

## Initial Study/Negative Declaration

# COUNTY OF NAPA PLANNING, BUILDING & ENVIRONMENTAL SERVICES DEPARTMENT 1195 THIRD ST., SUITE 210, NAPA, CA 94559 (707) 253-4416

## Initial Study Checklist (form updated January 2019)

- 1. **Project Title:** Ellman Family Winery, Use Permit #P18-00249-UP
- 2. Property Owner: Lance Ellman, JLE Group, LLC, 2830 NE 29th Street, Fort Lauderdale, FL 33306; (954) 646-5464
- 3. Project Sponsor's Name and Address: Lance Ellman, JLE Group, LLC, 2830 NE 29th Street, Fort Lauderdale, FL 33306; (954) 646-5464
- 4. Representative: Donna Oldford, Plans4Wine, 2620 Pinot Way, St. Helena, CA 94574, (707) 963-5832
- 5. County Contact Person, Phone Number and Email: Sean Trippi, Principal Planner, (707) 299-1353, sean.trippi@countyofnapa.org
- 6. **Project Location and APN:** The project is located on an approximately 13.52 acre site within the AW (Agricultural Watershed) zoning district at 3286 Silverado Trail, Napa; APN: 039-610-001.
- 7. **General Plan Description:** AR (Agricultural Resource western portion) and AWOS (Agriculture, Watershed, and Open Space winery development area)
- 8. **Zoning:** Agricultural Watershed (AW) District
- 9. **Project Description:** Approval of a Use Permit for a new 30,000 gallon per year winery to allow the following:
  - (a) construction of a 6,104 sq. ft. one-story winery building, including 4,356 sq. ft. of production floor area and 1,748 sq. ft. of accessory floor area (1,205 sq. ft. tasting room), with a 1,115 sq. ft. outdoor covered work area, and a 552 sq. ft. covered terrace outside the tasting room;
  - (b) installation of two water storage tanks totaling 100,000 gallons for fire suppression, and two water storage tanks totaling 21,000 gallons for domestic and irrigation;
  - (c) on-site parking for 8 vehicles;
  - (d) ten or fewer full and part-time employees:
  - (e) hours of operation seven days a week: production 6:00 AM to 6:00 PM (non-harvest) and visitation 10:00 AM to 6:00 PM;
  - (f) tours and tastings by appointment only (wine and food parings) for a maximum of 15 visitors per day, 70 maximum per week;
  - (g) establishing a marketing program, which may include catered events, to host two events per month for up to 10 guests at each event; one event per year with up to 125 guests at each event; and, one event per year with up to 200 guests at each event (665 guests per year);
  - (h) on-premise consumption of wines produced on site in the tasting room and outdoor covered terrace in accordance with Business and Professions Code Sections 23358, 23390 and 23396.5;
  - (i) installation of a left turn lane and right turn deceleration lane on Silverado Trail;
  - (i) on-site domestic and process wastewater treatment systems; and,
  - (k) driveway improvements, entry gate/signage, and landscape improvements.

#### 10. Environmental setting and surrounding land uses:

The 13.52 acre project site is located on the east side of the Silverado Trail, south of the Silverado Trail/Soda Canyon Road intersection. The project site is currently developed with an existing primary residence, guest cottage, pool, water storage tanks, pond, and wastewater treatment system. The water source for the existing and proposed uses is from an existing onsite well. Approximately nine acres of vineyards are planted at the subject site. Access to the site is provided by driveway connection from Silverado Trail, approximately 250 feet south of Soda Canyon Road. The property is relatively flat (±0-10% slope) with elevations on the property ranging from approximately 60 feet above mean sea level (msl) to approximately 85 feet above msl. A blue-line stream runs through the property (north-south) approximately 240 feet from the easterly property line and 360 feet from the winery development area.

North of the project site are two properties; a 4.24 acre property with a single-family home and a 10.05 acre property with a single-family home, vines and the approved but unbuilt Grassi winery. Across Soda Canyon Road to the northwest is a delicatessen/market. South of the project site is a 13.45 acre property with a single-family home, the Reynolds winery and vineyards. West of the project site is a 49.05 acre property with a single-family home, vines and the approved but unbuilt Corona Winery. East of the site are two properties; a 20.4 acre property with a single-family home and vines and a 17.5 acre site planted in vines.

11. Other agencies whose approval is required (e.g., permits, financing approval, or participation agreement).

Discretionary approvals required by the County consist of a use permit. The project would also require various ministerial approvals by the County, including but not limited to building permits, grading permits, waste disposal permits, and an encroachment permit. Permits may also be required by the Department of Alcoholic Beverage Control and Bureau of Alcohol, Tobacco, & Firearms.

Responsible (R) and Trustee (T) Agencies
None

Other Agencies Contacted
Federal Trade and Taxation Bureau
Department of Alcoholic Beverage Control

Tribal Cultural Resources. Have California Native American tribes traditionally and culturally affiliated with the project area requested consultation pursuant to Public Resources Code section 21080.3.1? If so, is there a plan for consultation that includes, for example, the determination of significance of impacts to tribal cultural resource, procedures regarding confidentiality, etc.?

On October 12, 2018, County Staff sent invitations to consult on the proposed project to Native American tribes who had a cultural interest in the area and who as of that date had requested to be invited to consult on projects, in accordance with the requirements of Public Resources Code section 21080.3.1. A response was received from the Yocha Dehe Wintun Nation that indicated that the project site was located within their aboriginal territories and requested additional information was provided to the tribal representative. No further consultation was requested and the consultation period closed on November 30, 2018. A response was also received from the Middletown Rancheria requesting that they be contacted should any new information or evidence of human habitation be found as the project progresses.

Note: Conducting consultation early in the CEQA process allows tribal governments, lead agencies, and project proponents to discuss the level of environmental review, identify and address potential adverse impacts to tribal cultural resources, and reduce the potential for delay and conflict in the environmental review process. (See Public Resources Code section 21080.3.2.) Information may also be available from the California Native American Heritage Commission's Sacred Lands File per Public Resources Code section 5097.96 and the California Historical Resources Information System administered by the California Office of Historic Preservation. Please also note that Public Resources Code section 21082.3(c) contains provisions specific to confidentiality.

#### **ENVIRONMENTAL IMPACTS AND BASIS OF CONCLUSIONS:**

The conclusions and recommendations contained herein are professional opinions derived in accordance with current standards of professional practice. They are based on a review of the Napa County Environmental Resource Maps, the other sources of information listed in the file, and the comments received, conversations with knowledgeable individuals; the preparer's personal knowledge of the area; and, where necessary, a visit to the site. For further information, see the environmental background information contained in the permanent file on this project.

On the basis of this initial evaluation:

$\boxtimes$	I find that the proposed project COULD NOT have a significant effect on the	environment, and a NEGATIVE DECLARATION will be
	prepared.  I find that although the proposed project could have a significant effect on the enviserable revisions in the project have been made by or agreed to by the project pube prepared.	
	I find that the proposed project MAY have a significant effect on the environment, I find that the proposed project MAY have a "potentially significant impact" or environment, but at least one effect 1) has been adequately analyzed in an earlier has been addressed by mitigation measures based on the earlier analysis as described.	"potentially significant unless mitigated" impact on the r document pursuant to applicable legal standards, and 2) ibed on attached sheets. An ENVIRONMENTAL IMPACT
	REPORT is required, but it must analyze only the effects that remain to be addrest I find that although the proposed project could have a significant effect on the end have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, in upon the proposed project, nothing further is required.	environment, because all potentially significant effects (a) DN pursuant to applicable standards, and (b) have been
$\mathcal{D}$		9/6/19
Sean Tri	rippi, Principal Planner	Date
Napa Co	ounty Planning, Building, and Environmental Services	

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
l.	ΑE	STHETICS. Except as provided in Public Resources Code Section 21099, would t	he project:			
	a)	Have a substantial adverse effect on a scenic vista?				
	b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?			$\boxtimes$	
	c)	In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from a publicly accessible vantage point.) If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?				
	d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			$\boxtimes$	

- a/c. Visual resources are those physical features that make up the environment, including landforms, geological features, water, trees and other plants, and elements of the human cultural landscape. A scenic vista, then, would be a publicly accessible vantage point such as a road, park, trail, or scenic overlook from which distant or landscape-scale views of a beautiful or otherwise important assembly of visual resources can be taken-in. As generally described in the Environmental Setting and Surrounding Land Uses section, above, this area is defined by a mix of vineyard, wineries, and residential uses. The project would not result in substantial damage to scenic resources or substantially degrade the visual character or quality of the site and its surroundings including trees and rock outcroppings. The project site is currently developed with a residence, vineyards, and accessory structures. Proposed physical improvements as part of the project consist of the construction of a new winery building, parking, trash enclosure, fire pump house and water tanks. The winery building is proposed approximately 600-feet east of the existing residential development. The water tanks would be located behind the winery building, a minimum of 20-feet from the west property line, and will be screened by landscaping. The proposed project would not be located in an area which would damage any known scenic vista, or damage scenic resources, trees, rock outcroppings, or historic buildings. The winery would be setback over 900 feet from Silverado Trail and is not subject to the County's Viewshed Ordinance as the site is generally flat with slopes generally less than 10%. The winery has been designed as a single-story building (above grade) with wood and metal siding with a flat metal roof. The maximum height of building will be approximately 20-feet.
- d. Although the site is currently developed with an existing residence and outbuildings, the proposed new winery building may result in the installation of additional lighting that may have the potential to impact nighttime views. Although the project is in an area that has a certain amount of existing nighttime lighting, the installation of new sources of nighttime lights may affect nighttime views. Pursuant to standard Napa County conditions of approval for wineries, outdoor lighting will be required to be shielded and directed downward, with only low level lighting allowed in parking areas. As designed, and as subject to the standard conditions of approval, below, the project will not have a significant impact resulting from new sources of outside lighting.
  - 6.3 LIGHTING PLAN SUBMITTAL
    - a. Two (2) copies of a detailed lighting plan showing the location and specifications for all lighting fixtures to be installed on the property shall be submitted for Planning Division review and approval. All lighting shall comply with the CBC.
    - b. All exterior lighting, including landscape lighting, shall be shielded and directed downward, shall be located as low to the ground as possible, shall be the minimum necessary for security, safety, or operations; on timers; and shall incorporate the use of motion detection sensors to the greatest extent practical. All lighting shall be shielded or placed such that it does not shine directly on adjacent properties or impact vehicles on adjacent streets. No flood-lighting or sodium lighting of the building is permitted, including architectural highlighting and spotting. Low-level lighting shall be utilized in parking areas as opposed to elevated high-intensity light standards.
  - 4.16 GENERAL PROPERTY MAINTENANCE LIGHTING, LANDSCAPING, PAINTING, OUTDOOR EQUIPMENT STORAGE, AND TRASH ENCLOSURE AREAS
    - a. All lighting shall be permanently maintained in accordance with the lighting and building plans approved by the County. Lighting utilized during harvest activities is exempt from this requirement.

