## "K"

## Traffic Study

# TRAFFIC IMPACT REPORT 

# PROPOSED BEHRENS FAMILY WINERY <br> ALONG SPRING MOUNTAIN ROAD <br> IN THE NAPA VALLEY NORTH OF THE CITY OF ST. HELENA 

September 7, 2015

Prepared for: Behrens Family Winery

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## I. INTRODUCTION

This report has been prepared to satisfy requirements of Napa County staff to determine if the proposed Behrens Family Winery along Spring Mountain Road will result in any significant circulation system impacts in the vicinity of the project entrance along the shared use private driveway system serving the project area, at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection or at the SR 29/Madrona Avenue-Fulton Lane intersection in the City of St. Helena. Analysis has been provided for harvest Friday and Saturday PM peak hour conditions for existing, year 2020 and cumulative (year 2030 general plan buildout) horizons.

## II. SUMMARY OF FINDINGS

## A. "WITHOUT PROJECT" OPERATING CONDITIONS

1. The Spring Mountain Road/St. Helena Road/shared use private driveway intersection at the Napa/Sonoma County line now has higher traffic volumes entering the intersection during a Friday PM peak traffic hour compared to a Saturday afternoon peak traffic hour (104 two-way peak hour vehicles on Friday versus 73 two-way peak hour vehicles on Saturday). At the SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena, volumes entering the intersection are similar during the Friday and Saturday PM peak hours ( 1,681 versus 1,690 two-way vehicles). During the ambient peak traffic hours on Spring Mountain Road the project driveway had 0 vehicles during the Friday PM peak traffic hour and 2 vehicles during the Saturday PM peak traffic hour.
2. During 2015 harvest conditions, the SR 29/Madrona Avenue-Fulton Lane signalized intersection would be expected to have acceptable levels of service (LOS B) during both the Friday and Saturday PM peak traffic hours, while the unsignalized Spring Mountain Road/St. Helena Road/shared use private driveway intersection would be expected to have acceptable levels of service (LOS A) during both peak traffic hours.
3. By 2020, the SR 29/Madrona Avenue-Fulton Lane intersection is still projected to be experiencing acceptable levels of service (LOS B) during both the harvest Friday and Saturday PM peak traffic hours, while the unsignalized Spring Mountain Road/St. Helena Road/shared use private driveway intersection would also be expected to maintain acceptable levels of service (LOS A) during both peak traffic hours..
4. By the cumulative time horizon (2030), the SR 29/Madrona Avenue-Fulton Lane intersection would still be expected to be experiencing acceptable levels of service (LOS C) during both the harvest Friday and Saturday PM peak traffic hours, while the unsignalized Spring Mountain Road/St. Helena Road/shared use private driveway intersection would also be expected to maintain acceptable levels of service (LOS A) during both peak traffic hours..
5. The Behrens driveway connects to the shared use private driveway system serving all the properties in the project area. The Behrens driveway is shared with one other property (Sherwin Family Vineyards) before connecting to the private driveway system. Sight lines at the project's and Sherwin Family Vineyards driveway connection to the local area private driveway system are acceptable.
6. The Spring Mountain Road/St. Helena Road/shared use private driveway intersection is lacking stop sign control on all three intersection approaches. In addition, signing is lacking indicating the names of the two roads and the fact that the north leg of the intersection is a private driveway.

## B. PROJECT IMPACTS

1. The project will result in 2 inbound and 2 outbound trips during the harvest Friday PM peak traffic hour at the SR 29/Madrona Avenue-Fulton Lane intersection (3:15 to 4:15), with about 2 inbound and 2 outbound trips during the harvest Saturday PM peak traffic hour ( $3: 30$ to $4: 30$ ). Project trips during both the Friday and Saturday afternoon peak traffic hours will be visitors by appointment. It is also possible that there will be no visitor traffic during these hours. This will be dependent upon the appointment schedules.
2. Project traffic during harvest will not produce any significant operational impacts (level of service or delay) at the SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena during harvest Friday or Saturday PM peak traffic conditions for Existing, near term (year 2020) or the cumulative (year 2030) analysis horizons. The intersection will maintain acceptable LOS B or C operation during both the Friday and Saturday PM peak traffic hours with the addition of up to four new project vehicles each hour. Likewise, the project will not produce any significant level of service impacts at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection during any analyzed time period for Existing, 2020 or cumulative (year 2030) conditions. Operation will remain LOS A for all time periods.
3. Behrens drivers will experience acceptable sight lines when they turn right from the project's and Sherwin Family Vineyards shared use driveway connection to the local area private driveway system.
4. The lack of adequate signing indicating which private driveway routing should be used to access the project within a half mile of the project site may lead to confusion for first time winery visitors. Also, the lack of stop sign control on at least one approach to the Spring Mountain Road/St. Helena Road/shared use private driveway intersection could lead to safety concerns for drivers not familiar with the local roadway network.

## C. CONCLUSIONS \& RECOMMENDATIONS

The project would result in no significant off-site circulation system level of service impacts at the SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena or at the Spring Mountain

Road/St. Helena Road/shared use private driveway intersection at the Napa/Sonoma County line. In addition, sight lines at the project's and Sherwin Family Vineyards shared use driveway connection to the local area private driveway system are acceptable. However, the lack of signing indicating which of many similar-looking private driveways in the project vicinity is really the access route to the project, and the lack of stop sign control on any leg of the Spring Mountain Road/St. Helena Road/shared use private driveway intersection could cause confusion as well as safety concerns (at the St. Helena Road intersection) for first-time visitor traffic.

The only recommended mitigations would be placement of at least two to three additional and larger identification signs for Behrens Family Winery starting at the St. Helena Road intersection (and going north) as well as provision of a stop sign on the southbound private driveway approach to the Spring Mountain Road/St. Helena Road intersection.

## III. PROJECT LOCATION \& DESCRIPTION

The Behrens Family Winery will be located along a private driveway on the north side of Spring Mountain Road about 6.3 miles west of the SR 29/Madrona Avenue-Fulton Lane intersection (in St. Helena) and 0.8 mile from the Spring Mountain Road/St. Helena Road/shared use private driveway intersection at the Napa/Sonoma County line (see Figure 1). The Behrens residence is now on the project site. The Behrens driveway is shared with one other property owner (the Sherwin Family Vineyards and residence) before intersecting the local area shared use private roadway system.

The proposed Behrens Family Winery will have the following yearly production and visitor/special event levels.

- 20,000 gallons per year production.
- Employees: 5 full time and 2 part time during harvest only; 4 full time the rest of the year.
- Bottling on-site.
- 100 percent of the grapes will be grown off site. About 85 percent will come via St. Helena and Spring Mountain Road.
- Tours and tasting by appointment only - 7 days per week from 10:00 AM to 6:00 PM, maximum 32 visitors per day during harvest and 15 visitors per day during the rest of the year.
- Marketing events
- 1 per year with 60 guests using about 22 vehicles (Saturday 6:00-10:00 PM)
- 4 per year with 20 guests using about 8 vehicles (Saturdays 10:00 AM-2:00 PM or 6:00-10:00 PM).
- 1 per year with 300 guests using shuttle vans (Saturday 2:00-10:00 PM).


## IV. EXISTING CIRCULATION SYSTEM OPERATION

## A. ANALYSIS LOCATIONS

The following locations have been evaluated in this study.

- SR 29/Madrona Avenue-Fulton Lane signalized intersection in St. Helena
- Spring Mountain Road/St. Helena Road/shared use private driveway unsignalized intersection at the Napa/Sonoma County line.
- The Behrens and Sherwin Family Vineyards shared use driveway connection to the private driveway system serving the project area.

