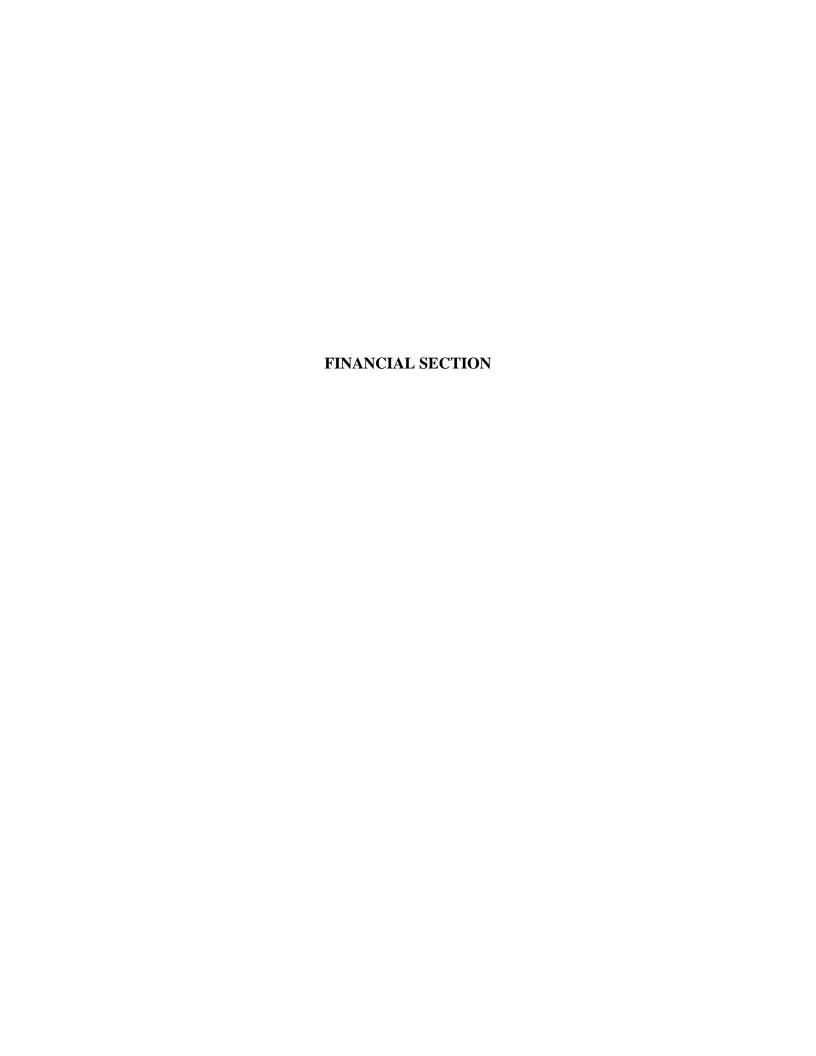
AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2008

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Directors Upper Valley Waste Management Agency Napa, California

We have audited the accompanying basic financial statements of the Upper Valley Waste Management Agency (Agency), as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of the Agency's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Agency, as of June 30, 2008, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated November 26, 2008, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

To the Honorable Members of the Board of Directors Upper Valley Waste Management Agency Napa, California

The Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund, as listed in the table of contents, are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Bartig, Basler & Ray, LLP (A Gallina LLP Company)

Barting Busher & Rey, LLP

Roseville, California November 26, 2008

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

On September 29, 1992, the Upper Valley Waste Management Agency (Agency) was formed by the County of Napa, the City of St. Helena, the City of Calistoga and the Town of Yountville (hereinafter referred to collectively as "Members") as a joint powers entity to provide economical coordination of regional waste management services to the Members, including but not limited to uniform rate review and rate recommendations, acting as the regional agency for purposes of implementing the provisions of the California Integrated Waste Management Act, and the rate setting franchisor for solid waste handling services within the Agency's service area. The Agency is a public entity legally separate and apart from any of the Members.