	10	DIALITATION AND CODEST DESCRIPTION AND LINE AND CODEST DESCRIPTION AND LINE AND CODEST DESCRIPTION AND LINE AND	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
II.	AG	RICULTURE AND FOREST RESOURCES.1 Would the project:				
	a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Important (Farmland) as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
	b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\boxtimes$
	c)	Conflict with existing zoning for, or cause rezoning of, forest land as defined in Public Resources Code Section 12220(g), timberland as defined in Public Resources Code Section 4526, or timberland zoned Timberland Production as defined in Government Code Section 51104(g)?				
	d)	Result in the loss of forest land or conversion of forest land to non-forest use in a manner that will significantly affect timber, aesthetics, fish and wildlife, biodiversity, water quality, recreation, or other public benefits?				$\boxtimes$
	e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use?				$\boxtimes$

- a. The California Department of Conservation District map designates the property as "Prime Farmland." The proposed project would not conflict with existing zoning for agricultural uses. General Plan Agricultural Preservation and Land Use policies AG/LU-2 and AG/LU-13 recognize wineries, and any use consistent with the Winery Definition Ordinance and clearly accessory to a winery, as agriculture. Thus, the proposed project would not result in a significant impact with respect to conversion of farmland. Approximately 2.8 acre of vines will be removed to facilitate construction of the proposed winery. There are no other changes included in this proposal that would result in the conversion of Farmland.
- b. The County's zoning of the property is AW (Agricultural Watershed) and the General Plan land use designation of the property is Agriculture, Watershed & Open Space. The proposed winery is consistent with the property's zoning, as Napa County Code Section 18.20.030 lists wineries and related, accessory uses as conditionally permitted in the AW District. General Plan Policies AG/LU-20 and AG/LU-21 also identifies processing of agricultural products (grape crushing/winemaking) as a use that is consistent with the Agricultural Resource and Agriculture, Watershed and Open Space land use designations. There is not a Williamson Act contract that is applicable to this property.
- c/d. The project site is zoned AW (Agricultural Watershed), which allows wineries upon grant of a use permit. According to the Napa County Environmental resource maps (based on the following layers Sensitive Biotic Oak Woodlands, Riparian Woodland Forest and Coniferous Forest) the project site does not contain lands classified as forest or timberland. Therefore, the proposed project would not conflict with existing zoning for, or cause rezoning of, forest land, timberland, or timberland zoned Timberland Production.
- e. As discussed in item "a.", above, the winery and winery accessory uses are defined as agricultural by the Napa County General Plan and are allowed under the parcels' AW (Agricultural Watershed) zoning. Neither this project, nor any foreseeable consequence thereof, would result in changes to the existing environment which would result in the conversion of special status farmland to a non-agricultural use.

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<sup>&</sup>lt;sup>1</sup> "Forest land" is defined by the State as "land that can support 10-percent native tree cover of any species, including hardwoods, under natural conditions, and that allows for management of one or more forest resources, including timber, aesthetics, fish and wildlife, biodiversity, water quality, recreation, and other public benefits." (Public Resources Code Section 12220(g)) The Napa County General Plan anticipates and does not preclude conversion of some "forest land" to agricultural use, and the program-level EIR for the 2008 General Plan Update analyzed the impacts of up to 12,500 acres of vineyard development between 2005 and 2030, with the assumption that some of this development would occur on "forest land." In that analysis specifically, and in the County's view generally, the conversion of forest land to agricultural use would constitute a potentially significant impact only if there were resulting significant impacts to sensitive species, biodiversity, wildlife movement, sensitive biotic communities listed by the California Department of Fish and Wildlife, water quality, or other environmental resources addressed in this checklist.

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
III.		QUALITY. Where available, the significance criteria established by the applicabin to make the following determinations. Would the project:	le air quality manager	nent or air pollution	control district m	nay be relied
	a)	Conflict with or obstruct implementation of the applicable air quality plan?			$\boxtimes$	
	b)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?				
	c)	Expose sensitive receptors to substantial pollutant concentrations?			$\boxtimes$	
	d)	Result in other emissions (such as those leading to odors adversely affecting a substantial number of people)?			$\boxtimes$	

BAAQMD's updated CEQA Guidelines (updated May 2012). The Thresholds are advisory and may be followed by local agencies at their own discretion.

The Thresholds were challenged in court. Following litigation in the trial court, the court of appeal, and the California Supreme Court, all of the Thresholds were upheld. However, in an opinion issued on December 17, 2015, the California Supreme Court held that CEQA does not generally require an analysis of the impacts of locating development in areas subject to environmental hazards unless the project would exacerbate existing environmental hazards. The Supreme Court also found that CEQA requires the analysis of exposing people to environmental hazards in specific circumstances, including the location of development near airports, schools near sources of toxic contamination, and certain exemptions for infill and workforce housing. The Supreme Court also held that public agencies remain free to conduct this analysis regardless of whether it is required by CEQA.

In view of the Supreme Court's opinion, local agencies may rely on Thresholds designed to reflect the impact of locating development near areas of toxic air contamination where such an analysis is required by CEQA or where the agency has determined that such an analysis would assist in making a decision about the project. However, the Thresholds are not mandatory and agencies should apply them only after determining that they reflect an appropriate measure of a project's impacts. These Guidelines may inform environmental review for development projects in the Bay Area, but do not commit local governments or BAAQMD to any specific course of regulatory action.

BAAQMD published a new version of the Guidelines dated May 2017, which includes revisions made to address the Supreme Court's opinion. The May 2017 Guidelines update does not address outdated references, links, analytical methodologies or other technical information that may be in the Guidelines or Thresholds Justification Report. The Air District is currently working to revise any outdated information in the Guidelines as part of its update to the CEQA Guidelines and thresholds of significance.

a-c. The mountains bordering Napa Valley block much of the prevailing northwesterly winds throughout the year. Sunshine is plentiful in Napa County, and summertime can be very warm in the valley, particularly in the northern end. Winters are usually mild, with cool temperatures overnight and mild-to-moderate temperatures during the day. Wintertime temperatures tend to be slightly cooler in the northern end of the valley. Winds are generally calm throughout the county. Annual precipitation averages range from about 24 inches in low elevations to more than 40 inches in the mountains.

Ozone and fine particle pollution, or PM<sub>2.5</sub>, are the major regional air pollutants of concern in the San Francisco Bay Area. Ozone is primarily a problem in the summer, and fine particle pollution in the winter. In Napa County, ozone rarely exceeds health standards, but PM<sub>2.5</sub> occasionally does reach unhealthy concentrations. There are multiple reasons for PM<sub>2.5</sub> exceedances in Napa County. First, much of the county is wind-sheltered, which tends to trap PM<sub>2.5</sub> within the Napa Valley. Second, much of the area is well north of the moderating temperatures of San Pablo Bay and, as a result, Napa County experiences some of the coldest nights in the Bay Area. This leads to greater fireplace use and, in turn, higher PM<sub>2.5</sub> levels. Finally, in the winter easterly winds often move fine-particle-laden air from the Central Valley to the Carquinez Strait and then into western Solano and southern Napa County (BAAQMD, *In Your Community: Napa County,* April 2016)

The impacts associated with implementation of the project were evaluated consistent with guidance provided by BAAQMD. Ambient air quality standards have been established by state and federal environmental agencies for specific air pollutants most pervasive in urban environments. These pollutants are referred to as criteria air pollutants because the standards established for them were developed to meet specific health and welfare criteria set forth in the enabling legislation. The criteria air pollutants emitted by development, traffic and other

activities anticipated under the proposed development include ozone, ozone precursors oxides of nitrogen and reactive organic gases ( $NO_x$  and ROG), carbon monoxide (CO), nitrogen dioxide ( $NO_2$ ), and suspended particulate matter ( $PM_{10}$  and  $PM_{2.5}$ ). Other criteria pollutants, such as lead and sulfur dioxide ( $SO_2$ ), would not be substantially emitted by the proposed development or traffic, and air quality standards for them are being met throughout the Bay Area.

BAAQMD has not officially recommended the use of its thresholds in CEQA analyses and CEQA ultimately allows lead agencies the discretion to determine whether a particular environmental impact would be considered significant, as evidenced by scientific or other factual data. BAAQMD also states that lead agencies need to determine appropriate air quality thresholds to use for each project they review based on substantial evidence that they include in the administrative record of the CEQA document. One resource BAAQMD provides as a reference for determining appropriate thresholds is the *California Environmental Quality Act Air Quality Guidelines* developed by its staff in 2010 and as updated through May 2017. These guidelines outline substantial evidence supporting a variety of thresholds of significance.

As mentioned above, in 2010, the BAAQMD adopted and later incorporated into its 2011 CEQA Guidelines project screening criteria (Table 3-1 – Operational-Related Criteria Air Pollutant and Precursors Screening Level Sizes) and thresholds of significance for air pollutants, which have now been updated by BAAQMD through May 2017.

Because there is approximately 1,748 sq. ft. of proposed floor area devoted to hospitality and administrative uses (including a 1,205 sq. ft. tasting room) and approximately 4,356 sq. ft. of floor area devoted to production within the proposed building, when compared to the BAAQMD's screening criteria of 541,000 sq. ft. for general industrial, and compared to the BAAQMD's screening criterion of 47,000 sq. ft. for high quality restaurants, the project would not significantly impact air quality and does not require further study (BAAQMD CEQA Guidelines, May 2017 Pages 3-2 & 3-3.) Given the size of the proposed project compared to the BAAQMD's screening criterion of 47,000 sq. ft. (high quality restaurant) and 541,000 sq. ft. (general light industry) for NO<sub>X</sub> (oxides of nitrogen), the project would contribute an insignificant amount of air pollution and would not result in a conflict or obstruction of an air quality plan. (Please note: a high quality restaurant is considered comparable to a winery tasting room for purposes of evaluating air pollutant emissions, but grossly overstates emissions associated with other portions of a winery, such as office, barrel storage and production, which generate fewer vehicle trips. Therefore, a general light industry comparison has also been used for other such uses.)