Figure 2 presents approach geometrics and control at each analysis intersection.

## B. VOLUMES

Friday 3:00 to 6:00 PM and Saturday 1:00 to 6:00 PM turn movement counts were conducted by Crane Transportation Group (CTG) in early August 2015 at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection and at the Behrens driveway, while June 2014 counts at the SR 29/Madrona Avenue-Fulton Lane intersection were obtained from a previous study for the Vineyard 3646 Winery along Spring Mountain Road. On Friday the peak traffic hours were determined to be 3:15-4:15 at the SR 29/Madrona Avenue-Fulton Lane intersection and 3:45-4:45 at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection, while on Saturday the PM peak traffic hours were determined to be 3:304:30 at the SR 29/Madrona Avenue-Fulton Lane intersection and 2:00-3:00 at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection. Resultant peak hour counts are presented in Figure 3. Overall, two-way PM peak hour volumes passing through the Spring Mountain Road/St. Helena Road shared use private driveway intersection were higher on Friday than on Saturday (104 vehicles per hour [vph] on Friday versus 73 vph on Saturday). At SR 29/ Madrona Avenue-Fulton Lane, total volumes entering the intersection were similar during the Friday and Saturday PM peak hours ( 1,681 versus 1,690 vehicles per hour, respectively). More than 90 percent of all traffic using the shared use private driveway north of the Spring Mountain Road/St. Helena Road tee intersection turns to or from the east (i.e. to or from St. Helena).

The Behrens property driveway had minimal or no traffic during all count hours: from 0 to 2 vehicles per hour on Friday between 3:00 and 6:00 and from 0 to 2 vehicles per hour on Saturday afternoon between 1:00 and 6:00. Three of the five counted hours on Saturday had no traffic.

June peak hour traffic counts at the SR 29/Madrona Avenue-Fulton Lane intersection were seasonally adjusted to reflect September harvest conditions based upon monthly adjustment factors utilized in other Napa Valley jurisdictions, Caltrans PeMS seasonal traffic count data for SR29 as well as a recent traffic study in St. Helena. ${ }^{1}$ Overall, June PM peak hour volumes in St. Helena would be expected to increase by about 3 percent on Friday and 9 percent on Saturday to

[^0]reflect fall harvest conditions. Year 2014 Friday and Saturday PM peak hour volumes were then increased to harvest 2015 conditions projecting straight line growth between 2014 and 2030 cumulative volumes. The August 2015 counts at the Spring Mountain Road/St. Helena Road/private driveway intersection were factored to harvest conditions using the same analysis methodology. August Friday counts were increased by 1 percent, while August Saturday counts were increased by 2 percent to reflect harvest conditions. Resultant harvest 2015 Friday and Saturday PM peak hour volumes are presented in Figure 4.

## C. ROADWAYS

Roadway descriptions are based upon the assumption that Spring Mountain Road runs in a general east-west direction through the project area and SR 29 runs in a north-south direction.

Spring Mountain Road is a narrow two-lane rural road with centerline striping extending westerly from the City of St. Helena to the Sonoma County line. At the County line, Spring Mountain Road has a "tee" intersection with St. Helena Road. The east leg is Spring Mountain Road, the west leg is St. Helena Road and the north leg is a shared use private driveway serving a large number of properties, including the Behrens family residence. There is no signing indicating any roadway names. St. Helena Road extends westerly to Santa Rosa. The private shared use driveway extends north of the intersection for about 0.3 miles as a well-paved twolane road. It then begins to split into a variety of one-lane roadways that each serve one or more properties. The driveway serving the Behrens property ( 4078 Spring Mountain Road) is located about half a mile along one of the one-lane road segments. The Behrens driveway also provides access to the Sherwin Family Vineyards and residence. Overall, the project driveway is about 6.3 miles from the SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena.

Spring Mountain Road has an uphill grade from the City of St. Helena until about 0.4 miles from the Sonoma County line. There are numerous horizontal and vertical curves along the entire roadway and shoulders are lacking in most all locations. Observed vehicle speeds ranged from 15 to 35 miles per hour, with several curves having posted 15 or 20 mph speed limits. At one point the road has a 15 mph speed limit and narrows to one lane to fit between two large trees. The posted speed limit along Spring Mountain Road in the City of St. Helena is 25 mph .

Neither Spring Mountain Road, St. Helena Road, or the shared use private driveway are stop sign controlled on the approaches to their Tee intersection.

## D. INTERSECTION LEVEL OF SERVICE

## 1. Analysis Methodology

Transportation engineers and planners commonly use a grading system called level of service (LOS) to measure and describe the operational status of the local roadway network. LOS is a description of the quality of a roadway facility's operation, ranging from LOS A (indicating free-flow traffic conditions with little or no delay) to LOS F (representing oversaturated conditions where traffic flows exceed design capacity, resulting in long queues and delays).

Intersections, rather than roadway segments between intersections, are almost always the capacity controlling locations for any circulation system.

Signalized Intersections. For signalized intersections, the 2000 Highway Capacity Manual (Transportation Research Board, National Research Council) methodology was utilized. With this methodology, operations are defined by the level of service and average control delay per vehicle (measured in seconds) for the entire intersection. For a signalized intersection, control delay is the portion of the total delay attributed to traffic signal operation. This includes delay associated with deceleration, acceleration, stopping, and moving up in the queue. Table 1 summarizes the relationship between delay and LOS for signalized intersections.

Unsignalized Intersections. For unsignalized (all-way stop-controlled and side-street stopcontrolled) intersections, the 2010 Highway Capacity Manual (Transportation Research Board, National Research Council) methodology for unsignalized intersections was utilized. For sidestreet stop-controlled intersections, operations are defined by the level of service and average control delay per vehicle (measured in seconds), with delay reported for the stop sign controlled approaches or turn movements, although overall delay is also typically reported for intersections along state highways. For all-way stop-controlled intersections, operations are defined by the average control delay for the entire intersection (measured in seconds per vehicle). The delay at an unsignalized intersection incorporates delay associated with deceleration, acceleration, stopping, and moving up in the queue. Table 2 summarizes the relationship between delay and LOS for unsignalized intersections.

## 2. Minimum Acceptable Operation

The City of St. Helena's 1993 General Plan establishes two guiding policies (policies 5.4.1 and 5.4.2) on traffic service standards. Policy 5.4.1 states that LOS C shall be maintained at all signalized intersections in St. Helena, except along Main Street, where service level LOS D shall be permitted. Exceptions to this policy are that lower service levels shall be permitted at any location where the existing service level does not meet this standard. In these locations, the service level shall not be lower than the existing traffic conditions indicated in the General Plan. The City Council may also allow an exception to this policy if it finds overriding circumstances that make maintenance of the policy impractical or infeasible. There is no established LOS standard for unsignalized intersections, however, General Plan Policy 5.4.2 states that LOS C is a goal at stop-sign-controlled intersections.