As management of the Agency, we offer readers of our financial statements this narrative overview and analysis of the financial activities for the fiscal year ending June 30, 2008. Please read it in conjunction with the Agency's Financial Statements, which follow this section.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Agency's basic financial statements. The Statement of Net Assets and Governmental Fund Balance Sheet, and the Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance provide information about the activities of the Agency. The financial statements also include various footnote disclosures, which further describe the Agency's activities.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Agency's finances, in a manner similar to a private sector business.

The *statement of net assets and governmental fund balance sheet* presents information on all of the Agency's assets and liabilities, with the difference between the two reported as *net assets*.

The statement of activities and governmental fund revenues, expenditures and changes in fund balance presents information showing how the Agency's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Agency, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Fund financial statements report essentially the same functions as those reported in the government-wide financial statements. However, unlike the government-wide financial statements, fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year.

Management's Discussion and Analysis (continued) For the Fiscal Year Ended June 30, 2008

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate the comparison between governmental funds and government wide statements.

The Agency adopts an annual appropriated budget for its fund. A budgetary comparison statement has been provided for the fund to demonstrate compliance with the budget.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information (RSI)

RSI is presented concerning the Agency's General Fund budgetary schedule. The Agency adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget.

Government-wide Financial Analysis

This is the fifth year that the Agency has presented its financial statements under the new reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements – and Management's Discussion and Analysis (MD&A) – for State and Local Governments. The Agency has provided comparative data.

Upper Valley Waste Management Agency Net Assets June 30, 2008

					I	ncrease/
	2008 200		2007	(Decrease)		
Assets:		_			· ·	
Current assets	\$	67,364	\$	76,611	\$	(9,247)
Total assets		67,364		76,611		(9,247)
Liabilities:						
Current liabilities		9,693		6,050		3,643
Total liabilities		9,693		6,050		3,643
Net assets:						
Unrestricted		57,671		70,561		(12,890)
Total net assets	\$	57,671	\$	70,561	\$	(12,890)

Management's Discussion and Analysis (continued) For the Fiscal Year Ended June 30, 2008

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the Agency, assets exceed liabilities by \$57,671 as of June 30, 2008. The most significant portion of the Agency's net assets is from a surcharge on the tipping fee at Clover Flat Landfill (CFL), the disposal franchisee. This fee was initially set in 1992 by the County of Napa, on the Agency's behalf, at \$1.75 per ton on waste disposed. When the Agency became the franchisor in 1995, they continued the surcharge at that rate. Effective January 1, 2004, the surcharge was raised to \$3.75 per ton on material received at the landfill. Additional net assets for the year ending June 30, 2008, include an annual grant of \$25,000 from the State of California Department of Conservation primarily used to provide activities to encourage bottle and can recycling, and \$3,658 in interest revenue.

Cash and investments are maintained in the County's cash and investment pool where interest earned on the Agency's balance is apportioned to the Agency.

The Agency's net assets decreased overall by approximately \$12,890 during the fiscal year ending June 30, 2008. This decrease in net assets is explained in the financial analysis of the Agency governmental fund below and is primarily a result of consultant expenses incurred relating to the implementation of a construction and demolition debris recycling facility at the Clover Flat Landfill.

Governmental Activities

The government-wide financial statement analysis presented on the following page represents an analysis of the Agency's governmental activities.