The project falls well below the screening criteria as noted above, and consequently will not significantly affect air quality individually or contribute considerably to any cumulative air quality impacts.

d. In the short term, potential air quality impacts are most likely to result from earthmoving and construction activities required for the proposed winery buildings, parking areas, cave tunnels and associated site improvements. Earthmoving and construction emissions would have a temporary effect; consisting mainly of dust generated during grading and other construction activities, exhaust emissions from construction related equipment and vehicles, and relatively minor emissions from paints and other architectural coatings. The Air District recommends incorporating feasible control measures as a means of addressing construction impacts. If the proposed project adhere to these relevant best management practices identified by the Air District and the County's standard conditions of project approval, construction-related impacts are considered less than significant:

#### 7.1 SITE IMPROVEMENTS

c. AIR QUALITY

During all construction activities the permittee shall comply with the most current version of BAAQMD Basic Construction Best Management Practices including but not limited to the following, as applicable:

- 1. Post a publicly visible sign with the telephone number and person to contact at the lead agency regarding dust complaints. The BAAQMD's phone number shall also be visible.
- 2. Water all exposed surfaces (e.g., parking areas, staging areas, soil piles, grading areas, and unpaved access roads) two times per day.
- 3. Cover all haul trucks transporting soil, sand, or other loose material off-site.
- 4. Remove all visible mud or dirt traced onto adjacent public roads by using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
- 5. All vehicle speeds on unpaved roads shall be limited to 15 mph.
- 6. All roadways, driveways, and sidewalks to be paved shall be completed as soon as possible. Building pads shall be laid as soon as possible after grading unless seeding or soil binders are used.
- 7. Idling times shall be minimized either by shutting off equipment when not in use or reducing the maximum idling time to five (5) minutes (as required by State Regulations). Clear signage shall be provided for construction workers at all access points.
- 8. All construction equipment shall be maintained and properly tuned in accordance with manufacturer's specifications. All equipment shall be checked by a certified visible emissions evaluator. Any portable engines greater than 50 horsepower or associated equipment operated within the BAAQMD's jurisdiction shall have either a California Air Resources Board (ARB) registration Portable Equipment Registration

Program (PERP) or a BAAQMD permit. For general information regarding the certified visible emissions evaluator or the registration program, visit the ARB FAQ <a href="http://www.arb.ca.gov/portable/perp/perpfact\_04-16-15.pdf">http://www.arb.ca.gov/portable/portable/portable/portable/portable/portable/portable/portable.htm</a>.

Furthermore, while earthmoving and construction on the site would generate dust particulates in the short-term, the impact would be less than significant with dust control measures as specified in Napa County's standard condition of approval relating to dust:

#### 7.1 SITE IMPROVEMENTS

b. DUST CONTROL

Water and/or dust palliatives shall be applied in sufficient quantities during grading and other ground disturbing activities on-site to minimize the amount of dust produced. Outdoor construction activities shall not occur when average wind speeds exceed 20 mph.

e. While the Air District defines public exposure to offensive odors as a potentially significant impact, wineries are not known operational producers of pollutants capable of causing substantial negative impacts to sensitive receptors. The nearest residence is approximately 325 feet to the east of the proposed winery building. Construction-phase pollutants would be reduced to a less than significant level by the above-noted standard condition of approval. The project would not create pollutant concentrations or objectionable odors affecting a substantial number of people. Impacts would be less than significant.

Mitigation Measures: None required.

IV.	BIC	PLOGICAL RESOURCES. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?			$\boxtimes$	
	b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?			$\boxtimes$	
	c)	Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, Coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				$\boxtimes$
	d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				
	e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?			$\boxtimes$	
	f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				$\boxtimes$

#### Discussion:

a/b. According to the Napa County GIS Sensitivity Maps (Natural Diversity Data Base and US Fish and Wildlife Critical Habitat) no known candidate, sensitive, or special status species have been identified as occurring within the project boundaries. The project would not have a substantial adverse effect on any special status species, or species of particular concern, as there are none identified within the project area. Most of the site within the proposed development area is disturbed and developed with vineyards, a residence, guest cottage, accessory structures and associated improvements. The proposed winery would occur within the previously disturbed areas. No trees, vegetation, other than vineyards, or structures are proposed to be removed to accommodate the proposed site improvements. The development area is not located within a riparian area. The site has not been identified in any local/regional or State plans as being a sensitive community. The potential for this project to have an impact on special status species is less than significant.

- c. A blue-line stream runs north to south through the property approximately 240 feet from the east property line. Vineyards are planted on both sides of the stream approximately 50-60 feet from the top of the stream bank. The proposed winery development area is approximately 360 feet west of the top of the stream bank. No improvements are proposed within the riparian area along the stream or within the bed or bank of the stream. According to the Napa County GIS Sensitivity Maps (Wetland & vernal pools layer), no vernal pools and wetlands are present on the project site.
- d. All proposed improvements would occur within a previously disturbed area that is not a wildlife corridor. Therefore, project activities would not interfere with the movement of any native resident or migratory fish or wildlife species or with their corridors or nursery sites. Impacts would be less than significant.
- e/f. This project would not interfere with any ordinances protecting biological resources. There are no tree preservation ordinances in effect in the County. The proposed project would not conflict with the provisions of an adopted Habitat Conservation Plans, Natural Community Conservation Plans or other approved local, regional or state habitat conservation plans because there are no plans applicable to the subject site. No impacts would occur.

Mitigation Measures: None required.

V.	CU	LTURAL RESOURCES. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Cause a substantial adverse change in the significance of a historical resource pursuant to CEQA Guidelines §15064.5?			$\boxtimes$	
	b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines§15064.5?			$\boxtimes$	
	c)	Disturb any human remains, including those interred outside of dedicated cemeteries?			$\boxtimes$	

### Discussion:

a/b. A Historical Resources Study was prepared by Tom Origer and Associates, dated June 20, 2018. The study was conducted to determine the presence or absence of historical or archaeological resources, and potential impacts, if any, as a result of the proposed project. According to the study, no historical resources were observed on the site and the property contains no archaeological remains. One isolate obsidian biface fragment was found within one of the vineyard rows, however, no additional specimens were found within the nearby area. The obsidian fragment was not found within the proposed development area. The report concluded that no further study or specific recommendations are required. However, if any previously undiscovered resources are found during grading of the project, construction of the project is required to cease, and a qualified archaeologist will be retained to investigate the site in accordance with the following standard condition of approval that will be imposed on the project:

#### 7.2 ARCHEOLOGICAL FINDING

In the event that archeological artifacts or human remains are discovered during construction, work shall cease in a 50-foot radius surrounding the area of discovery. The permittee shall contact the PBES Department for further guidance, which will likely include the requirement for the permittee to hire a qualified professional to analyze the artifacts encountered and to determine if additional measures are required.

If human remains are encountered during project development, all work in the vicinity must be halted, and the Napa County Coroner informed, so that the Coroner can determine if an investigation of the cause of death is required, and if the remains are of Native American origin, the permittee shall comply with the requirements of Public Resources Code Section 5097.98.

c. No human remains have been encountered on the property and no information has been encountered that would indicate that this project would encounter human remains. Most construction activities would occur on previously disturbed portions of the site given the planting of existing vineyard. However, if resources are found during project grading, construction of the project is required to cease, and a qualified

archaeologist would be retained to investigate the site in accordance with standard condition of approval noted above. Impacts would be less than significant.

1/1	F-8	-001	Would the gradest	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VI.	ENE	:RGY	. Would the project:				
	a)	unne	ult in potentially significant environmental impact due to wasteful, inefficient or ecessary consumption of energy resources during project construction or ation?				
	b)		flict with or obstruct a state or local plan for renewable energy or energy ency?				$\boxtimes$
Discus	sion:						
a.	Wa		oposed project would comply with Title 24 energy use requirements ul, inefficient or unnecessary consumption of energy resources durinant.				
b.			oposed project would not conflict with the provisions of a state or local s applicable to the subject site. No impacts would occur.	plan for renewable	energy or energy (	efficiency beca	use there are
<u>Mitiga</u>	tion I	Meas	ures: None required.				
				Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VII.	GEO	OLOG	Y AND SOILS. Would the project:				
	a)		ctly or indirectly cause potential substantial adverse effects, including the of loss, injury, or death involving:				
		i)	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.			$\boxtimes$	
		ii)	Strong seismic ground shaking?			$\boxtimes$	
		iii)	Seismic-related ground failure, including liquefaction?			$\boxtimes$	
		iv)	Landslides?			$\boxtimes$	
	b)	Res	ult in substantial soil erosion or the loss of topsoil?			$\boxtimes$	
	c)	unst	ocated on a geologic unit or soil that is unstable, or that would become able as a result of the project, and potentially result in on- or off-site slide, lateral spreading, subsidence, liquefaction or collapse?			$\boxtimes$	
	d)	or pi than	ocated on expansive soil creating substantial direct or indirect risks to life roperty? Expansive soil is defined as soil having an expansive index greater 20, as determined in accordance with ASTM (American Society of Testing Materials) D 4829.			$\boxtimes$	
	e)	alter	e soils incapable of adequately supporting the use of septic tanks or native waste water disposal systems where sewers are not available for disposal of waste water?				

	f)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
Discussi	on:					
a.	i.)	There are no known faults on the project site as shown on the most recent proposed project would result in a less than significant impact with regards			g Map. As su	ch, the
	ii.)	All areas of the Bay Area are subject to strong seismic ground shaking. C the latest building standards and codes, including the California Building C significant level.	onstruction of the production	oject would be requice any potential in	npacts to a les	s than
	iii.)	No subsurface conditions have been identified on the project site that in liquefaction. Compliance with the latest edition of the California Building (impacts.	Code for seismic sta	bility would result i	n less than siç	gnificant
	iv.)	The Napa County GIS Sensitivity Maps (Landslides line and polygon) of proposed for development.	aid not indicate the	presence or lands	siides Within t	ne area
b.	and inco	proposed improvements would occur on slopes of two to five percent. The sused for construction of the engineered pad and fill slope proposed for construction of best management practices and would be subject to the Napa erosion control measures and dust control, as applicable. Impacts would be	ruction of the winery a County Stormwate	and driveway. The or Ordinance which	project would	l require
c/d.	Coo the terra (liqu to co	ed upon the Soil Survey of Napa County, prepared by the United States ambs gravelly loam, 2 to 5 percent slopes. According to the Napa County G site (between Silverado Trail and the creek), including the winery developance deposits. East of the creek is underlain by Pre-Quaternary deposits and affaction layer) the property includes areas generally subject to a very low tenderlain by the property includes areas generally subject to a very low tenderlain the latest building standards and codes at the time of constituting Code for seismic stability would reduce any potential impacts to the acts.	IS Sensitivity Maps oment area, is unde d bedrock. Based o ndencies to liquefy. ruction. Compliance	(Surficial Deposits relain by Early or menthe Napa County All proposed construction with the latest edited.)	layer), the manid-Pleistocene GIS Sensitivi ruction will be ructions of the C	ajority of e fan or ty Maps required alifornia
e.	syst (rev option was that appliand	re is a septic system installed on site that serves residential development tem for the proposed winery. Bartelt Engineering prepared wastewater sised), to evaluate the feasibility of treating wastewater flows generated bons, a pressure distribution system and a subsurface drip wastewater treat tewater system for either option would be designed for the peak winery protective proposed winery wastewater disposal needs can be accommodated or lication materials and determined that either of the proposed systems would construction plans will be prepared in accordance with Napa County statential impacts would be less than significant.	ystem calculations y the winery. The iment system for all ocess and domestic isite. The Division old be adequate to s	and plans, dated eport proposes tw wastewater product wastewater flows. f Environmental He erve the winery. Fu	September 1 o wastewater ced onsite. The study co ealth has revieull design calc	8, 2018 system e onsite ncludes wed the ulations
f.	the asso	paleontological resources or unique geological features have been identified existing buildings were constructed or when the vines were planted. However broaded with the project, construction of the project is required to cease, and in accordance with the standard condition of approval 7.2 identified in Sect	r, if resources are fo d a qualified archae	ound during any ear	th disturbing a	activities
<u>Mitigatio</u>	on M∈	easures: None required.				
\ <i>a</i> 111			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VIII.		REENHOUSE GAS EMISSIONS. Would the project:				
a)	ap Di:	enerate a net increase in greenhouse gas emissions in excess of plicable thresholds adopted by the Bay Area Air Quality Management strict or the California Air Resources Board which may have a significant pact on the environment?				