Napa County has no published minimum level of service standards for unsignalized public road or private driveway intersections. The County General Plan (Policy CIR-16) states that the County shall seek to maintain an arterial Level of Service D or better on all County roadways except where maintaining this desired level of service would require installation of more travel lanes than shown on the Circulation Map. For this study, LOS D has been used for unsignalized intersections as the poorest acceptable operation for the entire intersection, with LOS E as the poorest acceptable operation for a side street stop sign controlled intersection approach. The reason for use of LOS E as the criteria for individual movements and LOS D as the criteria for the overall intersection is that the poorest operation at an unsignalized intersection is typically a specific stop sign controlled movement, unless side street volumes are high, in which case both
the overall intersection and stop sign controlled movement are LOS F. Stop sign controlled intersections along Silverado Trail with low volumes of side street traffic tend to have poor stop sign controlled levels of service, but good to acceptable overall operation. As side street volumes increase, overall intersection operation also tends to degrade, but will usually remain one or more levels of service better than the stop sign controlled movement. When overall operation also degrades to LOS E or F operation, it is an indication of large volumes on the stop sign controlled approach, and the potential need for intersection signalization. The combined use of both criteria allows the County to identify those stop sign controlled intersections that have unacceptable delay for side street traffic as well as a sufficient amount of side street traffic that may meet signal warrant criteria levels.

## 3. Existing Harvest Operation

Table 3 shows that during the 2015 harvest season, operation of the SR 29/Madrona AvenueFulton Lane intersection would be an acceptable LOS B during both the Friday and Saturday harvest peak traffic hours. In addition, operation of the southbound private driveway approach to the Spring Mountain Road/St. Helena Road intersection would be LOS A during both the Friday and Saturday harvest peak traffic hours.

## E. PLANNED IMPROVEMENTS

There are no planned and funded capacity improvements along Spring Mountain Road in Napa County. ${ }^{2}$

## V. FUTURE HORIZON CIRCULATION SYSTEM OPERATION WITHOUT THE PROJECT

## A. TRAFFIC MODELING PROJECTIONS

## 1. Napa County (Spring Mountain Road)

Project traffic impacts have been determined for near and long term horizons. The near term horizon is required to be 2020, while the long term cumulative horizon reflects the County's general plan buildout year, which is 2030. Future horizon year volumes along Spring Mountain Road have been first obtained from the traffic modeling projections for the year 2030 from the County's General Plan Circulation Element. However, due to the unreliability of the County traffic model projections on low volume rural roads, the extremely high increases were considered unrealistic (up to an additional 900 vehicles per hour expected by 2030 on a road that now only has about 100 vehicles per hour). After discussion with County Public Works, the traffic consultant preparing this report projected at most a 100 percent increase in traffic on Spring Mountain Road between 2014 and 2030. Little growth in traffic would be expected on the private roadway system in the vicinity of the proposed project, at most a 1 percent per year

[^1]increase. Year 2015 and 2020 volumes were then developed projecting straight line growth between 2014 and 2030. Projecting straight-line traffic growth for analysis purposes, this translated into about a 32 percent growth in harvest PM peak hour traffic between Santa Rosa and St. Helena as well as a 5 percent growth in traffic along the private driveway system north of the Spring Mountain Road/St. Helena Road intersection from 2015 to the year 2020.

## 2. City of St. Helena (SR 29/Madrona Avenue-Fulton Lane Intersection)

Within St. Helena, year 2030 harvest traffic projections for the SR 29/Madrona Avenue-Fulton Lane intersection were obtained from a recent EIR for the Hunter subdivision. ${ }^{3}$ Year 2020 projections were developed assuming straight line growth between 2015 and 2030.

## B. YEAR 2020 WITHOUT PROJECT EVALUATION

## 1. Volumes

Year 2020 "Without Project" Friday and Saturday PM peak hour harvest volumes are presented in Figure 5.

## 2. Intersection Level of Service

Table 4 shows that in 2020 during harvest season, "Without Project" operation of the SR 29/Madrona Avenue-Fulton Lane intersection would be at acceptable LOS B during both the Friday and Saturday PM peak traffic hours. In addition, without project operation of the southbound shared use private driveway approach to the Spring Mountain Road/St. Helena Road intersection would be an acceptable LOS A during both peak traffic hours.

## C. CUMULATIVE (YEAR 2030) WITHOUT PROJECT EVALUATION

## 1. Volumes

Year 2030 "Without Project" Friday and Saturday PM peak hour harvest volumes are presented in Figure 6.

## 2. Intersection Level of Service

Table 5 shows that in 2030 during harvest season, "Without Project" operation of the SR 29/Madrona Avenue-Fulton Lane signalized intersection would be at acceptable LOS C conditions during both the Friday and Saturday PM peak traffic hours. In addition, without project operation of the southbound shared use private driveway approach to the Spring Mountain Road/St. Helena Road intersection would be an acceptable LOS A during both peak traffic hours.

[^2]
## VI. PROJECT IMPACTS

## A. SIGNIFICANCE CRITERIA

The following criteria were developed for recent traffic impact analyses in the County. These same criteria have been utilized in this study to determine the significance of impacts due to the project. An impact is considered to be significant if any of the following conditions are met.

## COUNTY OF NAPA

- If sight lines at the project entrance do not meet stopping sight distance criteria as detailed in A Policy on Geometric Design of Highways and Streets, 2011, 6th Edition, by AASHTO.
- If the addition of project traffic increases volumes at the project access intersection to exceed County warrant criteria for purposes of a left turn lane on the uncontrolled County roadway intersection approach.
- If "without" project volumes at the private driveway intersection already exceed County left turn lane warrant criteria, project traffic produces any increase in total peak hour volumes passing through the intersection, particularly left turns.


## CITY OF ST. HELENA

Based on the City of St. Helena's current transportation impact criteria and the state of the practice for evaluating impacts on the transportation system, CEQA guideline significance criteria have been interpreted as follows in evaluating the proposed project.

City Roadway and Intersection Impact Criteria. The City's current LOS standard is LOS D for signalized intersections on SR 29 (Main Street) and LOS C elsewhere. Based on existing CEQA and City of St. Helena standards, traffic impacts are identified as significant if implementation of the project would cause:

- Operations of a signalized intersection along SR 29-128 (Main Street) to deteriorate from LOS D under conditions without the project to LOS E or F.
- The LOS to deteriorate to LOS F for signalized intersections that operate at LOS E under conditions without the project.
- The average intersection delay to increase by more than five seconds for signalized intersections that operate at LOS E or F under conditions without the project.
- If, in the opinion of the registered traffic engineer conducting this study, certain project-related traffic changes would substantially increase safety or operational concerns, the impact is considered significant and would require mitigation.


## B. TRIP GENERATION

Friday and Saturday afternoon trip generation projections were developed with the assistance of the project applicant and their representative for all components of the employee and visitor activities at the proposed Behrens Family Winery (see worksheets in the Appendix). Results are presented on an hourly basis in Tables 6 and 7 for Friday and Saturday afternoon harvest conditions. During the Friday PM peak traffic hour, there would be a projected 2 inbound and 2 outbound project trips, while during the Saturday afternoon PM peak traffic hour, there would also be a projected 2 inbound and 2 outbound project trips. However, depending upon the scheduling of visitor tours, there could be no visitor vehicles during these hours. As shown, winery administrative and production employees would not be expected on the local roadway network during harvest Friday or Saturday PM peak hour conditions. The visitor-serving employee would also be working until 6:00 PM every day, as tours and tasting by appointment would close at 6:00 PM. Therefore, the only winery-related traffic expected on the local roadway network during both the Friday and Saturday harvest PM peak traffic hours would be visitor related. Assuming average size groups of about 3 people, this could result in 1-2 visitorrelated vehicles accessing the winery during any given traffic hour between 10:00 AM and 6:00 PM. It would be expected that more visitors would be coming to the winery during the afternoon than during the morning.

## C. TRIP DISTRIBUTION

Project traffic was distributed to Spring Mountain Road and SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena in a pattern reflective of existing distribution patterns at the SR 29/Madrona Avenue-Fulton Lane intersection as well as at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection. Virtually all visitor and employee traffic would be expected to travel to/from the east on Spring Mountain Road.

