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NAPA COUNTY PLANNING COMMISSION 1 2 --000--3 4 IN RE: ITEM 9C MELKA WINERY USE PERMIT (P14-00208-UP) 5 & VARIANCE (P14-00209-VAR) 6 --000--7 8 9 TRANSCRIPT OF VIDEO RECORDED PROCEEDINGS MEETING OF FEBRUARY 18, 2015 10 11 --000--12 13 PRESENT: HEATHER PHILLIPS, Chair 14 MATT POPE, Vice-chair MICHAEL BASAYNE, Commissioner 15 ANNE COTTRELL, Commissioner TERRY SCOTT, Commissioner 16 17 --000--18 19 20 21 22 23

Transcribed by: Kathryn Johnson

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CHAIR PHILLIPS: Okay, I'm going to call the meeting back to order and we are now on Item 9C, the Melka Winery Use Permit P14-00208-UP and Variance P14-00209-VAR.

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SHAVETA SHARMA: Good morning chair and members of the Commission. Shaveta Sharma, Planner, reporting. P14-208 Use Permit and Variance P14-209 is a request by the applicants, Philippe and Cherie Melka, for approval of a use permit to establish a new 10,000-gallon-per-year winery with daily tours and tastings for five persons per day--per weekday and seven persons per weekend for a maximum of 30 persons per week by appointment only; conversion of an existing 2,309-square-foot dwelling unit for winery hospitality uses; construction of a new 2,675-square-foot building with a 500-square-foot open breezeway; construction of an 875 square-foot covered crush pad; on-premise consumption in the hospitality building of wines produced onsite, also known as AB 2004; two 30-person marketing events annually and one 100-person marketing event annually. There will also be a connection to an existing domestic wastewater system and a 20,000-gallon water storage tank and pump house constructed and an approved 20-foot standard Napa County Road and Street Standard driveway would be paved in accordance with Napa regulations and construction of seven parking spaces, as well as ten or fewer employees.

The variance is requested to encroach 435 feet into the required 600-foot setback from Silverado Trail. As can be seen on the Napa County General Plan, the land use for the particular property is Agricultural Watershed and Open Space. The parcel is zoned split-zoned Agricultural Preserve and Agricultural

Watershed and Open Space, and Watershed on the hillside portion of the parcel.

As can be seen, the existing residence on the property is located southeast of the proposed winery hospitality building and the newly proposed...

CHAIR PHILLIPS: Oh. Look. I'm sorry. The--we don't have any visuals on the screen for reference. Thank you.

COMMISSIONER SCOTT: There we go.

MS. SHARMA: Now?

CHAIR PHILLIPS: It was there for a second.

MS. SHARMA: Well then I didn't have it.

CHAIR PHILLIPS: It was a second.

COMMISSIONER BASAYNE: We did see you save a game of solitaire.

CHAIR PHILLIPS: Or video poker. [Laughter.]

MS. SHARMA: Okay. Sorry about that. So the residence is existing. There is what is an unused cottage and the existing second unit which would become converted for the hospitality uses. The proposed new winery building would be located right here. The proposed driveway is meant to be aligned at this location to line up with the new driveway for Titus Winery, which is directly across the street from this particular parcel.

And this is the Civil Land Use Plan and it shows the slopes of the property, which is why the request for the variance was submitted. Location of the winery building in any other portion of the parcel would require significant grading and removal of trees and so due to those environmental constraints Staff did make the findings for a variance and believes that it would be

appropriate in this situation.

These just totaled the square footage and the development areas for the winery buildings. And the preliminary grading plan shows the proposed berm that will go along Silverado Trail to add some vegetation and some screening for the newly proposed constructed buildings.

And there are three potential locations for the water storage tank, all of which would not be visible due to existing vegetation and screening and would not require removal of any additional trees.

Okay. And we also have elevations and floor plans.

CHAIR PHILLIPS: So I have to ask. Because these shots were not part of our initial packet. And so it's very hard to be able to assess a project when you can't see the elevations or be able to refer to the viewshed issue from Highway 29. So it's disappointing that these were not included. So I'd love to be able to have a copy that I could now be able to look at.

MS. SHARMA: I do believe I have a physical copy. The applicants may have additional copies that could be passed out to other commissioners.

[CHARLENE GALLINA:] Do you want us to make copies or pass [them around?]

COMMISSIONER SCOTT: Just pass them.

CHAIR PHILLIPS: Yeah. We can pass them. So, okay we have two copies. I'll let you see that. All right. So now we have copies that will show the elevations as well as the model and what it looks like from Highway 29 when there is the berming?

MS. SHARMA: Correct. So Views 4 and 2 are both from

Silverado Trail. View 3 is a view of the existing building and the one marked 1 is the newly proposed building.

CHAIR PHILLIPS: Can you show me where the breezeway is, the 500-foot breezeway?

MS. SHARMA: It...

CHAIR PHILLIPS: And what that would look like from eye level.

MS. SHARMA: It's essentially this area right here. I don't know how visible...

COMMISSIONER SCOTT: Which side? Do you have a pointer?

MS. SHARMA: It would be the north side.

COMMISSIONER SCOTT: Okay. Yeah.

CHAIR PHILLIPS: So the breezeway is covered space?

MS. SHARMA: Yes.

CHAIR PHILLIPS: But is it included in the--okay, well I'll save that question. Okay.

MS. SHARMA: And so the applicant's engineer did some calculations of the water use with the new landscaping and the new winery uses and the water use would increase from the existing 0.942 acre-feet per year to 1.130 acre feet per year, which is a very modest increase, and for a comparison, a single-family residence, the County estimates would use about 0.75 acre-feet per year, so this is a very modest proposal and a very modest use of groundwater.

The applicant has provided purchase agreements to Staff and to go ahead and get to their 10,000 gallons, it's not projected that they would immediately start producing 10,000 gallons, but they do have significantly more grapes than just the one and a

half acres would produce that are existing on this site.

The traffic trip generation information did take those numbers into effect and the average daily trip generated by the project is nine trips per day, three that would take place in the peak p.m. hours versus a single-family residence that would generate ten daily trips per day, four of those trips being in the peak hours, so in terms of traffic generation, this is also a very modest generator of any impacts with regards to traffic.

That concludes my presentation. Oh. I apologize. There are actually some public comments that came in yesterday and today that I would like to address. Many of those comments were with regards to whether or not a variance was appropriate. A variance would allow—or is a mechanism to allow applicants to have relief that would prevent them from otherwise having a use that their neighbors are—do enjoy and in this particular circumstance, the agricultural zoning does allow any parcel of over ten acres to have a winery. There are wineries in the vicinity and due to the environmental constraints, Staff does believe a variance is appropriate.

There was a letter also noting that they felt that, you know, accessory to use production ratio at 37 and a half percent was on the high side. It is below current County standards, which has a maximum 40 percent and since the application does meet all of the Napa County regulations, Staff sees no basis on which to really—but as a discretionary application.

If, you know, Planning Commission has any comments or additional conditions that they feel is appropriate as part of this. Staff's recommendation is to find the project

Categorically Exempt according to CEQA and approve the requested Use Permit and Variance as requested.

CHAIR PHILLIPS: Are there any questions for this time from Commissioners on the Staff Report?

COMMISSIONER SCOTT: I just have one little comment in terms of the—there was a typo towards the very back of the packet on the—where they were referencing food service. Under the second line there it says, "Promotional events will be a maximum of twice per year with an average attendance of 3 people." I think that's supposed to be 30 people.

MS. SHARMA: Could you indicate what page that was on? Oh.

COMMISSIONER SCOTT: Well, no, we don't have tabs in the thing, so it's kind of hard to--it's--we've got several different multiple sets of from zero to twenty, zero to ten, zero to whatever. This one is on the last section and it says page 20 of 29.

[MS. GALLINA:] It's in the application.

CHAIR PHILLIPS: Right. But there's no overlay page number so it's not...

COMMISSIONER SCOTT: It follows the use permit information sheet and the certification indemnification. It's addressed in multiple other places in the application, but...

MS. GALLINA: Okay.

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COMMISSIONER SCOTT: ...it's just a typo, I'm sure.

MS. SHARMA: Right. And it's in the application, so it's not something that Staff can modify or it's not a document that we've created. So it's just a pdf of the application that was submitted by the applicant.

COMMISSIONER SCOTT: Okay. I don't think they'd change their...

MS. SHARMA: But...

COMMISSIONER SCOTT: [inaudible] that much, but...

MS. SHARMA: Yeah, but I...Yes. In their narrative they do mention that it's 30 persons and that's what the understanding has been between Staff and the applicant.

COMMISSIONER SCOTT: I guess when we're looking at numbers like that it's helpful that they're consistent. That's my point, I guess.

CHAIR PHILLIPS: Because then we're--we are--it's not clear what we are actually approving when there's inconsistencies with the numbers.

MS. GALLINA: Yeah. Typically we do have the applicant modify the application as we get to the end where we're about to present the item to ensure that the application is consistent with the plans.