b)	Conflict with a county-adopted climate action plan or another applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?			$\boxtimes$	
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Napa County has been working to develop a Climate Action Plan (CAP) for several years. In 2012, a Draft CAP (March 2012) was recommended using the emissions checklist in the Draft CAP, on a trial basis, to determine potential greenhouse gas (GHG) emissions associated with project development and operation. At the December 11, 2012, Napa County Board of Supervisors (BOS) hearing, the BOS considered adoption of the proposed CAP. In addition to reducing Napa County's GHG emissions, the proposed plan was intended to address compliance with CEQA for projects reviewed by the County and to lay the foundation for development of a local offset program. While the BOS acknowledged the plan's objectives, the BOS requested that the CAP be revised to better address transportation-related greenhouse gas, to acknowledge and credit past accomplishments and voluntary efforts, and to allow more time for establishment of a cost-effective local offset program. The Board also requested that best management practices be applied and considered when reviewing projects until a revised CAP is adopted to ensure that projects address the County's policy goal related to reducing GHG emissions.

In July 2015, the County re-commenced preparation of the CAP to: i) account for present day conditions and modeling assumptions (such as but not limited to methods, emission factors, and data sources), ii) address the concerns with the previous CAP effort as outlined above, iii) meet applicable State requirements, and iv) result in a functional and legally defensible CAP. On April 13, 2016 the County, as the part of the first phase of development and preparation of the CAP, released Final Technical Memorandum #1: 2014 Greenhouse Gas Emissions Inventory and Forecast, April 13, 2016. This initial phase included: i) updating the unincorporated County's community-wide GHG emissions inventory to 2014, and ii) preparing new GHG emissions forecasts for the 2020, 2030, and 2050 horizons. Additional information on the County CAP can be obtained at the Napa County Department of Planning, Building and Environmental Services or http://www.countyofnapa.org/CAP/.

a/b. Overall increases in Greenhouse Gas (GHG) emissions in Napa County were assessed in the Environmental Impact Report (EIR) prepared for the Napa County General Plan Update and certified in June 2008. GHG emissions were found to be significant and unavoidable in that document, despite the adoption of mitigation measures incorporating specific policies and action items into the General Plan.

Consistent with these General Plan action items, Napa County participated in the development of a community-wide GHG emissions inventory and "emission reduction framework" for all local jurisdictions in the County in 2008-2009. This planning effort was completed by the Napa County Transportation and Planning Agency in December 2009, and served as the basis for development of a refined inventory and emission reduction plan for unincorporated Napa County.

In 2011, the Bay Area Air Quality Management District (BAAQMD) released California Environmental Quality Act (CEQA) Project Screening Criteria and Significance of Thresholds [1,100 metric tons per year (MT) of carbon dioxide and carbon dioxide equivalents (CO2e)]. This threshold of significance is appropriate for evaluating projects in Napa County.

During our ongoing planning effort, the County requires project applicants to consider methods to reduce GHG emissions consistent with Napa County General Plan Policy CON-65(e). (Note: Pursuant to State CEQA Guidelines Section 15183, because this initial study assesses a project that is consistent with an adopted General Plan for which an environmental impact report (EIR) was prepared, it appropriately focuses on impacts which are "peculiar to the project," rather than the cumulative impacts previously assessed.)

For the purposes of this analysis potential GHG emissions associated with winery 'construction' and 'development' and with 'ongoing' winery operations have been discussed.

GHGs are the atmospheric gases whose absorption of solar radiation is responsible for the greenhouse effect, including carbon dioxide, methane, ozone, and the fluorocarbons, that contribute to climate change (a widely accepted theory/science explain human effects on the atmosphere). Carbon Dioxide (CO2) gas, the principal greenhouse gas (GHG) being emitted by human activities, and whose concentration in the atmosphere is most affected by human activity, also serves as the reference gas to compare other greenhouse gases. Agricultural sources of carbon emissions include forest clearing, land-use changes, biomass burning, and farm equipment and management activity emissions (http://www.climatechange.ca.gov/glossary/letter\_c.html). Equivalent Carbon Dioxide (CO2e) is the most commonly reported type of GHG emission and a way to get one number that approximates total emissions from all the different gasses that contribute to GHG (BAAMD CEQA Air Quality Guidelines, May 2017). In this case, carbon dioxide (CO2) is used as the reference atom/compound to obtain atmospheric carbon CO2 effects of GHG. Carbon stocks are converted to carbon dioxide equivalents (CO2e) by multiplying the carbon total by 44/12 (or 3.67), which is the ratio of the atomic mass of a carbon dioxide molecule to the atomic mass of a carbon atom (http://www.nciasi2.org/COLE/index.html).

One time "Construction Emissions" associated with a winery development project include: i) the carbon stocks that are lost (or released) when existing vegetation is removed and soil is ripped in preparation for a new winery structure and associated infrastructure; and ii) emissions associated with the energy used to develop and prepare the project area and construct a winery, including construction equipment and worker vehicle trips (hereinafter referred to as Equipment Emissions). These emissions also include underground carbon stocks (or Soil carbon) associated with any existing vegetation that is proposed to be removed. As previously stated, this project includes the construction of a winery building, water tanks, accessory structures, and the extension of an existing on-site driveway.

In addition to the one time Construction Emissions, "Operational Emissions" of the winery are also considered and include: i) any reduction in the amount of carbon sequestered by existing vegetation that is removed as part of the project compared to a "no project" scenario (hereinafter referred to as Operational Sequestration Emissions); and ii) ongoing emissions from the energy used to maintain and operate the winery, including vehicle trips associated with employee and visitor trips (hereinafter referred to as Operational Emissions). See Section XVI, Transportation/Traffic, for anticipated number of operational trips. Operational Emissions from the proposed winery would be the primary source of emissions over the long-term when compared to one time construction emissions.

As discussed in the Air Quality section of this Initial Study, in 2010, the BAAQMD adopted and later incorporated into its 2011 CEQA Guidelines project screening criteria (Table 3-1 – Criteria Air Pollutants and Precursors & GHG Screening Level Sizes) and thresholds of significance for air pollutants, including GHG emissions, which have now been updated by BAAQMD through May 2017. Because there is approximately 1,748 sq. ft. of proposed floor area devoted to hospitality and administrative uses (including a 1,205 sq. ft. tasting room) and approximately 4,356 sq. ft. of floor area devoted to production within the proposed building, when compared to the BAAQMD's GHG screening criteria of 121,000 sq. ft. for general industrial, and compared to the BAAQMD's screening criterion of 9,000 sq. ft. for high quality restaurant, the project was determined not to exceed the 1,100 MT of CO2e/yr GHG threshold of significance. Given the size of the entire project, which is approximately 6,104 sq. ft. of proposed enclosed floor area (hospitality, administrative, and production) including the 1,205 sq. ft. tasting room, the screening criterion outlined above would not be exceeded.

Furthermore, the applicant intends to implement the following GHG reduction methods at the winery: alternative fuel or electric fleet vehicles; VMT reduction plan; solar hot water heating; energy conserving lighting; bicycle incentives; water efficient fixtures; energy star roof/living roof/cool roof; installation of water efficient fixtures; low-impact development (LID); water efficient landscape; recycle 75 percent of all waste; compost 75 percent of food and garden material; implement a sustainable purchasing and shipping program; electric vehicle charging station installation; site design that is oriented and designed to optimize conditions for natural heating, cooling, and day lighting of interior spaces, and to maximize winter sun exposure; education to staff and visitors on sustainable practices; use of 70 to 80 percent cover crop; and retain biomass removed via pruning and thinning by chipping the material and reusing it rather than burning on-site.

The proposed project has been evaluated against the BAAQMD thresholds and determined that the project would not exceed the 1,100 MT/yr of CO2e. GHG Emission reductions from local programs and project level actions, such as application of the Cal Green Building Code, tightened vehicle fuel efficiency standards, and more project-specific on-site programs including those winery features noted above would combine to further reduce emissions below BAAQMD thresholds.

As indicated above, the County is currently preparing a CAP and as the part of the first phase of development and preparation of the CAP has released Final Technical Memorandum #1 (2014 Greenhouse Gas Emissions Inventory and Forecast, April 13, 2016). Table 1 of the Technical Memorandum indicates that 2% of the County's GHG emissions in 2014 were a result of land use change.

The increase in emissions expected as a result of the project would be relatively modest and the project is in compliance with the County's efforts to reduce emissions as described above. For these reasons, project impacts related to GHG emissions are considered less than significant.

IX.	НА	ZARDS AND HAZARDOUS MATERIALS. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				
	b)	Create a significant hazard to the public or the environment through reasonable foreseeable upset and accident conditions involving the release of hazardous materials into the environment?			$\boxtimes$	

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				
	d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
	e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?				
	f)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
	g)	Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wild-land fires, including where wild-lands?				
Discuss	ion:					
a.	opera	proposed project would not involve the transport of hazardous materials ations. A business plan would be filed with the Environmental Health Dicts would be less than significant.				
b.	these of a r fores	ardous materials such as diesel, maintenance fluids, and paints would be use materials would be stored in secure locations to reduce the potential for new winery that would not be expected to use any substantial quantities of seeable for the proposed project to create upset or accident conditions comments. Impacts would be less than significant.	upset or accident co f hazardous materia	onditions. The prop ls. Therefore, it wo	posed project ould not be rea	consists sonably
C.	Ther	e are no schools located within one-quarter mile from the proposed winery	building.			
d.	Natio	ed on a search of the California Department of Toxic Substances Control anal Priority List sites, State response sites, voluntary cleanup sites, or any s not on any known list of hazardous materials sites.				
e.	No ir airpo	mpact would occur as the project site is not located within an airport land rt.	use plan or within t	wo miles of a publi	c airport or pu	blic use
f.	lane	project's access driveway meets Napa County Road and Street Standards on Silverado Trail. Therefore, the winery would not obstruct emergency ve Department and Engineering Services Division and found acceptable, as c	ehicle access. The p			
g.	woul	project would not increase exposure of people and/or structures to a signifid comply with current California Department of Forestry and California Build significant.				
Mitigati	on Me	asures: None required.				
			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
Х.	HYI	DROLOGY AND WATER QUALITY. Would the project:				
	a)	Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or groundwater quality?				