The Friday and Saturday project traffic increments expected on Spring Mountain Road and at the SR 29/Madrona Avenue-Fulton Lane intersection during times of ambient PM peak traffic flow are presented in Figure 7, while Friday and Saturday "With Project" PM peak hour volumes for 2015, 2020 and 2030 are presented in Figures 8, 9 and 10, respectively.

## D. PLANNED ROADWAY IMPROVEMENTS

There are no planned and funded capacity increasing roadway improvements by the City of St. Helena or the County on this local roadway network serving the project site. ${ }^{4}$

[^3]
## E. EXISTING + PROJECT INTERSECTION IMPACTS

## 1. Level of Service

Project traffic would not produce a significant level of service impact at the SR 29/Madrona Avenue-Fulton Lane intersection during either the harvest Friday or Saturday year 2015 PM peak traffic hours along SR 29. Project traffic would not change acceptable LOS B operation during either the Friday or Saturday PM peak traffic hours. At the Spring Mountain Road/St. Helena Road/shared use private driveway intersection, LOS A operation would be maintained with the addition of project traffic during both the harvest Friday and Saturday PM peak traffic hours.

## F. YEAR 2020 INTERSECTION IMPACTS

## 1. Level of Service

Project traffic would not produce a significant level of service impact at the SR 29/Madrona Avenue-Fulton Lane intersection during either the harvest Friday or Saturday year 2020 PM peak traffic hours along SR 29. Project traffic would not change acceptable LOS B operation during either the Friday or Saturday PM peak traffic hours. At the Spring Mountain Road/St. Helena Road/shared use private driveway intersection, LOS A operation would be maintained with the addition of project traffic during both the harvest Friday and Saturday PM peak traffic hours.

## G. YEAR 2030 INTERSECTION IMPACTS

## 1. Level of Service

Project traffic would not produce a significant level of service impact at the SR 29/Madrona Avenue-Fulton Lane intersection during either the harvest Friday or Saturday year 2030 PM peak traffic hours along SR 29. Project traffic would not change acceptable LOS C operation during either the Friday or Saturday PM peak traffic hours. At the Spring Mountain Road/St. Helena Road/shared use private driveway intersection, LOS A operation would be maintained with the addition of project traffic during both the harvest Friday and Saturday PM peak traffic hours.

## H. SIGHT LINE ADEQUACY

The Behrens driveway that is shared with the Sherwin Family Vineyards intersects the outside of a 90 -degree curve on the local shared use driveway system. The local shared use driveway extends to the west and south. Sight lines are acceptable to the west and south for drivers turning from the Behrens/Sherwin driveway. Sight lines to the south are about 250 feet, while sight lines to the west are about 150 feet. Based upon travel speeds along the local driveway of 20 to 25 miles per hour, the required stopping sight distances would be 125-150 feet. ${ }^{5}$ Therefore,

[^4]available sight lines are equal to or greater than minimum required stopping sight distances to both the west and south.

## I. MINOR SAFETY CONCERNS

The Spring Mountain Road/St. Helena Road/shared use private driveway Tee intersection has no stop sign control on any approach. The vast majority of traffic passing through the intersection travels between St. Helena Road (the west leg) and Spring Mountain Road (the east leg) (i.e. between Santa Rosa and the Napa Valley). While residents know to slow down on the southbound shared use private driveway intersection approach, project visitors will not be aware of the predominant flow patterns at the intersection and may proceed through the intersection at a higher than safe speed since there is no stop sign control.

Also, the lack of adequate signing showing which private driveway routing north of the Spring Mountain Road/St. Helena Road intersection should be used to access the project (at many similar-looking intersections) will present confusion to some visitors.

## VII. CONCLUSIONS \& RECOMMENDATIONS

The project would result in no significant off-site circulation system level of service impacts at the SR 29/Madrona Avenue-Fulton Lane intersection in St. Helena or at the Spring Mountain Road/St. Helena Road/shared use private driveway intersection at the Napa/Sonoma County line. In addition, sight lines at the project's and Sherwin Family Vineyards shared use driveway connection to the local area private driveway system are acceptable. However, the lack of signing indicating which of many similar-looking private driveways in the project vicinity is really the access route to the project, and the lack of stop sign control on any leg of the Spring Mountain Road/St. Helena Road/shared use private driveway intersection could cause confusion as well as safety concerns (at the St. Helena Road intersection) for first-time visitor traffic.

The only recommended mitigations would be placement of at least two to three additional and larger identification signs for Behrens Family Winery starting at the St. Helena Road intersection (and going north) as well as provision of a stop sign on the southbound private driveway approach to the Spring Mountain Road/St. Helena Road intersection.

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Figures



Figure 1

4078 Spring Mountain Rd
Behren's Family Winery - (Project Site)



FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES

Figure 3


FRIDAY PM PEAK HOUR VOLUMES


Figure 4


FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES


FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES

Figure 6
Year 2030 Harvest (without Project) Friday and Saturday PM Peak Hour Volumes


FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES

Figure 7


FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES


FRIDAY PM PEAK HOUR VOLUMES


Figure 9


FRIDAY PM PEAK HOUR VOLUMES


SATURDAY PM PEAK HOUR VOLUMES

## Tables

## Table 1

## SIGNALIZED INTERSECTION LOS CRITERIA

| Level of <br> Service | Description | Average Control Delay <br> (Seconds Per Vehicle) |
| :---: | :--- | :---: |
| A | Operations with very low delay occurring with favorable progression <br> and/or short cycle lengths. | $\leq 10.0$ |
| B | Operations with low delay occurring with good progression and/or <br> short cycle lengths. | 10.1 to 20.0 |
| C | Operations with average delays resulting from fair progression and/or <br> longer cycle lengths. Individual cycle failures begin to appear. | 20.1 to 35.0 |
| D | Operations with longer delays due to a combination of unfavorable <br> progression, long cycle lengths, and/or high volume-to-capacity <br> (V/C) ratios. Many vehicles stop and individual cycle failures are <br> noticeable. | 35.1 to 55.0 |
| E | Operations with high delay values indicating poor progression, long <br> cycle lengths, and high V/C ratios. Individual cycle failures are <br> frequent occurrences. This is considered to be the limit of acceptable <br> delay. | 55.1 to 80.0 |
| F | Operation with delays unacceptable to most drivers occurring due to <br> oversaturation, poor progression, or very long cycle lengths. | $>80.0$ |

Source: 2000 Highway Capacity Manual (Transportation Research Board).

Table 2

## UNSIGNALIZED INTERSECTION LOS CRITERIA

| Level of <br> Service | Description | Average Control Delay <br> (Seconds Per Vehicle) |
| :---: | :--- | :---: |
| A | Little or no delays | $\leq 10.0$ |
| B | Short traffic delays | 10.1 to 15.0 |
| C | Average traffic delays | 15.1 to 25.0 |
| D | Long traffic delays | 25.1 to 35.0 |
| E | Very long traffic delays | 35.1 to 50.0 |
| F | Extreme traffic delays with intersection capacity exceeded <br> (for an all-way stop), or with approach/turn movement <br> capacity exceeded (for a side street stop controlled <br> intersection) | $>50.0$ |

Source: 2010 Highway Capacity Manual (Transportation Research Board).