CHAIR PHILLIPS: Because, for example, the proposed project statement says to construct a 3,840-foot winery, but it is now coming in at 2,309 square feet. So it--there--it's hard to know what is actually--when there's these discrepancies what is the actual...

MS. GALLINA: Yeah. I would focus on what's in the Staff
Report and environmental document because typically we will
present a draft of the project statement to the applicant to
ensure that we're all on the same page. But we will do better at
making sure our applications match what is in the project
description from now on.

CHAIR PHILLIPS: Just so it's clear.

COMMISSIONER COTTRELL: Well, and, Chair Phillips, one of the things that I understood about this project that I learned during the site visit was that the initial application was for a larger number and the applicant subsequently decreased the size of the project and that perhaps—that kind of, you know, a couple of sentences as a narrative, I think, would be helpful too.

MS. GALLINA: Okay.

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COMMISSIONER COTTRELL: Another thing that I had a question about was the parking for the special events and I think that I've learned during the site visit that that's something that the applicant would anticipate would happen with shuttles or off-site parking, but I think maybe we can incorporate that into the Staff Report as well because we have parking information for visitation, but not for those events and I think that is an increasing item of concern.

CHAIR PHILLIPS: One question that I had on the Staff
Report was with the accessory to production ratio and it is 37.5
percent, but that's based on 2,309 square feet, which is the
existing structure, but is it not including the 500-foot
breezeway or the 2,675-foot new building?

MS. SHARMA: So the accessory to production ratio would be dividing the 2,309 by the 2,675. I believe it includes the breezeway.

CHAIR PHILLIPS: No, it just says 2,309 square feet, which I was under the impression is just the existing barn building, but also this application is covering the 2,675-square-foot new

building, which includes a winemaker's office, as well as a 500-foot covered breezeway. Which I wasn't able to ascertain what the breezeway was because there was no visual pictures to illustrate. So on page 3, the bottom of the page, is the accessory to production ratio.

COMMISSIONER SCOTT: It doesn't add up.

CHAIR PHILLIPS: No.

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COMMISSIONER SCOTT: It's hard to figure.

MS. SHARMA: Let me see if I can do the calculations real quick.

COMMISSIONER COTTRELL: And while you're looking at that, I think on the screen we can see that breezeway in the middle—it's in the middle of that building, correct, as opposed to the northern end? Is that correct?

MS. SHARMA: Yes. All right. Let me see if I can zoom in.

[DIRECTOR DAVID MORRISON:] That is correct. The

applicant's site plans, which were handed out to you, does show
the breezeway in the middle of the building, separating the
fermentation rooms from the barrel storage.

CHAIR PHILLIPS: Right. So the question is, is the covered breezeway being counted towards the production ratio? Is the--is anything in the 2,675-foot new building, or is the accessory to production ratio just being based on the existing structure?

DEPUTY DIRECTOR JOHN MCDOWELL: I--Commissioner Phillips,
John McDowell, representing Planning Division. Or excuse me,
Chairwoman Phillips. What I recommend is instead of doing this
on the fly...

CHAIR PHILLIPS: Correct.

DEPUTY DIRECTOR MCDOWELL: That we either, as we move forward with the hearings, Staff can either provide you a complete response later in the meeting, or we might need to take some form of a break and provide you a more complete response.

CHAIR PHILLIPS: Okay. So that being said I...

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DEPUTY DIRECTOR MCDOWELL: And then just some—some quickly, some details on that. The accessory to production ratio is a relatively complicated calculation because it's an apples and oranges calculation. Outdoor accessory use space, so a covered, but unenclosed visitation area, like with tables or a tasting bar or something like that, does not count as accessory space.

CHAIR PHILLIPS: It has been counted as—in certain circumstances it has been counted and I think that's one reason why it is—it's worthy of discussion because it has been interpreted as being counted as well as not being counted.

DEPUTY DIRECTOR MCDOWELL: I think it was improperly counted on a couple of recent applications under the strict definition on our long-term administrative practice, which started long before this trend towards outdoor visitation space really started to commence. Outdoor accessory space was never included in the calculation on the accessory to production ratio. Yet outdoor work areas like the covered crush pad or even an area for, like doing bottling out in front of a cave or something of that nature. Outdoor production areas do count towards the accessory to production ratio. And that's why we've been asking on submittals now that applicants do a colored rendering that differentiates the production space from the

hospitality accessory space.

CHAIR PHILLIPS: Well, it's interesting. Because my interpretation of a covered space that had tables would be that it would be for an accessory use. So I think then again this needs a larger discussion because that would be my interpretation of use.

So that, and then the last question I had was with regards to the numbers with the tours and tastings and the marketing events. So in the narrative we say that the project's 4,894 square feet is within the median range, but the number that we used in the calculation within the table is 8,894 square feet and I can't figure out where we got the 8,904 square feet, because that's not—I tried doing the new building and the existing building or the new building and the breezeway, but I can't make that number work.

And then secondly is that the narrative—we're saying that in terms of visitation, and I want to preface this by saying that I know that it is very small, is it's saying that it is within the middle of the spectrum, and I—and for middle of the spectrum to me, median, but actually the median is, it's actually 20 more people a week visitation for the true median.

It's 5.1 additional people per week for the average but the actual median is 20 people more a week, which, to put in perspective is a variance of 200 percent. So I'm having a hard time having the textual conclusions that relate to the--tie to the actual data.

MS. GALLINA: I think what Staff is doing when we do this chart and we've never done any median calculations, what we're

actually saying, it's either at the top of the range, the middle of the range, or at the bottom of the range. That's how Staff looks at this chart. Until we figure out a way on how to calculate where it actually fits in.

So Staff and I developed the chart, along with Chris Cahill, that's how we were looking at using this chart and I know we're going into a different direction of figuring out how to calculate, you know, where these wineries fit, but for ease and for just discussion purposes, until we get policy direction on how to look at our visitation numbers and marketing, we're trying to come up with a process to present the information to the Planning Commission. And that's where we, I think, we're misusing the term median.

CHAIR PHILLIPS: Right. Well just as, you know--but the problem is as I--pointed out to me with the term precedent-setting is median and average, they're actual technical terms and so I think once you use those terms that there are expectations that it is--when you present those terms and you present the data that there are certain expectations that they are tied together.

And secondly I don't think that—I want to reiterate that I wasn't bringing those up out of—saying it was to provide a perspective, because it's one of the only tools that we have. It was so yes, the median of this many people is not that great, but when you look at it into the actual perspective of what that means, I think it's interesting for us to all look at.

DIRECTOR MORRISON: Yes, we would concede that the median is, you know, lower than what the applicant is proposing. But

I'd also point out that average and median are both equally valid measurements. One is not inherently more accurate than the other...

CHAIR PHILLIPS: No. And that's why I was looking at both the median and the average.

DIRECTOR MORRISON: Right.

DEPUTY DIRECTOR MCDOWELL: Well and there is some limitation in the data that we're drawing off on in the historical use permits because most of those use permits are based off of an average weekly visitation and the new proposals are evaluated on a maximum weekly visitation so this project is proposed with a maximum of 30 visitors per week. But we don't know what their average level of visitation per week will wind up being, but we're simply capping the maximum number of visits that they can have.

CHAIR PHILLIPS: So why would the County start accepting, then, the maximums when it's not--when it's skewing everything upwards and it's not something where we are able to then have a level playing field for evaluation?

DIRECTOR MORRISON: Because--David Morrison. Because the-because CEQA requires us to evaluate based on the maximum. We
can't evaluate based on average. I had a discussion with that
with the project applicant at the last hearing. The--if you say
average, let's say you--let's say average of 30 per week. What
that means is that somebody could--would be allowed,
essentially, 1,560 people per year. You could not have any
visitors for 51 weeks then have 1,500 visitors in one week and
still have an average of 30. But CEQA requires us to look at the

1500 in one week. And that's also more enforceable. How do we--2 3 4 5 6

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unless we have weekly visitation rates, we don't really know what the average is going to be. There can be a lot of--you can do a lot of--there can--averages will create even wider variations and fluctuations in visitation rates than the maximum will.

COMMISSIONER COTTRELL: Hey. You know, I understand...

DIRECTOR MORRISON: Which is why we moved away from that strategy--that was the County's practice previously. That's why we've moved away from it.

COMMISSIONER COTTRELL: And that logic makes sense to me. I think the challenge here, then, is that we have a column of averages and then the project before us with the maximum number. So I think we just somehow need to make that clear, right, that that's a 30 max that we're looking at.

CHAIR PHILLIPS: And some of these are maximums and some of them are averages, so...

COMMISSIONER COTTRELL: Okay.

CHAIR PHILLIPS: ...it's--right.

COMMISSIONER SCOTT: Chair.

CHAIR PHILLIPS: Um-hmm.