Management's Discussion and Analysis (continued) For the Fiscal Year Ended June 30, 2008

Upper Valley Waste Management Agency Statement of Activities For the Fiscal Year Ended June 30, 2008

	2008	2007	Variance	Percentage
Revenues:				
Program revenues:				
Landfill surcharge	\$ 139,087	\$ 131,494	\$ 7,593	5.8%
Intergovernmental	50,538	65,715	(15,177)	-23.1%
Total program revenues	189,625	197,209	(7,584)	-3.8%
General revenues:				
Interest	3,658	2,778	880	31.7%
Other		127	(127)	-100.0%
Total general revenues	3,658	2,905	753	25.9%
Total revenues	193,283	200,114	(6,831)	-3.4%
Expenses:				
Hazardous waste collection	50,123	36,723	(13,400)	-36.5%
Consulting charges	50,971	71,476	20,505	28.7%
Administrative charges	68,262	79,988	11,726	14.7%
Publications legal/notices	1,075	1,886	811	43.0%
Insurance	6,249	6,550	301	4.6%
Recycling program costs	29,493	63,992	34,499	53.9%
Total expenses	206,173	260,615	54,442	20.9%
Changes in net assets	(12,890)	(60,501)	\$ 47,611	-78.7%
Net assets - beginning	70,561	131,062		
Net assets - ending	\$ 57,671	\$ 70,561		

Management's Discussion and Analysis (continued) For the Fiscal Year Ended June 30, 2008

Financial Analysis of the Agency's Governmental Fund

As noted earlier, fund accounting is used by the Agency to ensure and demonstrate compliance with finance-related legal requirements.

For the fiscal year ending June 30, 2008, the Agency reported an ending fund balance of \$57,671, a decrease of \$12,890, from the prior year. This decrease in fund balance was caused primarily by consultant expenses incurred related to the implementation of a construction and demolition debris recycling facility at the Clover Flat Landfill.

In October 2000, the Agency Board set a goal to achieve minimum fund balance at \$35,000. This goal has been achieved.

Total revenues decreased from \$200,114 to \$193,283 for the fiscal year ending June 30, 2008. This decrease was due to lower than expected revenue from landfill surcharges due to reduced volume of waste at the landfill and completion of the Large Venue Grant

Total expenditures decreased from \$260,615 to \$206,173 from the prior fiscal year. This decrease was due to the completion of the Large Venue Grant and generally decreased expenses.

Fund Budgetary Highlights

Total revenues were under final budget by \$9,367, or (4.6%), and total expenditures were under budget by \$4,852, or 2.3%. Total revenues were under budget due to lower than expected revenue from landfill surcharges due to reduced volume of waste at the landfill. Total expenditures were over budget because of management's ability to control general expenses while still completing the agency's mission.

Capital Assets and Debt Administration

Capital Assets

For the fiscal year ending June 30, 2008, the Agency did not have any capital assets.

Debt Administration

For the fiscal year ending June 30, 2008, the Agency did not have any long-term obligations outstanding.

Economic Factors and Next Year's Budget

The Agency is committed to maintaining the minimum reserve and controlling discretionary expenditures while providing services that benefit the ratepayers. The Agency is committed to reduce the amount of waste currently being land filled and instead keep valuable materials and resources within the economic cycle.

Management's Discussion and Analysis (continued) For the Fiscal Year Ended June 30, 2008

The following economic factors were considered in preparing the Agency's financial plan for fiscal year 2008-2009:

- Continued revenue (though at a somewhat reduced level) from the landfill surcharge and the Department of Conservation.
- Continuation of at least one hazardous waste collection event.
- Reduced need (and expense) from outside consultants.

Requests for Information

This audit report is designed to provide a general overview of the Upper Valley Waste Management Agency finances for all those interested. The County of Napa provides certain management and administrative functions, including all financial management and accounting. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Upper Valley Waste Management Agency, 1195 Third Street, Suite 101, Napa California, 94559.