## Table 3

## INTERSECTION LEVEL OF SERVICE

EXISTING - 2015

HARVEST

| LOCATION | FRIDAY PM PEAK HOUR$(3: 15-4: 15)$ |  | SATURDAY PM PEAK HOUR (3:30-4:30) |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \hline \text { W/O } \\ \text { PROJECT } \\ \hline \end{gathered}$ | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { W/O } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ |
| SR29/Fulton/Madrona (signal) | B-17.6 (1) | B-17.7 | B-15.0 | B-15.1 |
| Spring Mountain Rd/ St Helena Rd/Shared Use Private Driveway (unsignalized)* | A-9.0 (2) | A-9.0 | A-8.8 | A-8.9 |

${ }^{(1)}$ Signalized level of service - control delay in seconds.
${ }^{(2)}$ Unsignalized level of service - control delay in seconds -Southbound shared use private driveway approach

* There are no stop signs on any of the three approaches to this intersection. The southbound shared use private driveway Tee approach has been evaluated as stop controlled based upon observations of traffic flow at the intersection.

Highway Capacity Manual (HCM) Analysis Methodology
Source: Crane Transportation Group

Table 4

## INTERSECTION LEVEL OF SERVICE

## YEAR 2020

HARVEST

| LOCATION | $\begin{gathered} \hline \hline \text { FRIDAY PM PEAK HOUR } \\ (3: 15-4: 15) \end{gathered}$ |  | $\begin{gathered} \hline \hline \text { SATURDAY PM PEAK HOUR } \\ (3: 30-4: 30) \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { W/O } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ | $\overline{\mathbf{W} / \mathbf{O}}$ <br> PROJECT | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ |
| SR29/Fulton/Madrona (signal) | B-18.6 (1) | B-18.7 | B-16.0 | B-16.1 |
| Spring Mountain Rd/ St Helena Rd/Shared Use Private Driveway (unsignalized)* | A-9.2 (2) | A-9.2 | A-9.0 | A-9.0 |

${ }^{(1)}$ Signalized level of service - control delay in seconds.
${ }^{(2)}$ Unsignalized level of service - control delay in seconds -Southbound shared use private driveway approach

* There are no stop signs on any of the three approaches to this intersection. The southbound shared use private driveway Tee approach has been evaluated as stop controlled based upon observations of traffic flow at the intersection.

Highway Capacity Manual (HCM) Analysis Methodology
Source: Crane Transportation Group

Table 5

## INTERSECTION LEVEL OF SERVICE

CUMULATIVE (YEAR 2030)
HARVEST

| LOCATION | $\begin{aligned} & \hline \hline \text { FRIDAY PM PEAK HOUR } \\ & (3: 15-4: 15) \\ & \hline \end{aligned}$ |  | $\begin{gathered} \hline \text { SATURDAY PM PEAK HOUR } \\ (3: 30-4: 30) \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { W/O } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { W/O } \\ \text { PROJECT } \end{gathered}$ | $\begin{gathered} \text { WITH } \\ \text { PROJECT } \end{gathered}$ |
| SR29/Fulton/Madrona (signal) | C-22.1 (1) | C-22.3 | C-22.6 | C-23.5 |
| Spring Mountain Rd/ St Helena Rd/Shared Use Private Driveway (unsignalized)* | A-9.6 (2) | A-9.6 | A-9.1 | A-9.1 |

${ }^{(1)}$ Signalized level of service - control delay in seconds.
${ }^{(2)}$ Unsignalized level of service - control delay in seconds -Southbound shared use private driveway approach

* There are no stop signs on any of the three approaches to this intersection. The southbound shared use private driveway Tee approach has been evaluated as stop controlled based upon observations of traffic flow at the intersection.

Highway Capacity Manual (HCM) Analysis Methodology
Source: Crane Transportation Group

Table 6
BEHRENS FAMILY WINERY NET NEW TRIP GENERATION ON LOCAL ROADWAY SYSTEM

## HARVEST FRIDAY

| CATEGORY | NUMBER | HOURS | PM TRIPS |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2-3PM |  | 3-4PM |  | 4-5PM |  | 5-6PM |  | $\begin{aligned} & \hline \text { PM PEAK } \\ & \text { 3:15-4:15* } \end{aligned}$ |  |
|  |  |  | IN | OUT | IN | OUT | IN | OUT | IN | OUT | IN | OUT |
| Admin Employees | 0 | -- | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Production EmployeesFull Time | 4 | 8AM-8PM | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Production EmployeesPart Time | 2 | 9AM-5PM | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Tours/Tasting Employees | 1 | 10AM-6PM | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | 0 |
| Grape Delivery Trucks (100\% grown off-site) | 3/week | 8AM-Noon | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Visitors | $\begin{gathered} 32 \text { total } \\ 13 \text { vehicles** } \end{gathered}$ | 10AM-6PM | 2 | 2 | 2 | 2 | 3 | 2 | 0 | 3 | 2 | 2 |
| TOTAL |  |  | 2 | 2 | 2 | 2 | 3 | 2 | 0 | 5 | 2 | 2 |

[^5]Source: Crane Transportation Group

Table 7
BEHRENS FAMILY WINERY NET NEW TRIP GENERATION ON LOCAL ROADWAY SYSTEM

HARVEST SATURDAY

| CATEGORY | NUMBER | HOURS | PM TRIPS |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2-3PM |  | 3-4PM |  | 4-5PM |  | 5-6PM |  | $\begin{aligned} & \hline \text { PM PEAK } \\ & \text { 3:30-4:30* } \end{aligned}$ |  |
|  |  |  | IN | OUT | IN | OUT | IN | OUT | IN | OUT | IN | OUT |
| Admin Employees | 0 | -- | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Production EmployeesFull Time | 4 | 8AM-8PM | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Production EmployeesPart Time | 0 | -- | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Tours/Tasting Employees | 1 | 10AM-6PM | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Grape Delivery Trucks (100\% grown off-site) | 1/week | 8AM-Noon | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Visitors | $\begin{gathered} 32 \text { total } \\ 12 \text { vehicles** } \end{gathered}$ | 10AM-6PM | 2 | 2 | 2 | 2 | 2 | 2 | 0 | 2 | 2 | 2 |
| TOTAL |  |  | 2 | 2 | 2 | 2 | 2 | 2 | 0 | 2 | 2 | 2 |

[^6]Source: Crane Transportation Group

## Table 8

## BEHRENS FAMILY WINERY PEAK HOUR TRIP GENERATION

## HARVEST

| FRIDAY PM PEAK HOUR* <br> (3:15-4:15) |  | SATURDAY PM PEAK HOUR* <br> $(3: 30-4: 30)$ |  |
| :---: | :---: | :---: | :---: |
| INBOUND | OUTBOUND | INBOUND | OUTBOUND |
| TRIPS | TRIPS | TRIPS | TRIPS |
| 2 | 2 | 2 | 2 |

[^7]Table 9

## BEHRENS FAMILY WINERY MARKETING EVENT TRAFFIC DETAILS

| MARKETING <br> EVENTS | $\begin{gathered} \text { STAFF/GUEST } \\ \text { CATEGORY } \end{gathered}$ | \# OF <br> PEOPLE | \# OF <br> VEHICLES | TIMES | REGULAR VISITATION ELIMINATED DURING MARKETING EVENT? |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1 per year | Guests | 60 | 12 and/or Shuttle vans | $\begin{aligned} & \text { 6:00-10:00 PM } \\ & \text { Saturday } \end{aligned}$ | Yes |
|  | Extra winery staff | 0 | 0 |  |  |
|  | Caterers | 1 | 1 |  |  |
|  | Entertainers | 0 | 0 |  |  |
|  | Delivery vehicles | 0 | 0 |  |  |
| 4 per year | Guests | 20 | 12 | 10:00 AM-2:00 PM or 6:00-10:00 PM Saturdays | No |
|  | Extra winery staff | 0 | 0 |  |  |
|  | Caterers | 1 | 1 |  |  |
|  | Entertainers | 0 | 0 |  |  |
|  | Delivery vehicles | 0 | 0 |  |  |
| 1 per year | Guests | 300 | Shuttle vans | $\begin{aligned} & \text { 2:00-10:00 PM } \\ & \text { Saturday } \end{aligned}$ | Yes |
|  | Extra winery staff | 6 | 3 |  |  |
|  | Caterers | 2 | 2 |  |  |
|  | Entertainers | 0 | 0 |  |  |
|  | Delivery vehicles | 1 | 1 |  |  |