COMMISSIONER SCOTT: I guess what I'm sensing is that we need a more--we need more clarification of what we're comparing in terms of -- I don't know how to state this, in terms of comparative impacts with other wineries, existing wineries versus proposed wineries, etcetera. The averages and the maximum visitation, that needs to be clearly determined and defined in our Staff Reports instead of leaving it to us to do that

balancing and what have you because we're not--it's difficult to do this sitting there with a calculator going through the Staff Report and redoing basically what we thought you guys were doing.

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DEPUTY DIRECTOR MCDOWELL: I'm just brainstorming here, but what may be helpful for the Commission is comparison of other land uses so we could have what a typical home generates in the number of vehicle trips, a typical restaurant, a fast food place...

CHAIR PHILLIPS: I don't feel that's [an apt.] I mean I think--I guess, really, I--I'm--and again, I don't want to--I think this is something that we struggle with and the only reason that I was trying to illuminate is that it is one tool that we have where it provides some sort of perspective around these numbers. So for example, when you looked at the average and the median for employees, the variance on this was 6.8 for average, 6.5 for median. It means that they are asking for six more additional employees than the average winery of this size. Is that right? Is that wrong? It is just another way for us to be able to frame our discussion.

DEPUTY DIRECTOR MCDOWELL: For me on that topic where I have difficulty being responsive to your needs is the correlation is between the proposed maximum amount of wine production and the proposed maximum amount of visitation. So we don't correlate the actual amount of wine being made at the facility to the number of visitors that are entitled to come to the facility.

CHAIR PHILLIPS: Well we have to use maximums for the-FEBRUARY 18, 2015

because that's what they're going to be permitted for. So ...

DIRECTOR MORRISON: I don't believe Mr. McDowell is--you're right. We are using maximum, but what I think Mr. McDowell's point and John can certainly step in, is that there is no County ordinance, policy or practice that necessarily correlates production with visitation.

CHAIR PHILLIPS: Correct.

DIRECTOR MORRISON: And so--and I would echo that in a sense that--as, you know, Staff will be bringing an item on the March 4th Planning Commission to talk about some kind of framework structure for evaluating visitation on new winery proposals. And this is very valuable for us. Certainly, as I said, we misused the word median and we apologize for that. And we can add a, you know, footnote, or asterisk to those wineries that are maximum versus average. We can certainly make that more clear in the future.

But with five commissioners and an immeasurable number of ways in order to interpret cut or evaluate data, it's really difficult for Staff to possibly guess every single permutation of the data that all five commissioners may want to see, and that's why this meeting on the fourth would be very helpful so we can get clear guidance from the majority of the Commission as to what they would like to see so that we can accurately provide that to you in the future.

CHAIR PHILLIPS: And I think that...

DIRECTOR MORRISON: Right now we're kind of--we're shooting in the dark.

CHAIR PHILLIPS: Understood. And I think that the--I just FEBRUARY 18, 2015

want to, again, it was to provide a perspective, but also to be diligent that we understand the numbers that we are approving and so that there is a clarity once again as to...

DIRECTOR MORRISON: Absolutely.

CHAIR PHILLIPS: ...what is actually being approved.

COMMISSIONER SCOTT: Can I add something, Commissioner--or Chair Phillips?

CHAIR PHILLIPS: Well, sure. I'll stop. Right?

COMMISSIONER SCOTT: One of the reasons that I know that—we have such a diversification in terms of some of the production and visitation numbers. This is a winery. This past year we had a winery the same size in terms of acreage of this winery that was asking for 200,000 gallons of production and almost 60,000 visitors a week, and this is far, far less than that. It's miniscule by comparison. But it's difficult to balance these—to look at these in some kind of context when we see that kind of variation.

Now that particular—in that particular winery, my sense was that the reason that the applicant requested the production was simply to justify the amount of visitation. And that concerns me because then you get into that, you know, what—event center-type of rationale and thinking.

Clearly this is not that case. But we need tools to better compare and evaluate and get a sense of what those averages, medians, etcetera, are. And so I'm sympathetic to some of the concerns that have been expressed here, although I'm not--I don't have necessarily the same kinds of concerns about these numbers because I think many of us have visited the site, have

seen the property, and in some cases have knowledge of the property both from previous owners, this owner and, you know, other factors weigh into it. The applicants. Their history and basically the history of performance, etcetera, that they have created in the valley can provide credibility or can provide question.

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And we need more objective, you know, tools to make measurements. We just can't look at, you know, we know that these people are, you know, have great reputations, etcetera, etcetera. We need to be more effectively able to compare numbers and make sure that we're in the range. Some are going to be at the top of the range, some of them are going to be at the bottom, some are going to be in the middle, but, you know, there are other factors that are going to mitigate where they belong.

DIRECTOR MORRISON: If I may, and I don't mean to be painfully obvious, but correlation is not causation. And numbers are just numbers. If what the Commission continues to be concerned about is when does a winery evolve into an events center, these numbers aren't going to tell you that answer. Unless you are making some assumptions that production and visitation are somehow correlated and that once you get beyond a certain level you've tipped into an events center as opposed to a winery production facility. That may be an accurate description of the process or it may not be, but that's an assumption that really hasn't yet been tested. The numbers are just numbers. It's kind of like the, you know, four blind men describing an elephant. They can all describe it, but that doesn't mean that all four of their varying interpretations are

correct.

So I want to make it clear, since we're focusing on being clear and accurate, I also want to make it clear that we can provide you numbers, but the numbers don't necessarily tell you whether—what—does not define an events center for you.

CHAIR PHILLIPS: Well and I have to say it's not just an events center, and I think that that is what we are asking for, is hard data so that we can apply the discretion, we can have the...

DIRECTOR MORRISON: Absolutely.

CHAIR PHILLIPS: ...discussion that says is six more or seven more employees over the average. Is that—because to me it's not about event centers, it's about cumulative impact. And it's a way to see the growing trends in terms and a way to track the cumulative impact. So I don't want to get us to—I just wanted to clarify that 8,894 number and the median and to provide the perspective from those numbers. I don't want us to get too far off of the project here, so if there is any other customer—customer. Commissioner comments [laughter] like questions right now, if not, I will ask the customer—I will ask Ms. Philippakis to speak. Are there any other Commissioner questions at this time?

COMMISSIONER POPE: The customer is always right.

CHAIR PHILLIPS: Maybe I should have another cup of coffee.

COMMISSIONER SCOTT: Just for the [heck of it], let's open up the Public Hearing.

CHAIR PHILLIPS: Yeah, that's right. Okay. And I will open the Public Hearing.

KATHERINE PHILIPPAKIS: Thank you. And my name is Katherine Philippakis. Address is 899 Adams St., St. Helena. I represent the applicants. And I know that Philippe wants to talk to you, but given all the discussion about numbers, I thought I'd jump up first and then I'll speak--I'd like to reserve the right to speak again at the end.

But, you know, and this is interesting, these--this questions about what's an events center, I think, are interesting and challenging. But I think for in terms of this particular application it's clearly not an event center. So. I do want to talk to you a little bit, though, about some of the numbers. Because I think you're right that there is some confusion on the--in the report and I want to talk you through a few of them.

I also want to show you that the page that has the elevation showing the breezeway is A3.01 of the plan set and that's going to be the hard copy plan set because your—it was left out of your packet. But. If there's a way to put it on the projector, we don't—it's—we don't have a projector anymore. We're new tech now, so. But I can—oh, it is. Perfect.

Okay. So that's the elevation and the sort of white area is the breezeway. So it's covered by the roof of the winery. It's between two different production areas of the winery. And there are no covered areas for visitors. No sort of covered table and chair areas. I heard that mentioned. So in terms of the numbers, the—on page 6 of your Staff Report, this number that says 8,894 is incorrect. The number is 4,984. So there's—some numbers just got transposed, I think. So it's four—nine—eight—four. And the

maximum, you're correct, it's 30 visitors, and the range of what you were looking at in the table was from 2 to 108. I don't know whether those were averages or maximums, but I think it still gives some context.

Another thing that I think is significant to mention is that although it says ten or fewer employees in the report and in the Conditions of Approval, the application actually requests one full-time, one part-time employee. So there's a big difference between two and ten, so I don't know if you want to revise things to reflect that, but it's not--we're not talking about ten employees here.

And then in terms of the buildings. The building sizes. The existing building, which is a guesthouse at the moment, is two-three-zero-nine in size, the new building, the production building that's on the screen there, is two-six-seven-five. And its original size was three-four-oh-eight. So that's where the conflicting numbers come from. So hopefully that will clarify that.

The other thing that I wanted to talk about briefly before Philippe talks is just about the variance. Because I noticed that a lot of the comments that we received on the project had to do with the fact that a variance was being issued. And, you know, variances exist for a reason, which is for cases where abiding by the regulations would create a hardship, so it's a sort of an exception process. And it's based on the specifics of the property. So in the past historically, variances have been issued for environmental reasons, aesthetic reasons, topographic reasons, the preservation of agriculture, sometimes to preserve

existing vineyard, and flood concerns. So I've seen all of those.