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
b)	Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?				
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces which would:				
	i) result in substantial erosion or siltation on- or off-site?				
	ii) substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				
	iii) create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				
	iv) impede or redirect flood flows?			$\boxtimes$	
d)	In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?				$\boxtimes$
e)	Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?				$\boxtimes$

On January 14, 2014, Governor Jerry Brown declared a drought emergency in the state of California. That declaration was followed up on April 1, 2015, when the Governor directed the State Water Resources Control Board to implement mandatory water reductions in cities and town across California to reduce water usage by 25 percent. These water restrictions do not apply to agricultural users. However, on April 7, 2017, Governor Jerry Brown signed an executive order lifting California's drought emergency in all but four counties (Fresno, Kings, Tulare and Tuolumne). The County of Napa had not adopted or implemented any additional mandatory water use restrictions. The County requires all discretionary permit applicants to complete necessary water analyses in order to document that sufficient water supplies are available for the proposed project and to implement water saving measures to prepare for periods of limited water supply and to conserve limited groundwater resources.

In general, recent studies have found that groundwater levels in the Napa Valley Floor exhibit stable long-term trends with a shallow depth to water. Historical trends in the Milliken-Sarco-Tulucay (MST) area, however, have shown increasing depths to groundwater, but recent stabilization in many locations. Groundwater availability, recharge, storage and yield are not consistent across the County. More is known about the resource where historical data have been collected. Less is known in areas with limited data or unknown geology. In order to fill existing data gaps and to provide a better understand of groundwater resources in the County, the Napa County Groundwater Monitoring Plan recommended 18 Areas of Interest (AOIs) for additional groundwater level and water quality monitoring. Through the well owner and public outreach efforts of the (GRAC) approximately 40 new wells have been added to the monitoring program within these areas. Groundwater Sustainability Objectives were developed and recommended by the GRAC and adopted by the Board. The recommendations included the goal of developing sustainability objectives, provided a definition, explained the shared responsibility for Groundwater Sustainability and the important role monitoring as a means to achieving groundwater sustainability.

In 2009 Napa County began a comprehensive study of its groundwater resources to meet identified action items in the County's 2008 General Plan update. The study, by Luhdorff and Scalmanini Consulting Engineers (LSCE), emphasized developing a sound understanding of groundwater conditions and implementing an expanded groundwater monitoring and data management program as a foundation for integrated water resources planning and dissemination of water resources information. The 2011 baseline study by LSCE, which included over 600 wells and data going back over 50 years, concluded that "the groundwater levels in Napa County are stable, except for portions of the MST district." Most wells elsewhere within the Napa Valley floor with a sufficient record indicate that groundwater levels are more affected by climatic conditions, are within historical levels, and seem to recover from dry periods during subsequent wet or normal periods. The LSCE Study also concluded that, on a regional scale, there appear to be no current groundwater quality issues except north of Calistoga (mostly naturally occurring boron and trace metals) and in the Carneros region (mostly salinity). The subject property is located within the Napa Valley Subbasin of the valley floor and lies within the Northeast Napa Management Area.

Thresholds for water use have been established by the Napa County Department of Public Works, using reports by the United States Geological Survey (USGS), the GRAC recommendations, and the LSCE reports. These reports are the result of water resources investigations performed by the

USGS in cooperation with the Napa County Flood Control and Water Conservation District and LSCE. The County has concluded that the annual one acre-foot of water per parcel acre criteria on the Valley Floor has proven to be both scientifically and operationally adequate. Any project that reduces water usage or any water usage that is at or below the established threshold is assumed not to have a significant effect on groundwater levels.

A Tier I Water Availability Analysis (WAA), dated June 2018 (revised), was prepared by Bartelt Engineering, Inc., to determine the estimated water use of the existing development, the proposed project and water availability. There is an existing well on the project site that will serve the proposed winery and existing residential development. Generally, since the groundwater extraction for the winery and residence would be from a well located on the Valley Floor area, the Valley Floor screening criteria of one acre-foot of water per acre of land will be used for the 13.52 acre property generating a water use availability of 13.52 acre-feet per year. However, properties that lie within the Northeast Napa Management Area, east of the Napa River, generally require additional review or parcel specific water use criteria based upon a Tier 2 analysis unless it can be shown that the project results in a reduction of water use. Based on the WAA prepared for the project, proposed water use would be 1.07 AF/YR less than current water due to the removal of approximately 2.86 acres of vines (Bartelt Engineering June 2018).

a/b. The project would not violate any water quality standards or waste discharge requirements nor substantially deplete local groundwater supplies. According to the Wastewater Feasibility Report prepared by Bartelt Engineering, dated September 2018 (revised), the project site and proposed system would have adequate disposal capacity to serve the project. The Division of Environmental Health reviewed this report and concurred with its findings.

An existing well was constructed at the site in 2006 and is proposed as the project's water source. According to a test conducted on April 16, 2015, it has a sustained yield of 70 gpm after two hours of pumping.

As noted above, the applicant submitted a Water Availability Analysis (WAA) completed by Bartelt Engineering showing the projected overall water demand for the project site of 6.79 AF/YR representing a 1.07 AF/YR decrease from the existing water demand of 7.86 AF/YR. The parcel water demand can be met with the existing project well. Therefore, the project would have no impacts on groundwater and no further analysis is needed. The project would result in an improvement over existing groundwater conditions because water use is being reduced. Below is a table that details each source of existing and proposed groundwater use:

Usage Type	Existing Usage	Proposed Usage
Vineyard Irrigation & Heat Protection	6.81	4.67
Winery		
Process, Domestic, Employees,		
Visitors & Landscaping	0.00	1.07
Residential Water Use	1.05	1.05
Net Use (Acre-ft per Year)	7.86	6.79

The estimated groundwater demand of 6.79 AF/YR, represents a decrease of 1.07 AF/YR over the existing condition. The winery, as part of its entitlement would include the County's project specific conditions of approval 4.20, below, requiring well monitoring as well as the potential to modify/alter permitted uses on site should groundwater resources become insufficient to supply the use. The proposed project would result in a slight decrease on the demand of ground water supplies and therefore would not interfere with groundwater recharge or lowering of the local groundwater level.

In response to regional drought and the general Statewide need to protect groundwater resources, the Governor enacted new legislation requiring local governments to monitor and management groundwater resources. Napa County's prior work on the Napa Valley Groundwater Management Plan provides a strong foundation for Napa County to comply with this State mandated monitoring and management objective. As a direct result, the project site is now subject to this new legislation requiring local agencies to monitor groundwater use. Assembly Bill - AB 1739 by Assembly member Roger Dickinson (D-Sacramento) and Senate Bills 1168 and 1319 by Senator Fran Pavley (D-Agoura Hills) establish a framework for sustainable, local groundwater management for the first time in California history. The legislation requires local agencies to tailor sustainable groundwater plans to their regional economic and environmental needs. The legislation prioritizes groundwater basin management Statewide, which includes the Napa Valley/Napa River Drainage Basin, and sets a timeline for implementation of the following:

By 2017, local groundwater management agencies must be identified;

By 2020, overdrafted groundwater basins must have sustainability plans;

By 2022, other high and medium priority basins not currently in overdraft must have sustainability plans; and

By 2040, all high and medium priority groundwater basins must achieve sustainability.

The State has classified the Napa River Drainage Basin as a medium priority resource. Additionally, the legislation provides measurable objectives and milestones to reach sustainability and a State role of limited intervention when local agencies are unable or unwilling to adopt sustainable management plans. Napa County supports this legislation and has begun the process of developing a local groundwater management agency which is anticipated to be in place and functioning within the timeline prescribed by the State.

#### 4.20 OTHER CONDITIONS APPLICABLE TO THE OPERATIONAL ASPECTS OF THE PROJECT

a. The parcel shall be limited to 6.79 acre-feet of groundwater per year for all water consuming activities on the parcel. A Groundwater Demand Management Program shall be developed and implemented for the property as outlined in COA 6.15(a) below.

In the event that changed circumstances or significant new information provide substantial evidence<sup>1</sup> that the groundwater system referenced in the Use Permit would significantly affect the groundwater basin, the PBES Director shall be authorized to recommend additional reasonable conditions on the permittee, or revocation of this permit, as necessary to meet the requirements of the County Code and to protect public health, safety, and welfare.

#### 6.15 OTHER CONDITIONS APPLICABLE TO THE PROJECT PERMITTING PROCESS

- b. Groundwater Demand Management Program
  - 1. The permittee shall install a meter on each well serving the parcel. Each meter shall be placed in a location that will allow for the measurement of all groundwater used on the project parcel. Prior to the issuance of a grading or building permit for the winery or expanding any operations as approved under this modification, the permittee shall submit for review and approval by the Director of Public Works a groundwater demand management plan which includes a plan for the location and the configuration of the installation of a meter on all wells serving the parcel.
  - 2. The Plan shall identify how best available technology and best management water conservation practices will be applied throughout the parcel.
  - 3. The Plan shall identify how best management water conservation practices will be applied where possible in the structures on site. This includes but is not limited to the installation of low flow fixtures and appliances.
  - 4. As a groundwater consuming activity already exists on the property, meter installation and monitoring shall begin immediately and the first monitoring report is due to the county within 120 days of approval of this modification.
  - 5. For the first twelve months of operation under the Use Permit, the applicant shall read the meters at the beginning of each month and provide the data to the Public Works Director monthly. If the water usage on the property exceeds, or is on track to exceed, 6.79 acre-feet per year, or if the permittee fails to report, additional reviews and analysis and/or a corrective action program at the permittee's expense shall be required and shall be submitted to the Public Works Director and the PBES Director for review and action.
  - 6. The permittee's wells shall be included in the Napa County Groundwater Monitoring program if the County finds the well suitable.
  - 7. At the completion of the reporting period per 5 above, and so long as the water usage is within the acre-feet per year as specified above, the permittee may begin the following meter reading schedule:
    - a. On or near the first day of each month the permittee shall read the water meter, and provide the data to the Public Works Director during the first weeks of April and October. The Public Works Director, or his designated representative, has the right to access and verify the operation and readings of the meters during regular business hours

#### 9.9 OTHER CONDITIONS APPLICABLE PRIOR TO ISSUANCE OF A FINAL CERTIFICATE OF OCCUPANCY

a. All required meters shall be installed and all groundwater usage monitoring required in COA 4.20(a) and 6.15(b) shall commence prior to final occupancy.