Source: Behrens Family Winery applicant

## Appendix

## Appendix <br> BEHRENS FAMILY WINERY <br> EXPECTED PROJECT TRAFFIC ACTIVITY DETAILS

Gallons/Year Production: 20,000
1st Year of Expected Full Production: 2016

| HARVEST CONDITIONS | NON-HARVEST CONDITIONS |
| :---: | :---: |
| A. Full-time admin employees <br> \# on Weekdays $\qquad$ 0 <br> \# on Saturday $\qquad$ 0 <br> \# on Sunday $\qquad$ 0 <br> Work hours: <br> Weekday $\qquad$ to $\qquad$ <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ | Full-time admin employees <br> \# on Weekdays $\qquad$ 0 \# on Saturday $\qquad$ \# on Sunday 0 $\qquad$ O <br> Work hours: <br> Weekday $\qquad$ to $\qquad$ <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ |
| B. Full-time production employees <br> \# on Weekdays $\qquad$ 4 <br> \# on Saturday <br> \# on Sunday $\qquad$ 2 <br> Work hours: $\qquad$ <br> Weekday 8:00 AM to 8:00 PM <br> Saturday 8:00 AM to 8:00 PM <br> Sunday 8:00 AM to 8:00 PM | Full-time production employees \# on Weekdays $\qquad$ \# on Saturday $\qquad$ \# on Sunday $\qquad$ Work hours: <br> Weekday 9:00 AM to 5:00 PM Saturday NA Sunday NA |
| C. Part-time production employees <br> \# on Weekdays $\qquad$ 2 <br> \# on Saturday $\qquad$ <br> \# on Sunday 0 $\qquad$ Work hours: <br> Weekday 9:00 AM to 5:00 PM Saturday NA Sunday NA | Part-time production employees <br> \# on Weekdays $\qquad$ <br> 0 <br> \# on Saturday $\qquad$ \# on Sunday $\qquad$ 0 <br> Work hours: <br> Weekday NA <br> Saturday NA <br> Sunday NA |
| D. Tours \& tasting employees <br> \# on Weekdays __1_ <br> \# on Saturday $\qquad$ <br> \# on Sunday $\qquad$ <br> Work hours: <br> Weekday 10:00 AM to 6:00 PM <br> Saturday 10:00 AM to 6:00 PM <br> Sunday 10:00 AM to 6:00 PM | Tours \& tasting employees \# on Weekdays $\qquad$ \# on Saturday $\qquad$ \# on Sunday $\qquad$ Work hours: <br> Weekday 10:00 AM to 6:00 PM Saturday 10:00 AM to 6:00 PM Sunday 10:00 AM to 6:00 PM |

## Appendix <br> BEHRENS FAMILY WINERY <br> EXPECTED PROJECT TRAFFIC ACTIVITY DETAILS

| HARVEST CONDITIONS | NON-HARVEST CONDITIONS |
| :---: | :---: |
| E. Grape delivery trucks <br> \# on Weekdays 3/week <br> \# on Saturday $\qquad$ 1 <br> \# on Sunday $\qquad$ <br> Delivery hours: <br> Weekday 8:00 AM to 12:00 PM <br> Saturday 8:00 Am to 12:00 PM <br> Sunday NA <br> \# days of grape delivery: 4 deliveries per week for 6 weeks | No grape delivery |
| F. Maximum daily tours/tasting visitors <br> \# on Weekdays _ 32 <br> \# on Saturday __32_ <br> \# on Sunday $\qquad$ 32 <br> Tasting hours: <br> Weekday 10:00 AM to 6:00 PM <br> Saturday 10:00 AM to 6:00 PM <br> Sunday 10:00 AM to 6:00 PM | Maximum daily tours/tasting visitors <br> \# on Weekdays __15 <br> \# on Saturday _15_ <br> \# on Sunday _15 <br> Tasting hours: <br> Weekday 10:00 AM to 4:00 PM <br> Saturday 10:00 AM to 4:00 PM <br> Sunday 10:00 AM to 4:00 PM |
| G. Other employees <br> \# on Weekdays __ 0 <br> \# on Saturday __0 <br> \# on Sunday _ 0 <br> Work hours: <br> Weekday $\qquad$ to $\qquad$ <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ | Other employees \# on Weekdays __ 0 \# on Saturday __ \# on Sunday __ Work hours: <br> Weekday $\qquad$ to $\qquad$ <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ |
| H. Other trucks <br> \# on Weekdays $2 /$ week <br> \# on Saturday $\qquad$ <br> \# on Sunday $\qquad$ <br> Delivery hours: <br> Weekday 12:00-3:00 PM <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ <br> Please Detail: <br> FedEx/UPS; winery-related trucks $\pm 1 /$ week | Other trucks <br> \# on Weekdays 2/week <br> \# on Saturday $\qquad$ <br> \# on Sunday $\qquad$ <br> Delivery hours: <br> Weekday $\qquad$ to $\qquad$ <br> Saturday $\qquad$ to $\qquad$ <br> Sunday $\qquad$ to $\qquad$ <br> Please Detail: <br> FedEx/UPS; winery-related trucks 23 per month |

## Appendix <br> BEHRENS FAMILY WINERY <br> EXPECTED PROJECT TRAFFIC ACTIVITY DETAILS

## I. Grape Source \& Trucks

Percent grapes grown on site: 0\%
Grapes grown off site - access route to winery entrance
From the west: $14 \%$
From the east (Napa Valley): 86\%

## J. Marketing Events

1 per year maximum \# people/event: 60
typical days: Saturday
typical hours: 6:00 to 10:00 PM
4 per year \# people/event: 20
typical day: Saturday
typical hours: 10:00 AM-2:00 PM or 6:00-10:00 PM
1 per year \# people/event: 300
typical day: Saturday
typical hours: 2:00-10:00 PM

## K. Bottling

On-site bottling.