It's not intended to allow for wineries to be built on properties that not would otherwise be buildable. Kind of like the lot line adjustment standard in that way, right? It—but in this case it—a winery could be built on this property that would meet the 600-foot setback, but I don't think anyone would like it. We wouldn't like it, I don't think you would like it, I don't think the public would like it. It would be high up on the hillside, there would be a lot of grading on slopes between 15 and 30 percent slope and it would be highly visible and I think not just from people on the Trail, but probably from the other side of the valley. So that was the basis for the decision that there—we would utilize the existing building.

The other thing that I wanted to mention is some of the letters seem to have been given the information that this existing building was constructed and is now attempted to be converted to winery use. We've seen that scenario. I think you've seen that scenario before in your past. That's not actually the case. The prior owner of the land built that—the existing building. And it was there when the Melkas acquired the land, so they came up with the idea that it would make sense to convert that building to a winery. They didn't build it and then say oh gee, we'd like to, you know, we'd like to have a different use occupying the inside of it.

So, and then the last thing I think I want to mention about the variances is that I'm sympathetic to those who want to engender political change and sometimes that there's need for

political change. But I think that if there's going to be a broader discussion about whether variances should or shouldn't be issued in Napa County, it's not appropriate to make this applicant bear the brunt of public dissatisfaction with variances that may have been issued in the past or other variances that may have been issued in the future. I think in that case you would want to agendize a public discussion about the variance process, the setbacks, whether they continue to remain appropriate, and probably would be a lively debate, but I think in terms of this application it would be nice if we could focus only on this particular piece of land and why it makes sense to put these two winery buildings, we believe, where we're proposing them.

2.1

So as I said, I'd like to have the right to come back up and talk some more later, but I think Philippe wants to talk to you a little bit about his project. Thank you

CHAIR PHILLIPS: Thank you, Ms. Philippakis.

PHILIPPE MELKA: Good morning Chair and the members of the Commission. I might say good afternoon, but we are getting close, so, I will try to be really brief. So my name is Philippe Melka. I live on 2900 Silverado Trail in St. Helena. And I came here with my wife, Cherie, and business partner, and also all the members of the team, so the land use attorneys, and the city engineers, the architect, and also the traffic engineer, who might be also an issue today. So I wanted to thank you also, the County, and, you know, the planner, Shaveta, to be able to do all the work on the project.

So I'm going to try to be brief on the whole, and I will FEBRUARY 18, 2015

say, [largely] in Napa Valley trying to give you a quick perspective about why are we trying to build this winery. We've been around here for about 20 years and we have actually two children, they're both harvest babies, so we didn't plan that very well, but one was born in '96 and one was born in '98 and actually we moved in St. Helena in '96, so they've been raised in the community of St. Helena. They've been in the schools of St. Helena and actually one left for college, but one of them is still a junior at the high school in St. Helena. So that's a little bit of story of our life.

1.5

We've been supporting the community for over 20 years and we've been also participating, I will say, in countless auctions, especially for [proceeding] on, I will say hospital charity, schooling and local, obviously, charity as well.

So now again, why the Melka wants to do and go through the whole process. I think I have to explain a little bit of background. Cherie and I have a science background. We both have been trained in some really strong wineries in the industry, I will say, and really focusing on high-end quality wines, if you wish. So when, actually on a personal note, when I left France many, many years ago, I had something [was stood up] to me. When I decided to come and ask a little bit around some people why are you doing this, because I think, you know, in Napa Valley they are producing really good wine, but they're really missing of this notion of site specific wine, if you wish. So my whole focus over the last 20 years here has been focusing on show them that we have great diversity in Napa Valley. We can make really high-end specific site wines as well and that's been a little

bit, a kind of focus the last 20 years.

Let's see. So in 1996, Cherie and I decided to create this Melka Wines business. And I think a vision back then was really focusing on small quantity, high quality, and I think didn't change much since then. You can imagine in '96 basically we started the business. There were only the two of us. Now we are three people, so we have one employee. We started with 800 cases of wine. We are about 3,500 cases of wine at this point.

We wanted to grow organically. So we wanted, really, the sales and the production kind of going the same speed, if you wish. And I think the important part to know is we really wanted to create a fan base. We wanted to have, really, members were really part of the Melka Wines story, and we were able to actually perform very well every year. During a release, wines, we have members receiving automatically cases of wine [that are] shipped from the Napa Valley warehouse. So that's kind of one important point, if you wish.

I wanted to add a couple of things as well. Sorry, I'm a little bit intimidated, but, I'll make it through. So obviously the last point of the vision back in 1996 was to build our own winery and we wanted to do it without partners, as has been my, you know, philosophy over the years. So we've been, I will say, and I hope there is—everybody is 21 and over, but working his ass off for the last 20 years to put enough money on the side to build this small winery that we always dreamed about.

I wanted to really create a winery who has almost like a spiritual feel to it where we can have a great winemaking reflection going in. I definitely don't want to build another

factory. That's really not been my, I will say, experience, or my expertise, for better words.

So I know the part also of this winery for me personally and Cherie will be to have a lot of privacy. We've been working over the years making wine in custom crush wineries and even if I loved to share my winemaking skills, I was always a little tired of having a lot of winemakers looking above my shoulder to see what was going on and trying to a little bit copy a strategy or a philosophy, if you wish. So this winery really kind of allowed me to have this privacy, which is very important to us.

So overall, I think the project, we talked about it earlier, you guys know it's a 10,000-gallons winery. I don't think there's a lot of 10,000 requirement right now in the [state], so it's a very small project. Our focus has always been, you know, over the 20 years to have fun with it and part of having fun, it's really staying small. We're not coming from the corporate world. I—as you can see, I hate doing very long meetings and spending my time there, so I prefer to focus about how to improve a little bit what we're doing in Napa Valley.

By the way, on a side note, I've been helping a lot of people, trying to focus on how to understand vineyards better, how to understand vines better, and we were able over the last 20 years to basically dry farm more than 50 percent of the vineyards that we are working on. That's a kind of little focus that we prefer to be in and obviously the privacy also, that's why we talk about the berm. The berm was very important to us. You can imagine. We live above the winery as well, so we're very close, and we don't want to see cars going in front of our eyes.

We want to really create the sense of privacy and community and helping, if we can, all the neighbors as well in their project.

So I wanted to finish by thanking you all and we are all here to answer all the questions we might have today. It looks like we have a few people. So thanks again.

CHAIR PHILLIPS: Thank you. I have some comment cards and I am going to ask the people to come up to speak and if you could say your name and address for the record. And we're going to start out with the--since it is the lunch hour, with the three minutes, so Gary Margadant. You think I would know that. And David Heitzman is on deck.

GARY MARGADANT: Good morning to the Planning Commission.

My name is Gary Margadant. I live at 4042 Mt. Veeder Rd. And I represent the Mt. Veeder Stewardship Council.

We take a particular interest in this particular winery and mainly because of the implementation that the County is using for the implementation of—they have a manual that was recently worked on by you and by the Board of Supervisors about the implementation of CEQA in the county. And in that manual there is an Appendix B. And part of Appendix B has in it, and this is quoted in the Staff Report. It has a section that describes categorically exempt permits and this winery falls into that because it was for a small winery, which is what the categorical exemption is for, is to allow small farming operations to have the opportunity to go ahead and have a winery on their property.

This--but although this was mentioned there, the--there is a Board resolution, which is another implementation, which is Board Resolution 2010-48. And this was designed for the

conserve—excuse me. The conversion of existing structures, and I'll quote here, it says, and this refers directly to what the Appendix B is referring to, it says, "To discourage property owners from constructing residences and barns with the express intent of converting them to wineries, the County does not generally support use permit proposals seeking to convert existing buildings to winery use if the buildings have been constructed or substantially modified within the last 5-7 years."

This--they did not want people to go around and use

Appendix B for--what you're looking at right now is to try to go
to the back door and quickly construct a building structure,

stuff like this, and then come back and say we're a small
operation and then go ahead and can we have a winery.

I want to talk about a couple other things. We feel that the proposal is a violation of Ag Watershed zoning, Napa Code 18-20-020, Agricultural Watershed, which allows—which is allowed without use permit one single family dwelling, one second unit and one guest cottage. And, in the Staff Report on this, they identified and discussed the additional dwelling units, the residence plus guest cottage plus two additional second units, which just seems to be a violation of 18-20-020. You can see those in the exhibit graphics on page 3 and 4. And it says why was the building permit issued for a new second unit when the second unit already existed. Code does not allow two second units in agricultural watershed and now seeks to covert the second unit to a winery.

The report does not mention the existence or use of FEBRUARY 18, 2015

recently excavated caves and how are they to be used and how do they fit into this process? The report does not identify additional buildings diagrammed on page 4 of Exhibit 1, which, a rectangle is north of the parking lot area and the main residence and that's—we just—we're trying to figure out exactly what's on the property, what's this all being used for, so that we can look at it and some of this is just not clear as you've had in your discussions, you know, already on this project.