Statement of Net Assets and Governmental Fund Balance Sheet June 30, 2008

<u>ASSETS</u>	 General Fund	Adj	ustments	tatement Net Assets
Cash and investments Accounts receivable	\$ 57,866 9,498	\$	 	\$ 57,866 9,498
Total Assets	\$ 67,364	\$		\$ 67,364
LIABILITIES				
Accounts payable	\$ 9,693	\$		\$ 9,693
Total Liabilities	 9,693			 9,693
FUND BALANCE / NET ASSETS				
Fund Balance: Unreserved:				
Undesignated	 57,671		(57,671)	
Total Fund Balance	 57,671		(57,671)	
Total Liabilities and Fund Balance	\$ 67,364			
Net Assets:				
Unrestricted			57,671	 57,671
Total Net Assets			57,671	 57,671
Total Liabilities and Fund Balance / Net Assets		\$		\$ 67,364

Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance For the Year Ended June 30, 2008

EXPENDITURES/EXPENSES	General Fund	Adjustments	Statement of Activities
Household waste collection	\$ 50,123	\$	\$ 50,123
Consulting charges	50,971		50,971
Administrative charges	68,262		68,262
Publications legal/notices	1,075		1,075
Insurance	6,249		6,249
Recycling program costs	29,493		29,493
Total Expenditures/Expenses	206,173		206,173
PROGRAM REVENUES Landfill surcharge	139,087		\$ 139,087
Intergovernmental	50,538		50,538
Total Program Revenues	189,625		189,625
1 out 1 regram the venues	107,025		107,025
Net Program Revenue			(16,548)
GENERAL REVENUES			
Interest	3,658		3,658
Excess (Deficiency) of Revenues Over (Under) Expenditures	(12,890)	12,890	
Change in Net Assets		(12,890)	(12,890)
Fund Balance/Net Assets - Beginning of Year	70,561		70,561
Fund Balance/Net Assets - End of Year	\$ 57,671	\$	\$ 57,671

Notes to the Financial Statements For the Year Ended June 30, 2008

Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

The Upper Valley Waste Management Agency (Agency) was established September 29, 1992, to provide economical coordination of regional waste management services. The Agency consists of four members; the County of Napa (County), the Cities of Calistoga and St. Helena, and the Town of Yountville. Each member appoints a representative(s) to the governing board of the Agency. The County appoints two representatives and each city and town appoints one representative.

The Agency includes all activities (operations of its administrative staff and Agency officers) considered to be a part of the Agency. The Agency reviewed the criteria developed by the Governmental Accounting Standards Board (GASB) in its issuance of Statement No. 14, relating to the financial reporting entity to determine whether the Agency is financially accountable for other entities. The Agency has determined that no other outside entity meets the above criteria, and therefore, no agency has been included as a component unit in the financial statements. In addition, the Agency is not aware of any entity that would be financially accountable for the Agency that would result in the Agency being considered a component unit of that entity.

B. Basis of Presentation and Accounting

In this report, the government-wide statements and the fund statements for the Agency are presented on the same page with the adjustments column showing the differences.

Government-Wide Statements

The statement of net assets and statement of activities display information about the primary government (Agency). These statements include the financial activities of the overall Agency.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

When both restricted and unrestricted net assets are available, restricted resources are used for non-restricted purposes only after the unrestricted resources are depleted.

Notes to the Financial Statements For the Year Ended June 30, 2008

Note 1: Summary of Significant Accounting Policies (continued)

B. Basis of Presentation and Accounting (continued)

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources method and the modified accrual basis of accounting. This method recognizes revenues in the accounting period in which they become measurable and available. Revenues are considered available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues available if they are collected within sixty days of the end of the current fiscal period. Significant revenues that have been treated as "susceptible" to accrual under the modified accrual basis of accounting include taxes, charges, interest and intergovernmental revenues. Expenditures are recognized in the accounting period in which the related fund liability is incurred.

Nonexchange transactions, in which the Agency gives (or receives) value without directly receiving (or giving) value in exchange, include sales taxes, grants, entitlements and donations. On a modified accrual basis, revenues from sales taxes are recognized when the underlying transactions take place and have met the availability criteria. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The Agency reports the following major governmental fund:

• The General Fund is the Agency's primary operating fund. It accounts for all financial resources of the general government.

C. Accounts Receivable

The Agency believes its accounts receivable to be fully collectible and, accordingly, no allowance is necessary.