## TECHNICAL APPENDIX

## Capacity Worksheets



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HCS+: Unsignalized Intersections Release 5.6 TWO-WAY STOP CONTROL SUMMARY $\qquad$
Analyst: DRR
Agency/Co.: CTG
Date Performed: 26/08/2015
Analysis Time Period: Weekday PM
Intersection: Spring Mtn/St Helena Rd
Jurisdiction: Napa Co
Units: U. S. Customary
Analysis Year: 2015 w-o Project
Project ID: Behrens Vineyards
East/West Street: Spring Mountain
North/South Street: St Helena
Intersection Orientation: EW Study period (hrs): 0.25



HCS+: Unsignalized Intersections Release 5.6
TWO-WAY STOP CONTROL SUMMARY $\qquad$




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TWO-WAY STOP CONTROL SUMMARY $\qquad$




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TWO-WAY STOP CONTROL SUMMARY $\qquad$





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| Sun Aug 30, 2015 18:06:18 |  |  |  |  |  |  |  |  |  | Page 1-1 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Weekday PM |  |  |  |  |  |  |  |  |  |  |  |  |
| 2000 HCM Operations Method (Base Volume Alternative) |  |  |  |  |  |  |  |  |  |  |  |  |
| Intersection \#1 Fulton/Madrona/SR29 <br> *********************************** |  |  |  |  |  |  |  |  |  |  |  |  |
| Cycle (sec): |  |  | 106 | Critical Vol./Cap. (X) : |  |  |  |  |  | 0.675 |  |  |
| Loss Time (sec): |  |  | 6 | Average Delay (sec/veh) |  |  |  |  |  | 18.7 |  |  |
|  |  |  |  | Level Of Service: |  |  |  |  |  | B |  |  |
| Approach: | North Bound |  |  | South Bound |  |  | East Bound |  |  | West Bound |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Movement: |  | T | - R | L - | - T | - R | L | T | - R |  | - T |  |
| $\begin{array}{lc}\text { Control: } & \text { Permitted } \\ \text { Rights: } & \text { Include } \\ \text { Min. Green: } & 18 \\ \text { M }\end{array}$ |  |  |  | Permitted Include |  |  | Permitted |  |  | Permitted |  |  |
|  |  |  |  |  | Inclu |  |  | Includ |  |  |  |  |
|  |  |  |  | 18 | 18 | 18 | 18 | 18 | 18 | 18 | 18 |  |
| $\mathrm{Y}+\mathrm{R}$ : | 4.0 | 4.0 | 4.0 |  |  |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Lanes: | 10 | 0 | 10 |  | 00 | 10 | 0 | 0 1! | 00 | 0 | 1! | 0 |
| Volume Module: |  |  |  |  |  |  |  |  |  |  |  |  |
| Base Vol: | 35 | 691 | 14 | 71 | 593 | 55 | 135 | 48 | 37 | 14 | 47 | 174 |
| Growth Adj: | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Initial Bse: | 35 | 691 | 14 | 71 | 593 | 55 | 135 | 48 | 37 | 14 | 47 | 174 |
| User Adj: | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| PHF Adj: | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| PHF Volume: | 38 | 751 | 15 | 77 | 645 | 60 | 147 | 52 | 40 | 15 | 51 | 189 |
| Reduct Vol: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Reduced Vol: | 38 | 751 | 15 | 77 | 645 | 60 | 147 | 52 | 40 | 15 | 51 | 189 |
| PCE Adj: | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| MLF Adj: | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| FinalVolume: | 38 | 751 | 15 | 77 | 645 | 60 | 147 | 52 | 40 | 15 | 51 | 189 |
| Saturation Flow Module: |  |  |  |  |  |  |  |  |  |  |  |  |
| Sat/Lane: | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 |
| Adjustment: | 0.24 | 0.99 | 0.99 | 0.20 | 0.98 | 0.97 | 0.55 | 0.55 | 0.55 | 0.88 | 0.88 | 0.86 |
| Lanes: | 1.00 | 0.98 | 0.02 | 1.00 | 0.91 | 0.09 | 0.61 | 0.22 | 0.17 | 0.06 | 0.20 | 0.74 |
| Final Sat.: | 453 | 1838 | 37 | 388 | 1698 | 157 | 643 | 229 | 176 | 98 | 329 | 1219 |
| Capacity Analysis Module: |  |  |  |  |  |  |  |  |  |  |  |  |
| Vol/Sat: | 0.08 | 0.41 | 0.41 | 0.20 | 0.38 | 0.38 | 0.23 | 0.23 | 0.23 | 0.16 | 0.16 | 0.16 |
| Crit Moves: |  | **** |  |  |  |  |  | **** |  |  |  |  |
| Green/Cycle: 0.61 |  | 0.61 | 0.61 | 0.61 | 0.61 | 0.61 | 0.34 | 0.34 | 0.34 | 0.34 | 0.34 | 0.34 |
| Volume/Cap: | 0.14 | 0.68 | 0.68 | 0.33 | 0.63 | 0.63 | 0.68 | 0.68 | 0.68 | 0.46 | 0.46 | 0.46 |
| Delay/Veh: | 9.2 | 15.6 | 15.6 | 11.1 | 14.4 | 14.4 | 35.2 | 35.2 | 35.2 | 28.1 | 28.1 | 28.1 |
| User DelAdj: | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| AdjDel/Veh: | 9.2 | 15.6 | 15.6 | 11.1 | 14.4 | 14.4 | 35.2 | 35.2 | 35.2 | 28.1 | 28.1 | 28.1 |
| LOS by Move: | A | B | B | B | B | B | D | D | D | C | C | C |
| HCM2kAvge: | 16 | 426 | 426 | 40 | 371 | 369 | 197 | 198 | 198 | 170 | 170 | 167 |
| *********** |  |  |  |  |  |  |  |  |  |  |  |  |
| Note: Queue reported is the distance per lane in feet. |  |  |  |  |  |  |  |  |  |  |  |  |



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TWO-WAY STOP CONTROL SUMMARY $\qquad$




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HCS+: Unsignalized Intersections Release 5.6 TWO-WAY STOP CONTROL SUMMARY $\qquad$
Analyst: DRR
Agency/Co.: CTG
Date Performed: 26/08/2015
Analysis Time Period: Weekday PM
Intersection: Spring Mtn/St Helena Rd
Jurisdiction: Napa Co
Units: U. S. Customary
Analysis Year: 2030 w-o Project
Project ID: Behrens Vineyards
East/West Street: Spring Mountain
North/South Street: St Helena
Intersection Orientation: EW Study period (hrs): 0.25


| Approach | Delay | e | Length |  | Service |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | EB | WB | Northbound |  |  | Southbound |  |  |
| Movement | 1 | 4 | 7 | 8 | 9 | 10 | 11 | 12 |
| Lane Config | LT |  |  |  |  |  | LTR |  |
| $\overline{\mathrm{v}}$ (vph) | 0 |  |  |  |  |  | 21 |  |
| C(m) (vph) | 1463 |  |  |  |  |  | 809 |  |
| $\mathrm{v} / \mathrm{c}$ | 0.00 |  |  |  |  |  | 0.03 |  |
| 95\% queue length | 0.00 |  |  |  |  |  | 0.08 |  |
| Control Delay | 7.5 |  |  |  |  |  | 9.6 |  |
| LOS | A |  |  |  |  |  | A |  |
| Approach Delay |  |  |  |  |  |  | 9.6 |  |
| Approach LOS |  |  |  |  |  |  | A |  |

HCS+: Unsignalized Intersections Release 5.6
TWO-WAY STOP CONTROL SUMMARY $\qquad$




HCS+: Unsignalized Intersections Release 5.6 TWO-WAY STOP CONTROL SUMMARY $\qquad$




HCS+: Unsignalized Intersections Release 5.6
TWO-WAY STOP CONTROL SUMMARY $\qquad$




FEB 10 2010̂
Napa County Flaming, Building
\& EnvironmentalServices

## RESPONSE TO CITY OF ST HELENA PUBLIC WORKS DIRECTOR

## CRANE TRANSPORTATION GROUP

Responses to Comments by Steven Palmer, P.E., Director of Public Works \& City Engineer, City of St. Helena

Comment 1: Table 6 trip distribution for visitors doesn't appear reasonable, with them spread evenly throughout visiting hours. Please revise and/or provide an explanation for how this was derived and list any references.