2.0

As to the variances, the variance to the WDO setback should not be allowed. Property constraints are created by the applicants' siting of new home and guest cottages. The County is not obliged to grant a variance in the face of applicant-created constraints. Winery could not have been sited—or could have been sited further up the hill where new residence and guest cottages, caves, etcetera, are, and the residence, which is a lesser impact, could have been legally sited closer to the roadway. The applicants voluntarily chose to constrain the site and should not be rewarded with a variance.

Also a quote from Curtain's land use law book it says, "A variance may not be granted if it will adversely affect the interests of the public or the interests of other residents and property owners within the vicinity of the premises in question."

So we just don't feel that the variances are applied properly and we would certainly like to see a bit of changes.

And also a bit of history is that in the winery in the past that was granted a variance, Pavitt, P-a-v-i-t-t, when they were

granted a setback, a variance, they were specifically required-or not allowed to have any signage on the road. And that was
something in the past year. So. Thank you very much for your
time.

CHAIR PHILLIPS: Thank you. Can Staff address the question of the caves on the property? Are there caves on the property?

MS. SHARMA: Yes. There are caves for residential use that was discussed with the applicant and the Conditions of Approval specifically state the residence can't be used and we will amend that to say that the caves will also—are specifically for residential use only and not part of the winery.

DEPUTY DIRECTOR MCDOWELL: The cave is part of the--if you look at the floorplans and elevations that you received from the applicant, the cave is part of the residential development on the eastern side of the site.

DAVID HEITZMAN: I have some [printable] PowerPoint there.

CHAIR PHILLIPS: Yeah. No. I just was--it's...

MR. HEITZMAN: It's a pretty simple thing. I wanted to bring up a couple of questions. I think Gary brought them up. It's just, ah...

COMMISSIONER POPE: I'm sorry, sir. Could you give your name and address?

CHAIR PHILLIPS: Sorry.

2.5

MR. HEITZMAN: My name is David Heitzman, 23 Rockrose Ct.

CHAIR PHILLIPS: And he was on deck, so he's just right on schedule.

MR. HEITZMAN: I am--been a licensed general contractor for 30 plus years and I've built in Napa County, I've done use

permits, etcetera, etcetera. That's--I just wanted to show you my perspective. I'm leading the--some of the charge on Walt Ranch, so I end up reviewing these documents, god help me, looking at the legal documents at the end of the newspaper. Every once in a while something comes up and I just had some questions I would like the--you guys to address.

One is the conversion of the existing building and the assessor quite quickly says it was assessed as a nineteen--as a 2013 building. Whether it was there and was changed or not and when you go online with the application's documents, it says a similar type of thing so if that is incorrect that needs to be corrected for the record. The documentation doesn't say that. You guys need to know what the--find out what the real facts on that is, if it is a vineyard conversion.

Because here was my issue. Oh come on. I brought my own—there we go. This is—if you've looked at the packs, you've seen this. Here is the—now my pointer isn't big enough. If you look at the, quote, 2nd Unit, down there, that is the unit that they want to convert to the winery. Now you can see how close it is to the road and it's closer to the road than anybody else around there. I submit that that gives them an unfair business advantage. And there is a business code they should be conforming with.

They're going to have--they shouldn't have--maybe signage, whatever it is. More people are going to see it. It's a definite advantage. It is definitely against the 1990 WDO where they wanted to maintain the rural--the rural nature up here. Up on Silverado Trail. Not a bad idea.

And look at the residence up there. Now here in this particular one you can see if you can, again, where—have a hard time looking—seeing in this—that light here, but if you look at where the little house that they're—I meant the house that they're going to convert to the winery and then look at the expansion there, the footprint, and that kind of fits in the same footprint at the new residence, the large residence there that has the wine caves. I am asking the question of shouldn't that have been the place where the winery goes? And it would fit more back and be in—consistent with the neighbors? That's what they have. And that would be more consistent. And that would be a good use of the variance and good use of their property.

It should have fit there and I submit that going back, again, looking a little bit, digging a little bit on there, when they bought the property, they had eight acres. They acquired two more, did a lot line adjustment so that they could have a winery. If you wanted to have a winery, shouldn't it be--that's the principal purpose. It looks like it's an ancillary purpose to the property. They have a nice home. They're getting good use of the property, have a nice home, they have another--they have a vineyard, they have another historic home, whether it's historic or not, it is part of the historic inventory and if they were to tear it down, that would require a CEQA review at least.

They're getting good use of the property. And I--and the last point I wanted to bring out was that you don't auto--you shouldn't automatically get a winery on a ten-acre piece. It is zoned to be allowed as a permitted--excuse me, under a use

permit. That is not the same as a permitted use. Permitted uses are houses, vineyards, that sort of thing. In this zoning, to use a use permit on the property, and these are all zoned for it, you know, you could have a hunting lodge, an RV park or a winery and there are several other things that you're allowed to use. It's not automatic. Having it so close to the road, it's a serious issue. And if it's a new one--I just want everyone to look at these other little directions and I think the vineyard should -- I mean the winery should be where the estate house is. It should have been. And this one is important because you can see the house is under construction and you can see the existence of the little--of the little building that they-excuse me, the existing building that they wanted to convert to the winery. It's under construction. So they certainly had the opportunity to put the winery there and they chose not to. Thank you.

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CHAIR PHILLIPS: Thank you. Next up to speak is Dick Maher and then on deck is Diane Shepp.

DICK MAHER: I've got a very important [point of order.]
CHAIR PHILLIPS: Oh. Okay. If you can go the microphone so I'm
able to--we're able to hear you. And say your name for the
record and then make your comment.

MR. MAHER: Yes. My name is Dick Maher. I live at 301 Deer Park Rd. And if you can go back, you'll probably see me on the tennis court, because I live on the corner of Deer Park and Silverado Trail and sold the property to the Melkas. So I prepared a statement that I would like to go ahead and read because it covers some of the points that have been covered

already.

The one point I was trying to raise to the gentleman who just spoke, the--construction man saying that that barn was on the property. I'm trying to--I thought he said that the barn was on the property when the property was bought by the Melkas.

MR. HEITZMAN: No I didn't say that.

MR. MAHER: Oh. Okay.

CHAIR PHILLIPS: No. He said it wasn't--it was--it may have been in 2013. There was some question as to when it had originated.

MR. MAHER: Okay. That is one of--that is correct. As I said I live next to the Melka Winery on Silverado Trail and was a former owner of the property. I recently testified before the Commission here in support of Larkmead cellars, which I thought was a good example that--fully met the letter and the intent of the Winery Definition Ordinance. I've been involved in the wine industry and next month will be 50 years. I've lived in the Napa Valley for 40, so I'm deeply involved in the--what we have in a wonderful heritage here.

I've taken the opportunity to review the Staff Report prepared for the Melka Winery and have met with the Melkas and talked with Staff. Based on review I wanted to bring up some items with the Commission's attention as it pertains to the application today.

I think it's important that the Commission fully understands the local environment in which the winery is proposed. The Staff Report does not fully disclose that the proposed winery will be surrounded on three sides by existing

residences. The fourth side will be Silverado Trail. This winery represents more of an infill project in the midst of a residential neighborhood. Therefore it's very important—my neighbors and me, that the impacts of the winery should be carefully evaluated and monitored.

Unlike Larkmead cellars, the proposed winery approaches, if not exceeds, the carrying capacity of the property. The parcel is very small when compared to other winery projects of similar capacity as shown in the tables in five and six of the Commission's report.

In fact, only the James Cole Winery is of a comparable parcel size, yet the Cole Winery contains only 3,300--30--3,333 square feet compared to the Melka Winery that has eight-eight-nine-four square feet of building. But obviously we're having some trouble with the numbers today, so.

The Melka Winery exceeds the square footage of all but two of the examples cited by Staff in the comparison tables. The [brand and] food or winery that are located on parcels are at least 40 acres in size. To build this facility a variance is required. Is this the proper application of a variance?

I would also point there is no reference to the fact that the parcel contains caves. Are the caves to be used as part of the winery? If so, the square footage and use of the caves should be [included] as part of the application, if not a condition of use. Prohibiting its use should be included.

With all 1.5 acres of on-site vineyard, I think it's a fair question to be asked whether this facility is truly agricultural or industrial in nature. When 61 tons is applied, 10,000 gallons

of wine, 46 of these tons must come from Napa. The vineyard at full production would probably only yield four to five tons, and I ran that thing for 20 years so I know that.

Evidence on the project on file is not included in your Staff Report, but indicates two sources of grapes accounting to 30 tons. Where will the other tons come from? Should the Commission be approving more production facilities in light of this period of re-planning? Should more production facilities be approved when the County has already approved more production than there are grapes available? Or should it have approved a phased project with production increasing when the grape sources are identified? As noted in the Staff Report the accessory use of production ratio at 37.5 is very close to the limit allowed on the County regulations. What the Staff Report does not provide is a ratio for other 10,000-gallon wineries. How do other wineries compare?

The final issue I'd like to bring to the Commission's attention is the accuracy of parking to accommodate the proposed marketing events. While the number of events is modest, the available parking, seven spaces, will not accommodate the number of vehicles and employees expected for 30- and 100-person events. The application does not indicate where overflow parking on the hillside property will occur. I think a condition of use should be acquired to stipulate that offsite parking and shuttle busses be used for all marketing events.