Substantial evidence is defined by case law as evidence that is of ponderable legal significance, reasonable in nature, credible and of solid value. The following constitute substantial evidence: facts, reasonable assumptions predicated on facts; and expert opinions supported by facts. Argument, speculation, unsubstantiated opinion or narrative, or clearly inaccurate or erroneous information do not constitute substantial evidence.

- c. The project would not substantially alter the drainage pattern on site or cause a significant increase in erosion or siltation on or off the project site. Improvement plans prepared prior to the issuance of a building permit would ensure that the proposed project does not increase runoff flow rate or volume as a result of project implementation. General Plan Policy CON-50 c) requires discretionary projects, including this project, to meet performance standards designed to ensure peak runoff in 2-, 10-, 50-, and 100-year events following development is not greater than predevelopment conditions. The preliminary grading and drainage plan has been reviewed by the Engineering Division. The proposed project would implement standard stormwater quality treatment controls to treat runoff prior to discharge from the project site. The incorporation of these features into the project would ensure that the proposed project would not create substantial sources of polluted runoff. In addition, the proposed project does not have any unusual characteristics that create sources of pollution that would degrade water quality. Impacts would be less than significant.
- d. The site lies outside the boundaries of the 100 and 500 year flood hazard boundaries. The parcel is not located in an area that is subject to inundation by tsunamis, seiches, or mudflows. No impacts would occur.
- e. The proposed project would not conflict with a water quality control plan or sustainable groundwater management plan. No impacts would occur.

Mitigation Measures: None required.

XI.	LAI	ND USE AND PLANNING. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Physically divide an established community?				
	b)	Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?				

#### Discussion:

a-b. The project would not result in the division of an established community. The project complies with the Napa County Code and all other applicable regulations. The subject parcel is located in the AW zoning district, which allow wineries and uses accessory to wineries subject to use permit approval. The proposed project is compliant with the physical limitations of the Napa County Zoning Ordinance. The County has adopted the Winery Definition Ordinance (WDO) to protect agriculture and open space and to regulate winery development and expansion in a manner that avoids potential negative environmental effects.

Agricultural Preservation and Land Use Policy AG/LU-1 of the 2008 General Plan states that the County shall, "preserve existing agricultural land uses and plan for agriculture and related activities as the primary land uses in Napa County." The property's General Plan land use designations are AR (western portion) and AWOS (majority of site including winery development area) which allow "agriculture, processing of agricultural products, and single-family dwellings." More specifically, General Plan Agricultural Preservation and Land Use Policy AG/LU-2 recognizes wineries and other agricultural processing facilities, and any use clearly accessory to those facilities, as agriculture. The project would allow for the continuation of agriculture as a dominant land use within the county and is consistent with the Napa County General Plan.

The use of the property for the "fermenting and processing of grape juice into wine" (NCC §18.08.640) supports the economic viability of agriculture within the county consistent with General Plan Agricultural Preservation and Land Use Policy AG/LU-4 ("The County will reserve agricultural lands for agricultural use including lands used for grazing and watershed/ open space...") and General Plan Economic Development Policy E-1 (The County's economic development will focus on ensuring the continued viability of agriculture...).

XII.	MIN	JERAL RESOURCES. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
7	a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				$\boxtimes$
	b)	Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				$\boxtimes$
Discuss	sion:					
a/b.  Mitigat	rece Cour local	orically, the two most valuable mineral commodities in Napa County in eductional noting stone and aggregate have become economically valuable. Inty Baseline Data Report ( <i>Mines and Mineral Deposits</i> , BDR Figure 2-2) if all important mineral resource recovery sites located on the project site. Note that the project site is a sures: None required.	Mines and Mineral ndicates that there a	Deposits mapping are no known mine	included in th	ne Napa
			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XIII.	NO	ISE. Would the project result in:			,	
	a)	Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				
	b)	Generation of excessive groundborne vibration or groundborne noise levels?			$\boxtimes$	
	c)	For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				
Discuss	sion:					
a/b.	woul such resid for in 7pm Nois impa	project would result in a temporary increase in noise levels during constructed be limited to daylight hours using properly muffled vehicles. Noise general, the project would not result in potentially significant temporary construction lence to the winery development area is approximately 325 feet to the earnpacts related to construction noise to result in a significant impact. Further on weekdays, during normal hours of human activity. All construction activity e Ordinance (Napa County Code Chapter 8.16). The proposed project lects. Conditions of approval identified below would require construction activity alarms adjusted to the lowest allowable levels. Impacts would be least construction NOISE	erated during this tin in noise impacts or o st of the proposed v , construction activiti ties would be condu would not result in tivities to be limited	ne is not anticipate perational impacts vinery structures, t es would occur du cted in compliance long-term significa	ed to be significated to be significated the decause the here is a low pring the period with the Napa ant construction.	cant. As nearest potential of 7am- a County on noise

Construction equipment muffling and hours of operation shall be in compliance with the County Code. Equipment shall be shut down when not in use. Construction equipment shall normally be staged, loaded, and unloaded on the project site, if at all practicable. If project terrain or access road conditions require construction equipment to be staged, loaded, or unloaded off the project site (such as on a neighboring road or at the base of a hill), such activities shall only occur daily between the hours of 8 am to 5 pm.

with construction noise levels permitted by the General Plan Community Character Element and the County Noise Ordinance.

The proposed project involves a marketing program that has the potential to generate higher noise levels, compared to existing conditions, as a result of the proposed occurrence of marketing events outdoors on the south side of the winery, and wine production and bottling in the covered area on the north side of the proposed winery building. The use permit application includes a request to offer 27 marketing events

per year: two events per month with up to 10 guests each, one event per year with up to 100 guests, one event per year with up to 125 guests, and one event per year with up to 200 guests. The events would occur both inside the building and on the patios on the south side of the building. There would be no amplified music during the events.

Additional regulations contained within County Code Chapter 8.16 establish exterior noise criteria for various land uses in the County. As described in Project Setting, above, land uses that surround the proposed project site are predominantly agricultural (vineyard and winery) but include low density residential and limited commercial uses; of these land uses, the residential land use is considered the most sensitive to noise. Based on the standards in County Code section 8.16.070, noise levels, measured at the exterior of a residential structure or residential use on a portion of a larger property, may not exceed 50 decibels for more than half of any hour in the window of daytime hours (7:00 a.m. to 10:00 p.m.) within which the applicant proposes to conduct events. Noise impacts of the proposed project would be considered bothersome and potentially significant if sound generated by it had the effect of exceeding the standards in County Code more than 50 percent of the time (i.e., more than 50 decibels for more than 30 minutes in an hour for a residential use). Noise from winery operations is generally limited and intermittent, meaning the sound level can vary during the day and over the course of the year, depending on the activities at the winery. The primary noise-generating activities are equipment associated with wineries including refrigeration equipment, bottling equipment, barrel washing, de-stemmers and press activities occurring during the harvest crush season, delivery trucks, and other vehicles. The Napa County General Plan EIR indicates the average, or equivalent, sound level (Leg) for winery activities is 51dBA in the morning and 41dBA in the afternoon. Audibility of a new noise source and/or increase in noise levels within recognized acceptable limits are not usually considered to be significant noise impacts, but these concerns should be addressed and considered in the planning and environmental review processes. Typical winery operations would occur between 6:00 a.m. and 6:00 p.m. (excluding harvest) with marketing events generally occurring between 11:00 AM and 10:00 PM.

The nearest off-site residence in proximity to the outdoor covered patio on the south side of the building where marketing events would occur, is approximately 648 feet to the southwest. The adjoining property to the south also includes an operating winery (Reynolds Family Winery.) The nearest off-site residence on the north side of the proposed winery building where outdoor crush and bottling activities would occur is approximately 325 feet to the east. The adjoining property to the north also includes an approved but not yet built winery (Grassi Wine Company.) The on-site residence is the applicant's, so it is not considered in the evaluation of potential noise impacts of the proposed project.

Noise sampling performed under County authority (RGD Acoustics, November 16, 2015), as part of the analysis for the Bell Winery use permit modification (P13-00055), measured sound from an 85-person event using a meter placed 123 feet from the sound source (event). Measurements taken from that sound meter indicated that sound from the event exceeded 56 decibels 50 percent of the time. The studied event had fewer attendees than the largest, 200-person event proposed by the applicant, and so the noise level measured from the Bell Winery event is adjusted upward by five decibels (based on a standard rate of 3 dB per doubling of number of noise sources) to an estimated 61 decibels exceeded 50 percent of the time, to estimate the noise level from the largest marketing event of the proposed project. Even with adjustment, these levels are considered to be conservative given that the Bell Winery event had a live music act included in its event, and there would be no outdoor amplified sound at the proposed winery. The noise study further states that sound levels are reduced with distance in accordance with the "inverse square law", which yields a six (6) dB sound reduction for each doubling of the distance from the source. Thus, using the Bell Winery study as a model, and applying a six-decibel reduction per doubling of distance from the noise source, it is anticipated that exterior noise experienced at the nearest residence 648 feet to the southwest of the proposed winery patio (estimated 47 decibels for half of the event duration) would not exceed the County Code standard of 50 decibels during 50 percent of daytime hours.

Winemaking also has the potential to generate noise from grape crushing and bottling activities. Observations noted in the Bell Winery study did not suggest that grape crushing generated significant noise above ambient levels (which were documented in that study to be as low as 40 decibels). However, that study and other noise studies for other winery projects noted that mobile bottling activities could be a noticeable noise source, with noise levels referenced among the various studies suggesting that bottling trucks could generate 65 decibels for more than 30 minutes in an hour (measured at 50 feet from the noise source). Measured from the covered outdoor work area on the north side of the proposed winery building, the nearest off-site residence is located approximately 325 feet east of the structure. As sound levels decrease by six decibels per doubling of distance, noise generated from mobile bottling activities occurring with the proposed winery would be fewer than 45 decibels 50 percent of the time at that residence and would also be within acceptable noise levels.

Under the proposed project, the largest event that would occur on the parcel would have an attendance of no more than 200 people, and all events would end by 10:00 p.m., with clean-up conducted afterwards. Continuing enforcement of Napa County's Noise Ordinance by the Division of Environmental Health and the Napa County Sheriff, including the prohibition against amplified music, should further ensure that marketing events and other winery activities do not create a significant noise impact. Events and non-amplified music, excluding quiet clean-up are required to finish by 10:00 p.m. Amplified music or sound systems would not be permitted for outdoor events as identified in standard Condition of Approval 4.10 below. Temporary events would be subject to County Code Chapter 5.36 which regulates proposed temporary events. The proposed project would not result in long-term significant permanent noise impacts.