Response 1: Visitors to the Behrens Winery will be by appointment only. Visitor vehicles are projected to be 13 on weekdays and 12 on weekend days, based upon winery visitor vehicle occupancy data by the County. While the average visitor vehicles per hour over the 8 visitation hours would be less than 2 , the analysis has utilized 2 per hour through the afternoon, with up to 3 per hour late on a Friday afternoon. Therefore, a higher than average project visitation has been utilized for analysis purposes during the peak traffic hours on the St. Helena circulation system.

Comment 2: Experience tells me that some trips will utilize Elmhurst instead of Madrona. The study needs to distribute some trips to Elmhurst and include an analysis of the Elmhurst at SR 29 intersection.

Response 2: Possibly some of the 7 project employees may use Elmhurst Avenue to access SR 29 as they become familiar with the local circulation system. However, it is doubtful if any significant number of visitors will use Elmhurst, as their instructions will be to use Madrona Avenue to/from Spring Mountain Road.

Turn movement counts were conducted at the SR 29/Elmhurst intersection on Friday, December 11, 2015 from 7:00-9:00 AM and from 2:00-6:00 PM. Local schools were in session during the counts. The December peak traffic hours were 7:45-8:45 AM and 3:30-4:30 PM. Peak hour count results are presented in the attached Figure 1 along with pedestrian crossings and a projection of the increased PM peak hour volumes that would be expected at the intersection for harvest (September) 2015 conditions, based upon consistency of volumes along SR 29 between Elmhurst and Madrona-Fulton, which was evaluated in the Winery traffic study.

Level of service analysis was conducted at the SR 29/Elmhurst intersection for the December 2015 peak hours and the harvest 2015 PM peak hour. Results presented in Table 1 show that with December 2015 volumes, the stop sign controlled delay for turns from the Elmhurst approach to SR 29 are LOS C during the AM peak hour and LOS E during the PM peak hour. During September 2015 PM peak conditions, the approach is operating at LOS F with an average delay for turns of about 70 seconds.

No winery-related traffic would be expected to use Elmhurst during the PM peak traffic hours, as employee shift hours would not put traffic onto the St. Helena circulation system until after 5:00 PM and little or no visitor traffic would be expected to travel on Elmhurst Avenue. If 2 to 3
employees would turn from SR 29 to Elmhurst during the AM peak hour, volumes on Elmhurst would be increased by 1 to 2 percent. These turn movements to Elmhurst would not produce any measurable change in delay for turns from the stop sign controlled Elmhurst Avenue approach to SR 29.

Table 1
INTERSECTION LEVEL OF SERVICE SR 29/ELMHURST

| AM PEAK HOUR |  | PM PEAK HOUR |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| DEC. 2015 |  | DEC. 2015 |  |  | SEPT. 2015 |  |
| LOS* | DELAY <br> (SECS) | LOS | DELAY <br> (SECS) | LOS | DELAY <br> (SECS) |  |
| C | 23.0 | E | 43.7 | F | 69.7 |  |

* $\mathrm{LOS}=$ level of service

Compiled by: Crane Transportation Group

Comment 3: The City has concerns about the potential for cut through traffic onto Elmhurst and Hillview/Oak, and the safety of children walking to and from RLS Middle School. The project should be required to evaluate methods to encourage vehicles to use Madrona instead of Elmhurst and Hillview.

Response 3: Project visitors will be provided directions to the Winery instructing use of SR 29, Madrona Avenue and Spring Mountain Road as the in and outbound access route through St. Helena. It is recommended that the project applicant instruct all employees to use the same access, to the extent reasonable.

Comment 4: The project should evaluate the need for a 3-way stop sign at Spring Mountain Road and Madrona.

Response 4: Vehicle and pedestrian turn movement counts were conducted at the Madrona Avenue/Spring Mountain Road intersection from 7:00-9:00 AM and 2:00-6:00 PM on Friday, December 11, 2015. Hourly vehicle counts are presented in Figure 2, while hourly pedestrian counts are presented in Figure 3.

Multi-way stop warrant criteria were obtained from the California MUTCD ${ }^{1} 2014$ edition and are presented in Appendix 1. Based upon minimum volumes, December traffic does not come close to meeting multi-way stop warrant criteria. In order to meet volume criteria, the major street (Madrona Avenue) approaches would need a combined 300 vehicles per hour for 8 hours. The maximum combined volume during the highest of the 6 surveyed hours was only 263 vehicles. Also, the minor street (Spring Mountain Road) approach would need at least 200 vehicles + pedestrians + bicycles for the same 8 hours. The maximum approach volume on

[^8]Spring Mountain Road during any of the 6 survey hours was 113 total units (vehicles + pedestrians).

Therefore, even with the addition of 4 or so project vehicles to the intersection approaches, volumes would still be well under warrant criteria for provision of a multi-way stop. From a level of service standpoint, the Spring Mountain Road stop sign controlled approach to Madrona Avenue is operating at an acceptable LOS B during both the December AM and PM peak hours.


Friday AM Peak Hour (7:45-8:45)
Friday PM Peak Hour (3:30-4:30)


Friday AM Peak Hour (7:45-8:45)
Friday PM Peak Hour (3:30-4:30)


Friday PM Peak Hour (3:30-4:30)

## Figure 1

SR29/Elmhurst Ave December \& Harvest 2015 Peak Hour Volumes and December Pedestrians


Figure 2
Madrona Ave/Spring Mountain Rd


Figure 3

## Appendix 1

## Section 2B. 07 California MUTCD 2014 Multi-Way Stop Applications

## Support:

01 Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-say stops include pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02 The restrictions on the use of STOP signs described in Section 2B. 04 also apply to muftiway stop applications.

## Guidance:

03 The decision to install multi-way stop control should be based on an engineering study.
04 The following criteria should be considered in the engineering study for a multi-way STOP sign installation:
A. Where traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.
B. Five or more reported crashes in a 12 -month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions.
C. Minimum volumes:

1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages at least 300 vehicles per hour for any 8 hours of an average day; and
2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but
3. If the 85 th percentile approach speed of the major street traffic exceeds 40 mph , the minimum vehicular volume warrants are 70 percent of the values provided in Items 1 and 2.
D. Where no single criterion is satisfied, but where Criteria B, C.1, and C. 2 are all satisfied to 80 percent of the minimum values. Criterion C. 3 is excluded from this condition.

## Option:

05 Other criteria that may be considered in an engineering study include:
A. The need to control left-turn conflicts;
B. The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;
C. Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop.


[^0]:    ${ }^{1}$ Hunter Subdivision Draft EIR, May 29, 2012.

[^1]:    ${ }^{2}$ Mr. Paul Wilkinson, Napa County Public Works Department, May 2015.

[^2]:    ${ }^{3}$ Hunter Subdivision Draft EIR, May 29, 2012.

[^3]:    ${ }^{4}$ Paul Wilkinson, Napa County Public Works Department \& Hunter Subdivision Draft EIR.

[^4]:    ${ }^{5}$ A Policy on Geometric Design of Highways and Streets, 2011, AASHTO.

[^5]:    * Peak traffic hour at SR29/Madrona Avenue-Fulton Avenue intersection.
    ** 2.6 visitors/vehicle average on weekdays per County data.

[^6]:    * Peak traffic hour at SR29/Madrona Avenue-Fulton Avenue intersection.
    ** 2.8 visitors/vehicle average on weekdays per County data.

[^7]:    * Peak hour at SR 29/Madrona Avenue-Fulton Avenue intersection.

    Source: Crane Transportation Group

[^8]:    ${ }^{1}$ Manual of Uniform Traffic Control Devices.