In reviewing the conditions recommended by your Staff, I'd like to have the Commission consider adding the following: One:

No winery use shall be made in existing caves without amendment

to this permit. The caves should be fitted with a gate or other barricade to preclude entry, turning winery operations and marketing events. Number two: No outdoor wine tasting, marketing or social events are permitted. Number three: Offsite parking and shuttles shall be used for all marketing events. Number four: Amendment to number nine. All lightings except for security shall be turned off by 10:00 p.m. Security and parking lights should be fitted with motion detectors. Number five: Initial approval of the project shall be for 5,000 gallons of annual production. This production may be expanded to 10,000—5,000 gallons of annual production. This winery may expand to 10,000 gallons upon proof of availability to cope with the 75—percent grape sourcing law.

Ms. Philips, I am resigned to the fact the project will probably be approved despite its large size and large number of weekly visitors when compared to other 10,000-gallon wineries. It appears that the project meets the current quality standards. And we as neighbors are lucky that the Melkas are a quality family with demonstrated marketing skills and will be owners and operators of the facility.

But winery--winemaking--but--excuse me, I lost my place here. But winemaking--but winery permits are discretionary. Meeting current production development standards does not entitle the owner to a winery permit. Developing a new winery in this residential neighborhood requires both careful scrutiny and monitoring to ensure its compatibility. This project pushes the envelope of the small parcel demonstrated by the fact that a variance is necessary for its approval. I extreme--I urge

extreme caution and expect careful monitoring of all conditions of approval. The Melkas are good folks with the best of intentions. However, as compassionate as the Commission is—oh, that was a Freudian slip. Compassion, ah. The Commission is aware the permit runs with the land, not with the current property users. I hope the Commission will give careful consideration to my comments, as your action will set a standard for the development of similarly sized parcels. Thank you for your attention.

CHAIR PHILLIPS: Thank you, Mr. Maher.

DIANE SHEPP: Good morning. I am Diane Shepp, I live on Soda Canyon Rd. in Napa. And the Napa Valley that so attracted the Melkas to come here was created by laws that were passed that created the AP and the AW and the WDO. That's what got them here. And those laws must be upheld.

The property was built and permitted as a residence, not a commercial business. The owners knew they were buying a nonconforming lot, so they built the residence. They built the caves and processing buildings and facilities that conform to Appendix B of the Napa County Local CEQA Procedures guidelines and placed them all within the 600 feet of Silverado Trail.

Only then did they apply for a winery permit. They found a way to get around the CEQA requirements and the Napa County-required winery setback of 600 feet in their ultimate goal, to build a winery. This was no hardship on their part. Therefore, the request for a variance is bogus and should be denied. Their intent was to circumvent the variance requirement from the start and build the winery on a nonconforming lot. They have no right

under zoning to have a winery.

Further, Appendix B of the Napa County Local CEQA
Procedures guidelines needs to be changed to avoid this backdoor
method of granting a categorical exemption for a project such as
the Melka Winery. If they were in business as a small family
farm for five or ten years, they should have to demonstrate this
fact to gain the right for a winery. Applications such as Melka
Winery should be denied if the planned usage is completely
different than originally built. A variance is an exception to
the law.

In granting variances, are you not making the law meaningless to all of the other people who have abided by it? Please deny the variance. Thank you.

CHAIR PHILLIPS: Thank you. Mr. Hallett and then Geoff Ellsworth is on deck.

COMMISSIONER SCOTT: David Hallett.

CHAIR PHILLIPS: Yes. David Hallett. David Hallett.

DAVID HALLETT: Good morning Commissioners. David Hallett, 2444 Soda Canyon Rd. The Staff Report on the front-page talks on section 2, request conversion of an existing square foot barn. It doesn't mention when the existing barn was built. As far as I can tell it was built in 2013. It certainly received final certification from the Napa County Fire inspectors in March of 2014. Eleven weeks later the application was put in to use it as a conversion into a winery under Appendix B of the CEQA Guidelines from Napa County.

I wrote down bait and switch. I--they built a barn within the 600-foot setback from Silverado Trail and eleven weeks after

it was completed, they came in with an application to convert it to a winery. I just don't understand why we are ever even considering this.

The other thing I looked at was while I sat here this morning and I heard about all these various areas being putted around here, 500--5,200, 6,000, 8,000, 18,000 square feet. If you look at the Staff Report you have a 2,309 square-foot existing building. A proposal to build a 2,675--this was the reduced size from the over 3,000. They dropped it down to 2,675 to come in at a total of 4,984, just squeezed under the 5,000 limit on Appendix B.

So we have 4,980 square feet. The accessory use building, 2,309, is 46.3 percent of the total four-nine-eight-four. It's 46 percent. WDO restrains them to 40 percent. These are the figures that came off of the Staff Report. It's not figures that I pulled out of the air we're talking about. We've been lectured in this room to stick to facts. So let's take the facts right from Ms. Sharma.

Two thousand three hundred nine square foot existing, 2,675 new construction. Total, 400--4,984 square feet. The accessory use, 2,309, is 46.3 percent. I don't need a computer to do it. I've got a plus/minus/divide and add four-function calculator. It's easy to do, folks.

They don't have their figures correct. Somebody's either made a dreadful mistake or there's a lot of smoke and mirrors floating around this room. It's just unbelievable.

You also asked about greenhouse gas emissions. Last month I went to the sanitation department, Napa Sanitation Department,

and I felt quite out of sorts there. There was two of us amongst a room full of maybe 50 winery owners and they told us there, the sanitation department told us, that there are six to seven trucks per day leaving Napa headed down to Oakland. So I put my trusty calculator, seven trucks a day, 30 days a month, that's 210 trucks a month, twelve months a year, 2,400 trucks going down to Oakland with the wastewater from a winery.

The applicants here make no claims otherwise. They've asked for a hold and haul. They are going to truck out their wastewater. There's no mention of this extra greenhouse gas, which you are so insistent on considering. I'd never even heard of greenhouse gas emissions before I came to live here. You pay much attention to it. So we have, by my calculation, 2,400 trucks a year. Let's say I'm out by 25 percent. It's still 1,800 trucks a year going down there. They are going to add to that if you give them the permit to let them build a winery in. They don't deserve an approval here. They don't make the setbacks, they don't meet the conversion data, they don't meet the accessory percentage below 40 percent and they're going to truck it out.

Please don't given them a--please don't give them a permit. If you give them a permit, they'll open up the floodgates and you will just have another mass of people coming in here building a barn, coming in and a year later and asking you to convert it. Protect the valley. Protect the valley, folks. Thank you.

CHAIR PHILLIPS: Thank you. Geoff Ellsworth and then Norma Tofanelli is on deck.

GEOFF ELLSWORTH: Hi. Geoff Ellsworth, St. Helena. I respect the applicants have a dream to have a winery. I do respect that. But we in the community also have a dream to continue--we have a dream as well to continue living in a rural agricultural area in which we are invested. I believe approving variances on such things as setbacks is a dangerous precedent that is perhaps unfair to other property owners that adhere to our codes. I believe these people knew the codes when they bought the property of what was and was not allowed, that is perhaps improper to push for more, to ask for variances, particularly if those variances are citing other variances as a precedent. I believe that in continuing to grant variances in Napa County we are further compromising our county agricultural and residential zones. By approving variances we are adding to a wholesale repurpose-ment of our county zoning into a wholesale tourist commercial use in what is intended to be agricultural and residential zoning. I believe this is a dangerous path.

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In researching the history of zoning, we understand that zoning is part of the insurance that property values and quality of life are protected for current property owners. By the continued approval of variances, I believe we are compromising that security for our residents and citizens. I think the realization that's happening now that almost any one of us could wake up one morning and find the residence, winery or vineyard next to us has turned into a party zone event center with all the associated noise, traffic and disruption, caused by this business model.

It is the cumulative impacts of numerous event centers that FEBRUARY 18, 2015

will choke us. As was pointed out, there is another event center being built just across the Silverado Trail from this application. What will be the combined impact of those visitations and marketing events?

And in pushing for variances, can we also see that perhaps people would be pushing for more visitation later after a building is constructed, or a project is constructed? I believe the cumulative impacts on water, traffic, roads, community safety and natural resources are unsustainable and could soon considerably diminish quality of life in Napa County and compromise stability of our property values.

We are a county of mainly two lane--we are a county--excuse me, of mainly two-lane country roads. We do not have the infrastructure to support a coopting of our agricultural and residential zones into a heavy tourist commercial use. And I believe that this discussion should be data driven. But I believe that to protect our residents and citizens, our quality of life, the assurance of our stability of our property values, I believe a six-month freeze, a six-month halt on this type of development should be called while this data is collected.

I believe this must happen now, immediately, to understand the impacts to our citizens and our environment. I believe we are past the point where this needs to be done. Thank you.