D. Net Assets/Fund Balance

Net Assets

Equity is classified as net assets in the government-wide statements. Net assets are categorized as invested in capital assets (net of related debt), restricted and unrestricted. The Agency has only unrestricted funds.

• *Unrestricted Net Assets* – This category represents net assets of the Agency, not restricted for any project or other purpose.

Notes to the Financial Statements For the Year Ended June 30, 2008

Note 1: Summary of Significant Accounting Policies (continued)

D. Net Assets/Fund Balance (continued)

Fund Balance

Equity is classified as fund balance in the fund statements.

E. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 2: Cash and Investments

Cash at June 30, 2008, consisted of the following:

Cash in County Treasury

\$ 57,866

The Agency maintains all of its cash and investments with the Napa County Treasurer in an investment pool. On a quarterly basis the Treasurer allocates interest to participants based upon their average daily balances. Required disclosure information regarding categorization of investments and other deposit and investment risk disclosures can be found in the County's financial statements. The County of Napa's financial statements may be obtained by contacting the County of Napa's Auditor-Controller's office at 1195 Third Street, Room B-10, Napa, California 94559. The Napa County Treasury Oversight Committee oversees the Treasurer's investments and policies.

Required disclosures for the Agency's deposit and investment risks at June 30, 2008, were as follows:

Credit risk Not rated
Custodial risk Not applicable
Concentration of credit risk Not applicable
Interest rate risk Not available

Investments held in the County's investment pool are available on demand and are stated at cost plus accrued interest, which approximates fair value. The Agency has no deposit or investment policy that addresses a specific type of risk.

Notes to the Financial Statements For the Year Ended June 30, 2008

Note 3: Related Party Transactions

During the year ended June 30, 2008, the Agency paid the County of Napa, a related party, \$67,936 for administrative, legal and accounting services.

Note 4: Risk Management

The Agency is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. Insurance to cover risk of loss for the Agency is secured through commercial carriers.



Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual General Fund For the Year Ended June 30, 2008

	Budgeted Amounts			Variance with	
	Original	Final	Actual Amounts	Final Budget	
REVENUES					
Landfill surcharge	\$ 150,000	\$ 150,000	\$ 139,087	\$ (10,913)	
Intergovernmental	49,950	49,950	50,538	588	
Interest	2,500	2,500	3,658	1,158	
Other	200	200		(200)	
Total Revenues	202,650	202,650	193,283	(9,367)	
<u>EXPENDITURES</u>					
Household waste collection	45,900	45,900	50,123	(4,223)	
Consulting charges	25,000	25,000	50,971	(25,971)	
Administrative charges	70,250	70,250	68,262	1,988	
Publications legal/notices	2,000	2,000	1,075	925	
Insurance	6,299	6,299	6,249	50	
Recycling program costs	61,576	61,576	29,493	32,083	
Total Expenditures	211,025	211,025	206,173	4,852	
Excess (Deficiency) of Revenues Over					
(Under) Expenditures	(8,375)	(8,375)	(12,890)	(4,515)	
FUND BALANCE					
Beginning of Year	70,561	70,561	70,561		
End of Year	\$ 62,186	\$ 62,186	\$ 57,671	\$ (4,515)	