- 4.10 AMPLIFIED MUSIC
  - There shall be no amplified sound system or amplified music utilized outside of approved, enclosed, winery buildings.
- c. The proposed winery would not expose people to excessive noise levels associated with air traffic. No private landing facility is proposed with the requested modification, and the winery is neither within the boundaries of an airport land use compatibility planning area nor within two miles of any public or private airport or airstrip.

Mitigation Measures: None required.

XIV.	PO	PULATION AND HOUSING. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				
	b)	Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?				

#### Discussion:

a. The Association of Bay Area Governments' *Projections 2003* figures indicate that the total population of Napa County is projected to increase some 23% by the year 2030 (*Napa County Baseline Data Report*, November 30, 2005). Additionally, the County's *Baseline Data Report* indicates that total housing units currently programmed in county and municipal housing elements exceed ABAG growth projections by approximately 15%. The proposed staffing for the project, which includes ten or fewer full and part-time employees, could lead to minor population growth in Napa County. Relative to the County's projected low to moderate growth rate and overall adequate programmed housing supply that population growth does not rise to a level of environmental significance. In addition, the project would be subject to the County's housing impact mitigation fee, which provides funding to meet local housing needs.

Cumulative impacts related to population and housing balance were identified in the 2008 General Plan EIR. As set forth in Government Code §65580, the County of Napa must facilitate the improvement and development of housing to make adequate provision for the housing needs of all economic segments of the community. Similarly, CEQA recognizes the importance of balancing the prevention of environment damage with the provision of a "decent home and satisfying living environment for every Californian." (See Public Resources Code §21000(g).) The 2008 General Plan sets forth the County's long-range plan for meeting regional housing needs, during the present and future housing cycles, while balancing environmental, economic, and fiscal factors and community goals. The policies and programs identified in the General Plan Housing Element function, in combination with the County's housing impact mitigation fee, to ensure adequate cumulative volume and diversity of housing. Cumulative impacts on the local and regional population and housing balance would be less than significant.

The proposed use permit would facilitate construction and operation of a new winery. Other than on-site wastewater treatment improvements to serve exclusively the winery's operations and a left turn on lane on Silverado Trail providing access to the winery, no new infrastructure is proposed that might induce growth by extending service outside of the boundaries of any of the winery owner's properties.

b. No existing housing or people would be displaced as a result of the project. Therefore, the project would not displace substantial numbers of existing housing or numbers of people necessitating the construction of replacement housing elsewhere and no impact would occur.

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
XV.	PU	BLIC SERVICES. Would the project result in:				
	a)	Substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
		Fire protection?				
		Police protection?			$\boxtimes$	
		Schools?			$\boxtimes$	
		Parks?			$\boxtimes$	
		Other public facilities?			$\boxtimes$	
Discuss	ion:					
	in or required introducing wine subn	ect would be minimal. The property is located within the service areas of bo nty Fire Department. The proposed winery improvements, if approved, wou der to ensure that construction occurs in accordance with current Buildin isite building permit application. The proposed project does not include of duction of new residents that would utilize existing parks or potentially incr ry. School impact fees, which assist local school districts with capacity bu nittal. No new parks or other public recreational amenities or institutions an nue resulting from any building permit fees, property tax increases, and tax ic services to the property. The proposed project will have a less than sign	Id be inspected by C g and Fire Codes a construction of any ease student enrollr ilding measures, wo re proposed to be butes from the sale of	ounty building insp pplicable at the tir new residential ur nent in schools loo uld be levied purs uilt with the propos wine will help mee	ectors and fire me of submitta nits nor accom cated in the are uant to buildin ed use permit.	officials all of any panying bea of the g permit County
<u>Mitigati</u>	on Me	asures: None required.				
			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
XVI.	RE	CREATION. Would the project:				
	a)	Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				
	b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				
Discuss	ion:					

a/b. The proposed project is a request to establish and operate a new winery, including wine production, a hospitality program, marketing activities, new employees, and various other site and utility changes. The proposed project includes no new residential units nor accompanying introduction of new residents that would utilize existing parks in the area, potentially accelerating those recreational facilities' deterioration. The proposal would include new employees at the winery and visitors to the property, some of whom might visit recreational facilities in the area during breaks, before or after work, or on the way to or from other wineries. However, given that the purpose of employees' and guests' trips are to and from the winery as the primary destination, such visits to area recreational facilities are anticipated to be infrequent and would not drastically accelerate the deterioration of the park amenities. No new parks or other public recreational amenities are proposed to be built with the proposed winery.

XVII.	TRA	ANSPORTATION. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system and/or conflict with General Plan Policy CIR-38, which seeks to maintain an adequate Level of Service (LOS) at signalized and unsignalized intersections, or reduce the effectiveness of existing transit services or pedestrian/bicycle facilities?			$\boxtimes$	
	b)	Conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?			$\boxtimes$	
	c)	Would the project conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?			$\boxtimes$	
	d)	Substantially increase hazards due to a geometric design feature, (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
	e)	Result in inadequate emergency access?			$\boxtimes$	
	f)	Conflict with General Plan Policy CIR-14, which requires new uses to meet their anticipated parking demand, but to avoid providing excess parking which could stimulate unnecessary vehicle trips or activity exceeding the site's capacity?				

The proposed winery would have its sole access to the County road network via a driveway at Silverado Trail south of Soda Canyon Road. Silverado Trail is a two-lane, County-managed, north-south roadway that extends the length of the east side of the Napa Valley. The roadway has eight-foot wide, striped bicycle lanes on either side. In addition to on-site improvements that include a new driveway and parking areas, off-site improvements proposed with the construction of the winery include widening at the property frontage and construction of a two-way left-turn lane in the Silverado Trail right-of-way, in order to provide sheltered left-turn vehicle movements into and out of the subject property, and a right turn deceleration lane at the project driveway.

a. Level of service standards for roads in the unincorporated areas have been established by the County in its General Plan (2008). Level of service (LOS) is a measure of how well an intersection or roadway is able to carry traffic. LOS is usually designated with a letter grade A-F, where 'A' is best and 'F' is worst." General Plan policy CIR-38 establishes the County's desired LOS on all County roadways as LOS D, which represents the level where traffic nears an unstable flow. Intersections still function, but short queues develop and cars may have to wait through one cycle during short peaks. In situations where the County determines that achieving LOS D would cause an unacceptable conflict with other goals and objectives, minimizing collisions and the adequacy of local access will be the County's priorities. LOS E is considered acceptable for Silverado Trail between State Route 128 and Yountville Cross Road per CIR-38.

The applicant submitted a traffic impact study, prepared by Crane Transportation Group (Crane), dated November 1, 2018, with the winery use permit application submittal. Crane collected vehicle counts for the traffic analysis in mid-March and the end of April of 2017. In addition to the criterion of analysis utilized in the traffic study, staff referenced the peak hour roadway capacities listed in table 5 of the Napa County General Plan Update Technical Memorandum, in order to determine applicable level of service of the studied segments.

The traffic study analyzed the potential impacts of the project during the PM peak hour on three intersections in the vicinity: Silverado Trail/Oak Knoll Avenue; Silverado Trail/Soda Canyon Road; and, Silverado Trail/Hardman Avenue. All three approaches to Silverado Trail are stop sign controlled. According to the County of Napa's Winery Traffic Information/Trip Generation Sheet, the proposed project's daily traffic volumes and peak hour trips have been calculated to be 30 vehicle trips with 11 trips occurring during the PM peak period on a typical weekday, 21 vehicle trips with 12 trips occurring during the PM peak period on a typical Saturday, and 32 vehicle trips with 18 trips occurring during the PM peak period on a Saturday during crush. Approximately 11 trips off-hauling grapes during the harvest season will be eliminated as a result of project

The traffic study found that the proposed project would result in an increase of one inbound trip and one outbound trip during both Friday PM peak hour (4:15 to 5:15) and Saturday PM peak hour (4:30 to 5:30). All three study intersections operate at unacceptable levels of service (LOS E or F) for both the Friday and Saturday PM peak hour under existing conditions, year 2020 conditions, and cumulative conditions

(year 2030) both with and without the project. In addition, Signal Warrant #3 criteria (the peak hour volume warrant) is met at all three study intersections with and without the project under existing, year 2020, and cumulative (year 2030) conditions. Project traffic generally follows a distribution pattern of 70% of vehicle trips heading southbound and 30% percent heading north bound during the PM peak hour for all three scenarios on both Friday and Saturday.

Under current County policy, if an unsignalized intersection or road segment is already impacted (LOS E or F) during the peak hour of traffic, a proposed project would be considered to have a significant impact requiring mitigation if the project would, in the peak hour, result in an increase of one or more percent to the existing volumes of an unsignalized intersection or road segment. For intersections or road segments that operate at acceptable levels (LOS A, B, C or D) during peak hours under existing conditions, a proposed project proponent would be required to mitigate his project's impacts if the project would have the effect of deteriorating the LOS of the intersection or road segment to an unacceptable level (LOS E or F) or would trigger peak hour warrants for installation of a traffic signal. Under cumulative conditions (i.e., General Plan buildout), a project would require traffic mitigation if it would contribute five or more percent of the traffic volumes projected to occur in the long-term horizon.

The requested use permit is not anticipated to have a significant impact to the transportation network in the vicinity of the site. The analysis submitted by the applicant's traffic engineer finds that the proposed project would have the effect of adding two, peak hour trips, one inbound (northbound) and one outbound (southbound), on Silverado Trail during the weekday and Saturday evening peak, with no northbound trips leaving the winery during the PM peak hour. This increase in southbound project-related trips correlates to an increase of approximately 0.08% to 0.09% percent during the weekday and Saturday evening peak period of traffic under existing, year 2020, and cumulative (year 2030) conditions. The increase inbound project-related would be an increase of 0.2% to 0.3% percent during the weekday and Saturday evening peak period of traffic under existing, year 2020, and cumulative (year 2030) conditions.

Staff also evaluated potential peak hour traffic using the more conservative County Trip Generation Sheet with trip distribution as noted above. As expected the project-related trips added to the roadway network increased but are still less than one percent, ranging from approximately 0.6% to 0.9% southbound and 0.2% to 0.3% northbound during the weekday and Saturday evening peak under existing, year 2020, and cumulative (year 2030) conditions. No mitigation necessary for level of service impacts is therefore required for the proposed project.