CHAIR PHILLIPS: Thank you, Mr. Ellsworth. Norma Tofanelli and then Ginna Beharry. She's not here. Okay.

NORMA TOFANELLI: Norma Tofanelli, Calistoga. I am here today for Napa County Farm Bureau. We are increasingly concerned with the variances to the WDO setbacks. Variance by variance you

are revising the WDO and the rural landscape it sought to preserve. A brief perusal, 16 of the 35 most recent new winery permits were granted setback variances. They're altering the face of the county, permit by permit.

We are also concerned that this project does not comply with Section II, conversion of existing structures of the 2010-48 Board of Supervisors resolution, which states, "To discourage property owners from constructing residences and barns with the express intent of converting them to wineries, the County does not generally support use permit proposals seeking to convert existing buildings to winery use if the buildings have been constructed or substantially modified within the last five to seven years." That was passed just after the Pavitt approval.

And as this morning has revealed, there is much confusion in the Staff Report. We were perplexed by many of the numbers and couldn't make them match, but it's also concerning that this Section II of a very important resolution passed by the Board of Supervisors isn't even presented to you for your consideration as it applies to this project.

And it is also concerning that there is no data on when this barn was built. If one pulls a parcel report on this parcel, as was pointed out, it appears the barn was--received the Fire Department's approval on March 28th of 2014 and as noted, two months later, or eleven weeks later, we have an application to convert that very structure to a winery. Perhaps the Melkas bought it between March 28th and the June 13 application, but there's no indication of that, so there's a lot of confusion here and I believe it takes a second--a real hard

second look just to get the numbers to match. Thank you.

CHAIR PHILLIPS: I'm going to--what I think might be helpful to do is to do a quick overview of the questions that I see are outstanding and then we can have a discussion of whether we feel that we could take a break and answer those or whether this application maybe needs to be sent back for further tuning. Yes.

MS. PHILIPPAKIS: May I address you one more time?

CHAIR PHILLIPS: Well, but I'd like to recap the questions...

MS. PHILIPPAKIS: Okay.

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CHAIR PHILLIPS: ...and then we'll take a quick break and then you can respond to those.

DEPUTY DIRECTOR MCDOWELL: And Chair Phillips, if I could interrupt, I don't know if all of the potential speakers filled out speaker cards, so there potentially are other people who haven't spoken.

CHAIR PHILLIPS: Okay.

COMMISSIONER SCOTT: Why don't you ask for hands.

CHAIR PHILLIPS: Is there anyone else, you know, is anyone being super shy, is there, okay. Then here is your chance. Here is your opportunity to speak.

[UNKNOWN:] Why don't we take a break and come back...

CHAIR PHILLIPS: Okay. I--why don't we do that and at this point we will--the issues that I see that need to still be addressed are: one is that--one is Viewshed from 29, these two photos, four and two, whether those are--you know, what the planting plan is for those, I don't think that that was fully

addressed in the Staff Report.

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Two, the production ratio numbers and clarification on that. Three, I think it would be great to hear from County Counsel on the conversion of barns and the Appendix B. Five, another question that came up was addressing the two guest cottages in terms of second units and I think that is also--I think we'll take a...

COMMISSIONER COTTRELL: Chair Phillips? Could we maybe append to the question about the conversion question, something to Staff about--because it was my understanding that there is-the lot line adjustment that--so maybe some more information on that would be helpful too.

CHAIR PHILLIPS: So does Staff feel that this is something that can be addressed in ten minutes, or, I mean, because I think, I guess at the end of the day there is some question about the validity of the Staff Report. So if people feel it would be better to--to send the report back or to address it after a break.

DEPUTY DIRECTOR MCDOWELL: I think it would be appropriate to hear from the applicant and hear their feelings on the matter, but from my perspective—because we need to balance everyone's needs in all of this. But I think from Staff's perspective, it would be good to continue the item and come back at a subsequent meeting with a confirmation of all of the details in the report.

CHAIR PHILLIPS: Oh. Commissioner Pope?

COMMISSIONER POPE: No.

CHAIR PHILLIPS: Okay. Kate Philippakis.

MS. PHILIPPAKIS: So. If I may express my preference for procedurally what happens next it would be that we take a tenminute break and reconvene and I answer your questions.

CHAIR PHILLIPS: Yeah. Because now we are right now into--at 12:45 lunch break. Or lunch.

MS. PHILIPPAKIS: Or have lunch break. If you prefer.

COMMISSIONER BASAYNE: Yeah.

CHAIR PHILLIPS: Okay. Okay.

COMMISSIONER SCOTT: Staff needs more time than ten minutes.

MS. PHILIPPAKIS: I think the questions are relatively simple despite the confusion.

CHAIR PHILLIPS: Okay. So that would be a full hour for lunch or do people...

COMMISSIONER SCOTT: One-thirty. [Inaudible.]

CHAIR PHILLIPS: One-thirty. Okay. And I'm sorry. We have one more speaker to...

DOREEN LEIGHTON: Well when you asked for a new speaker I thought all the points had been taken. I'm Doreen Leighton from Soda Canyon. But one point that has not been brought up and since you've desire—expressed a desire to look at information, when—my understanding is when the lot line adjustment was done, they now share a well and the prior owner had a well by themselves for nine years and they've only shared the well since December of 2013. Now they—I think in the packet you have the—all the well data but I don't think in the packet you have any data from the prior use, so we only have one data from a prospective data—what's going to happen with the project, but

we don't have what's been used and you have a shared well in a drought. And so that would be a question I would ask you to further look into. Thank you.

CHAIR PHILLIPS: Thank you. Okay then. We will break until 1:30.

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COMMISSIONER POPE: Welcome back everybody to the February 18 hearing of the Napa County Planning Commission. Chair Phillips had to go due to a family situation so I will be filling in for her for the remainder of the meeting.

At this point where we left off we were going to give Staff and the applicants some time to confer over questions that were raised in the Public Comment section of the hearing, so Public Comment is still open and we want to give Ms. Philippakis the opportunity to respond to some of the issues that were raised.

MS. PHILIPPAKIS: Thank you.

DEPUTY DIRECTOR MCDOWELL: Kate, if you don't mind, I--can I start off and then turn things.

MS. PHILIPPAKIS: Sure.

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DEPUTY DIRECTOR MCDOWELL: Thank you chair--Vice-chair Pope. And thank you for allowing the break. Staff and the applicant had an opportunity to meet. We believe that we have satisfactory responses to all of the concerns that were raised at today's meeting, which we'll hear some of the rebuttal from Ms. Philippakis.

But in summary what we're going to ask as we continue with the discussion here today is to seek a tentative motion from the

Commission to move forward with the project and then to continue the item for two weeks. This is Staff's recommendation, to continue the item for two weeks so that we could come back with a full written record supporting your decision, in our opinion, to move forward with the project.

So in brief, on the accessory to production ratio issue, we believe that's coming in at right around 15 percent and the reason behind that is we have the larger production building, which includes the breezeway and the covered crush pad. That building area counts as production space, the entire building. And then the existing barn building or second dwelling building that's being converted to winery use. The upstairs portion of that building counts as accessory space because that's where the visitation and office area is. The lower portion is storage and case goods. So that is also production space. So we're looking—yeah, I'm sorry, I don't have the exact numbers with me, but I believe...

MS. GALLINA: Kate has it.

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DEPUTY DIRECTOR MCDOWELL: Yeah--and Kate, I think can walk you through those numbers, but we have a substantial area of production space as it relates to a relatively small amount of accessory space.

We'd also like an opportunity to walk you through the lot line adjustment history on the property on how the dwelling units came into being and their relationship on the property.

But I think as a result of your final action on this project if you were to approve the project you would see that the resulting configuration is completely compliant with zoning regulations.

There was the question of the cave. I would like some evidence put in the record from the applicants on how that cave is entirely residential in its purpose, it's not used in a winery capacity in any fashion and we can even come back and show you where on the property a building could be built that didn't require a variance and the amount of environmental consequences that would potentially result from having to construct a road all the way up to the top of the property and remove trees and place a building high on the site.

Anyways. Thank you for that, I'll turn things over to the applicant.

MS. PHILIPPAKIS: Thank you. I think it would be maybe helpful if we could have the visual that shows the property. Because we've got to talk a little bit about—and certainly the applicants can testify to some of the things that—today—to some of the things that John just raised. Like the use of the cave.

So I think that the fundamental thing about which there is misunderstanding from the audience at least, perhaps not from you, but is that the building on the left-hand side that is called the 2nd unit, which we refer to as the barn, that's the building that's proposed to be converted to winery use, was not built by the Melkas and it was not built within the last five years. We do not have the building records with us, but Andy Simpson, who is here, remembers the barn existing in 1999 when he bought property across the way, and he remembers it being converted to a second unit in 2005. That was by the prior owner of the property. And the reason it's by the property—was done

by the prior owner is that when the Melkas bought this property it was an eight-acre property, approximately, with the little 2nd unit that's down on-on the road, on the lower right, and no residence. And they bought it from Dick Maher, who is the--also owns the house to the east, which is--to the south, rather, which is the tennis court, which you can see. So they bought an eight-acre parcel.