Notes to the Required Supplementary Information For the Year Ended June 30, 2008

BUDGET AND BUDGETARY ACCOUNTING

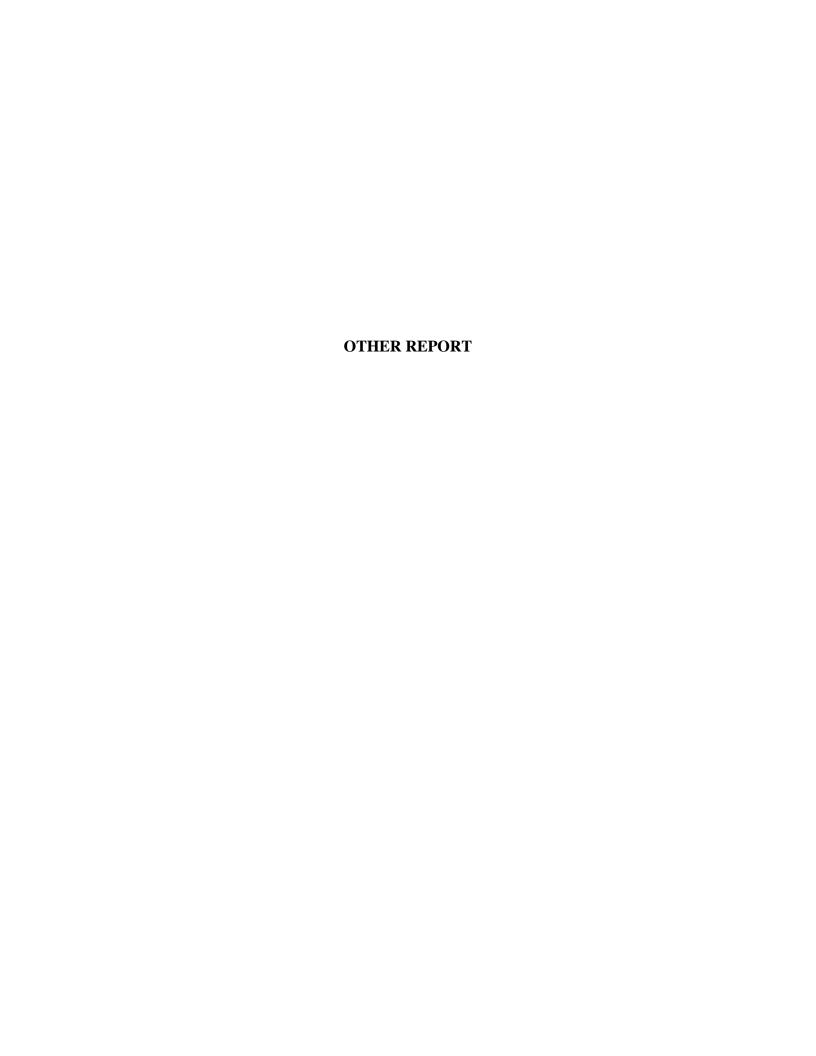
The Agency prepares and legally adopts a final budget on or before August 30th of each fiscal year. The Agency operation, commencing July 1st, is governed by the proposed budget, adopted by the Board of Directors in June of the prior year.

After the budget is approved, the appropriations can be added to, subtracted from or changed only by Agency resolution. All such changes must be within the revenues and reserves estimated as available in the final budget or within revised revenue estimates as approved by the Agency.

An operating budget is adopted each fiscal year on the modified accrual basis. Additionally, encumbrance accounting is utilized to assure effective budgetary control. Encumbrances outstanding at year-end represent the estimated amount of the expenditures ultimately to result if the unperformed contracts in process at year-end are completed or purchase commitments satisfied. Such year-end encumbrances are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent years and included in the subsequent years' budgets. Unencumbered appropriations lapse at year-end.

The legal level of budgetary control (the level on which expenditures may not legally exceed appropriations) is at the object level.

The budget is adopted on a basis consistent with generally accepted accounting principles.





INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Directors Upper Valley Waste Management Agency Napa, California

We have audited the financial statements of Upper Valley Waste Management Agency as of and for the year ended June 30, 2008, and have issued our report thereon dated November 26, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Upper Valley Waste Management Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Upper Valley Waste Management Agency of Napa County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be significant deficiencies or material weaknesses, as defined above.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

To the Honorable Members of the Board of Directors Upper Valley Waste Management Agency Napa, California

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Upper Valley Waste Management Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information of the Board of Directors, management of the Agency and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

Bartig, Basler & Ray, LLP (A Gallina LLP Company)

Bartia Buster & Rey, LLP

Roseville, California November 26, 2008