- b. There is currently no bus service on Silverado Trail; the proposed project would therefore not impair use of public transit facilities in its vicinity. The Napa Countywide Bicycle Plan, adopted by the Board of Supervisors in June 2012, identifies Silverado Trail as an existing Class II bicycle facility (on-street bike lane); currently the road includes eight-foot wide, striped and paved lanes on both sides of the roadway. Proposed improvements for installation of the two-way left-turn lane at the property frontage would retain the Class II facility. The proposed project would therefore maintain existing bicycle facilities in its vicinity.
- c. The transition to VMT is not required of lead agencies until July 1, 2020. However, in anticipation of the transition, the Circulation Element includes new policies that reflect this new regulatory framework for transportation impact assessment, along with a draft threshold of significance that is based on reduction of VMT compared to the unmitigated project rather than the regional average VMT (Policies CIR-7 through CIR-9). Staff believes this alternative approach to determining the significance of a project's transportation impacts would be better suited to Napa County's rural context, while still supporting the efforts of the County to achieve the greenhouse gas emissions goals of its pending Climate Action Plan. The reduction in VMT and, correspondingly, GHG emissions from the transportation sector, is also necessary for Napa County, the region, and the state to achieve long-term, statewide mandates targeted toward reducing GHG emissions. Such mandates include, but are not limited to Executive Orders S-3-05 and B-16-12, which respectively, set a general statewide GHG emissions reduction target of 80 percent below 1990 levels by 2050, and an 80 percent GHG emissions reduction below 1990 levels (also by 2050) specifically for the transportation sector.
- d/e. The proposed project site has direct access to and from Silverado Trail. The proposed project includes both off-site and on-site changes to the existing vehicular circulation pattern, consisting of a new, two-way left turn lane on Silverado Trail, a right turn deceleration lane at the project driveway, and a 20-foot wide driveway with 2-foot wide shoulders and a hammerhead to accommodate emergency vehicle and large vehicle turnaround movements. The driveway improvements would extend from the end of the existing driveway, from Silverado Trail eastward to the proposed winery building. The proposed on-site improvements, including driveways, parking stalls, and hammerhead turnaround were designed in accordance with the County Road and Street Standards (RSS). In accordance with standard conditions of approval, "All road improvements on private property required per Engineering Services shall be maintained in good working condition and in accordance with the Napa County Roads and Streets Standards." The traffic study prepared for the proposed project also evaluated safety of the proposed winery access from Silverado Trail. Given posted and observed speeds along the relatively flat roadways, the study concluded that stopping sight distance at the project driveway would be adequate to meet minimum Caltrans criteria for vehicles entering and exiting the property.
- f. Developers of new land uses are required to provide adequate parking or demonstrate that adequate parking exists to meet their anticipated parking demand. Excess parking that could stimulate unnecessary vehicle trips or commercial activity exceeding the site's capacity is

discouraged. On-site parking for eight vehicles is proposed based on the winery's business plan, visitation, and employment levels. Parking for the larger marketing events will be off-site with shuttle service to the winery. No parking is permitted or proposed within the right-of-way of Silverado Trail.

Mitigation Measures: None

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XVIII.	adver Reso that is	AL CULTURAL RESOURCES. Would the project cause a substantial rese change in the significance of a tribal cultural resource, defined in Public surces Code section 21074 as either a site, feature, place, cultural landscape is geographically defined in terms of the size and scope of the landscape, diplace, or object with cultural value to a California Native American tribe, nat is:				
		Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k); or				$\boxtimes$
		A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resources Code section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.				
Discuss	ion:					
Mitigat	Resoleting Resoleting Resoleting Resoleting Resolution	re area and who as of that date had requested to be invited to consuburces Code section 21080.3.1. A response was received from the Yoc ted within their aboriginal territories and requested additional information or requested and the consultation period closed on November 30, 2018. A esting that they be contacted should any new information or evidence of the easures: None required.	ha Dehe Wintun Na was provided to the A response was als	tion that indicated ribal representativ o received from the e found as the pro	that the projecte. No further co e Middletown F	t site was nsultation Rancheria
			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XIX.	UT	ILITIES AND SERVICE SYSTEMS. Would the project:				
	a)	Require or result in the relocation or construction of a new or expanded water wastewater treatment or storm water drainage, electric power, natural gas o telecommunications facilities, the construction or relocation of which could cause significant environmental effects?	r 🗌			
	b)	Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?				$\boxtimes$
	c)	Result in a determination by the wastewater treatment provider which serves o may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
	d)	Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?			$\boxtimes$	

	0,	Comply with fodoral state, and local management and reduction statutes and	Potentially Significant Impact	Significai With Mitiga Incorporat	tion Signific	ant No Impac
	e)	Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?			$\boxtimes$	
Discus	sion:					
a-c.	nate we developed was part the The core	e project would not require the construction of a new or expanded water, we tural gas or telecommunications facilities, the construction or relocation of what, constructed at the site in 2006, is proposed as the project's water sout velopment on the site. According to a test conducted on April 16, 2015, it hat ted above, the applicant submitted a Water Availability Analysis (WAA) conter demand for the project site of 6.79 AF/YR representing a 1.07 AF/YR recel water demand can be met with the existing project well. Similarly, all of the disanitary wastewater) would be treated on-site using treatment systems. With proposed project requires no determination of service or will-serve letters from the winery is proposed to include self-treating and self-retaining areas, as well mbination would serve as both stormwater quality and runoff management methal a roof and plumbed to discharge runoff into the on-site wastewater treatment.	ich could cause si rce as well as the sa sustained yield pleted by Bartelt decrease of the ehe wastewater geth water and waste om water or waste as bioretention areasures. Work areant system, also with rce as well	gnificant environments and an extending solution of 70 gpm aft Engineering slowisting water concrated by the example of the propose the propose of the propose the intent to	onmental effects e for the existing er two hours of nowing the project lemand of 7.86 winery (processent facilities provint service provint service provint isting detention sed winery woul preserve storm	s. An existing ag residential pumping. As ected overall AF/YR. The s wastewater vided on-site, ders.  basin that in in the document of the covered water quality.
	100	ading for construction of the four bioretention basins, storm drain pipelines and neurrently with site grading associated with the winery construction, which we call the construction of this initial study.				
d/e.	depof ma wir at t sup into	n-recyclable and non-organic waste generated on the property is collected by posited at the Keller Canyon Landfill (located in unincorporated eastern Conits capacity in the first 12 years of its approximated 50 years of operation aterial to date, has adequate capacity remaining to accommodate any non-receivery. Beginning in 2016, all establishments that would generate organic waste the proposed winery's marketing events) are required to are required to participate efforts to achieve State mandates for reductions of greenhouse gas en a landfills.  **Reasures**  **Reasures**  **None required**	tra Costa County), (which began in 1 cyclable and non-c e (such as food wa iicipate in NRWS's	which, having 992), and extinganic waste g ste from wine/ food composi	reached rough rapolating that generated from food pairings of ting program, a	ly 15 percent same rate of the proposed food service s a means to
			Potentially Significant	Less Than Significant With	Less Than Significant	No Impact
(Χ.		DFIRE. If located in or near state responsibility areas or lands classified as very fire hazard severity zones, would the project:	Impact (	Mitigation ncorporation	Impact	
	a)	Substantially impair an adopted emergency response plan or emergency evacuation plan?				
	b)	Due to slope, prevailing winds and other factors, exacerbate wildfire risks and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?				
	c)	Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?				
	d)	Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?			$\boxtimes$	

Less Than

a-d. The proposed project is located within the state responsibility area and is classified as a moderate fire hazard severity zone. There are no project features that would substantially impair an adopted emergency response plan or emergency evacuation plan. The project site is generally flat with slopes ranging from 0-10% and is located on the valley floor with access from Silverado Trail. There are currently overhead power lines along the Silverado Trail frontage and along the north and south property lines. The existing overhead lines will not be affected by the project. The proposed left turn lane and driveway improvements would provide adequate access to the site from Silverado Trail. Water storage tanks for fire suppression will be provided on site. The proposed winery building will include fire sprinklers as well. The project would comply with current California Department of Forestry and California Building Code requirements for fire safety. Impacts would be less than significant.

Mitigation Measures: None Required.

XXI. MA	ANDATORY FINDINGS OF SIGNIFICANCE	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?			$\boxtimes$	
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?			$\boxtimes$	
c)	Does the project have environmental effects that will cause substantial adverse effects on human beings, either directly or indirectly?			$\boxtimes$	

#### Discussion:

a. The proposed project consists of construction of a new winery building, with utility and surface improvements such as wastewater treatment equipment and vehicle access roads, and operation of a winery with visitation and marketing programs. An existing residence on-site would be retained for use as a residence by the property owner. The proposed project site has been previously developed and disturbed as a result of construction and/or demolition of the residence, accessory residential and agricultural structures, and vineyards.

Proposed site improvements would include a covered trash enclosure and stormwater bioretention areas that would serve to treat runoff from proposed new impervious surfaces, including the parking lot and buildings, and proposed site modifications would occur outside of sensitive riparian areas and minimum creek setbacks of the zoning code. Additionally, as noted above, the property has been in agricultural use for several decades, and with the exception of the river setback area on the west side of the property, native vegetation – and the native species habitat that would have been fostered by that vegetation – has long been removed from the property to introduce wine grape vines and previously, orchards. The property is predominantly flat and lacking any unique geological features such as rock outcroppings, mounds or other landforms. There are no known archaeological or paleontological resources on the property, and the property has a lengthy history of ground disturbance. However, if any resources not previously uncovered during this prior disturbance are found during any earth disturbing activities associated with the proposed project, construction of the project is required to cease, and a qualified archaeologist must be retained to investigate the site in accordance with standard County conditions of development.

b. As described in the sections above, noise and air quality impacts associated with installation of proposed winery building and site improvements would be temporary in nature, and so would be less than significant. Operational noise and air quality impacts are also anticipated to be less than significant due to the small size of the structures and distance to the closest sensitive receptors (off-site single-family residences). Groundwater extraction associated with the proposed project would decrease compared to existing conditions due to removal of vines to accommodate the new winery building. Vehicle trips associated with the proposed winery would increase compared to

the existing condition and would contribute to existing and projected, unacceptable weekday and weekend PM peak hour levels of service along the studied segment of Silverado Trail. However, the proposed project's near-term and cumulative contribution to those unacceptable levels of service would be less than one percent and would fall below County thresholds of significance. The applicant proposes to construct a left-turn lane at the property frontage, in order to provide safer left-turn movements into and out of the winery compared to existing conditions. With widening of the roadway and construction of the left-turn lane, the existing Class II bicycle facility on Silverado Trail would be kept to maintain non-automobile access along the roadway.

c. There are no schools or hospitals housing sensitive receptors within a quarter-mile of the winery site. Noise from construction that would occur with construction and installation of the proposed site improvements would be temporary, lasting approximately nine to 10 months, would be limited to day time hours, and would be subject to best management practices intended to limit fugitive dust and protect stormwater quality. Ongoing operations of the winery are also anticipated to have less than significant noise impacts on nearby residences due to distance between those residences and the proposed tasting room patio and partially enclosed work area.