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On the left-hand side of their property you'll see another driveway and another house. That is Donald Putnam's house. A couple of years ago after the Melkas had begun construction of their own residence they approached Donald about selling them a couple of acres of land, which he did. There was a lot line adjustment recorded a year and a half ago, approximately. That barn was originally on Putnam's property and it was the second unit for his residence, but when the lot line adjustment was done it moved over.

So this is not a situation that—like the Pavitt case that you may remember a few years ago where there was a building built on the Trail by the owner applicants who then asked to convert it to a winery. This building existed already in the landscape when the Melkas acquired the piece of land underneath it. So that's the history of that particular building.

With regard to other specific questions, the next--the first question, I believe, on the--on her list was the viewshed from Highway 29 question. I think the answer to that is very simple. The one building is already in the existing viewshed and you know what that looks like. The other building is on a line with it and it will be largely screened because approximately

where you see that, sort of, just between the Silverado Trail and that road there will be a berm, a landscaping berm, which will largely screen the building, it will be eight feet high, that's in the application materials, and will screen the winery building from sight, largely.

COMMISSIONER SCOTT: Kate

MS. PHILIPPAKIS: Yes.

COMMISSIONER SCOTT: Question. How will that be landscaped? It's a--how will that be landscaped, the berm?

MS. PHILIPPAKIS: There is a--do you want to address that?

CHERIE MELKA: If you want to see the graphic, it's

[inaudible.]

We have a landscape architect out of San Francisco. I'm Cherie Melka. I think you guys all know that by now. And he actually gave me the names of the genus and species of what he envisions planting on that, but they are plants that will grow another four to six feet on top of that eight feet. So we are very interested in trying to create as much of screen as possible and that's not just for viewshed for public driving down the Trail, but it's for our own personal vision of the Trail. It would be nice to eliminate taking a look at the road.

COMMISSIONER SCOTT: Yeah. Thank you.

MS. PHILIPPAKIS: Okay. The production ratio question. I think that some of the confusion in the earlier numbers came from the fact that the entirety of the existing building was being counted. So it was existing building versus proposed building. And that's not accurate from an accessory versus production standpoint. The upstairs of the existing barn

building is going to be used for accessory uses. The downstairs is going to be used for storage and the plans say that. So what you have is 793 feet of accessory square footage, and I believe that the total is 4,191. Don't quote me on the change because if I were really great at math I wouldn't have become a lawyer, but that's approximately it. And that, using 4,191 as a number is 19 percent, [inaudible] 19 percent.

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The third was the conversion of the barn. I think we know the answer. I'll ask Andy to come up and tell you himself since he saw it after the conversion of the barn. The construction of the barn as a second unit when it was part of the Putnam property early in the 2000s. But it did not happen during the Melkas tenure. Did not happen under their ownership of the property. And even if it had it was done a decade ago.

The two guest cottage issue. They're correct that there are two second units, so that map is correct. There was a second unit on the Melka's property, which is the one in the bottom right close to the Silverado Trail. When the lot line adjustment was approved, they approved a lot line adjustment, the County approved a lot line adjustment, that put a second, second unit onto the Melka's property. So they—a noncompliant—nonconforming situation was created at that point. Part of the application, of course, today, will render it compliant again because it will convert that second, second unit into a winery should you approve it. Which you could do and then that takes—that will solve that problem.

The lot line adjustment, I think I've explained the history of the lot line adjustment, but I can certainly answer questions

and I can understand why it makes things confusing. It also makes it confusing, I think, for members of the public when they're trying to get information, because, if you'll remember, a lot line adjustment changes the assessor's parcel numbers, so if you're trying to look things up, I wonder whether you're getting completely accurate information in the system if you're going by APN because the APN that's on the property now did not use to be its APN.

And then the last question, I think, was--no, two more. The property sharing a well. The properties do share the Putnam's well. There is a water sharing agreement and the 2nd unit is currently plumbed to that well because it was part of Donald Putnam's property, so it was operated off of his well. When they did the lot line adjustment, they recorded a water sharing agreement for that well so that those two structures, Putnam's house and the barn, could continue to be operated off of the same well.

The water analysis that was done, however, and the plan for operation of the winery is to operate it off of the Melka's well, which is theirs entirely, which is the well that produces 75-gallons-a-minute, for which Andy Simpson and Delta civil provided you with the additional information. So all of the analysis that was done on water use for this property was done based on the availability of one 75-gallon-per-minute well belonging to the Melkas solely. So the fact that there is an additional right to sharing, you know, a well with Putnam is just over and above the water. We based the water analysis on the Melkas' own well. And the winery will be operated off of

that well.

And then the last thing is this question of the cave. There is a residential cave. It is kind of where the black arrow is by the word residence, it's right up back in there behind the house. It is about a thousand square feet. It's a home theatre. It's not outfitted as a wine cave, it's carpeted and it's used as part of the house. So despite the testimony that this was a giant estate house, this house is approximately 1700 square feet. The Melkas have young children, teenage-ish. They built this additional room and you're all welcome, should you wish, to come and inspect it. But it is not part of the winery, nor will it be. It also has a door and a lock, so it's not open, you can't just walk into it.

So I think that that answers, hopefully, the questions that Heather asked. Am I forgetting anything? I think in terms of procedure, John's correct. I mean, we feel that despite the confusion of this hearing and certainly there was some, that the information that you need in order to make an informed decision and approve this should be in front of you. So we would appreciate your moving forward to the extent that you feel able to today with the project. And I will ask Andy to talk a little bit about what he knows and saw with regard to construction of the barn.

DEPUTY DIRECTOR MCDOWELL: While Mr. Simpson is...

[UNKNOWN: She's got the analysis...]

COMMISSIONER POPE: Actually we have a question from Commissioner Cottrell.

COMMISSIONER COTTRELL: Ms. Philippakis, I'm just FEBRUARY 18, 2015

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wondering, because I think it would be helpful, so we're looking at, in the Staff Report, some numbers that I think we should probably update. So I don't -- and I think you just provided some of them, but I think it might be worth going through here and just saying what--and maybe we don't have to spend the time right now, crossing things out, but I'm particularly interested in this accessory production ratio because I thought we were using the entirety of that second structure and now you're saying that we're only using 739 feet of that?

MS. PHILIPPAKIS: Eight hundred square feet, approximately, seven-ninety-three.

COMMISSIONER COTTRELL: And then the total production square footage should come--is four-one-nine-one?

MS. PHILIPPAKIS: Four-one-nine-one.

COMMISSIONER COTTRELL: Which is different, than, I think, any number we have.

MS. PHILIPPAKIS: And I think that's because it's the sum of--my suspicion is it's the sum of the two minus the accessory space. Correct?

DEPUTY DIRECTOR MCDOWELL: Four-one-nine-one is the new building that's going to be constructed. And then there is, I believe, another 1,570-ish square feet on the first floor of the existing building that would remain.

COMMISSIONER COTTRELL: Okay so it's the twenty-six hundred-ish of the new structure plus the fifteen-hundred-ish of the first floor.

MS. PHILIPPAKIS: I think that sounds right.

COMMISSIONER COTTRELL: Is that correct?

MS. PHILIPPAKIS: And that sounds like about forty-one ninety-one. So that's...

DEPUTY DIRECTOR MCDOWELL: Well, to walk through it real quick, the new structure is a total of, I believe, 120 feet in length by 35 feet in width. Of that there is 2,700, give or take, square feet, which is enclosed, and then there's 500 square feet of breezeway, which is outdoor production space, and then there is 875 square feet of covered crush pad area. That gets you to roughly 4,191 square feet. Then in the existing building that's being converted, the bottom floor of that, is, I believe, 44 feet 2 inches by 36 feet 2 inches, which gives you...

MS. PHILIPPAKIS: Fourteen sixty-eight.

DEPUTY DIRECTOR MCDOWELL: The fourteen sixty-eight. So you combine the fourteen sixty-eight with the forty-one ninety-one for the total amount of production area.

COMMISSIONER COTTRELL: Okay.

DEPUTY DIRECTOR MCDOWELL: And in comparing that to the roughly 800 square feet of accessory space, it gives you approximately 15 square--15 percent accessory to production ratio. The accessory to production ratio is calculated. It's not 40 percent the size of the winery, its accessory space is limited to 40 percent the size of the production space. So if you have a 10,000-square-foot production area, you can have a maximum of 4,000 square feet of accessory space.

MS. PHILIPPAKIS: Right. And John is correct. He--I neglected to include the outdoor crush pad as part of my production calculations. So his 1,468 plus 4,191 is in fact the

denominator underneath the 793 numerator.

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COMMISSIONER COTTRELL: Thank you.

DEPUTY DIRECTOR MCDOWELL: So there's one other factor on the existing building. It was referenced earlier in the meeting, the 2010 policy about not converting existing structures. And that's for structures that have been built within the last five years. There is another end of that equation, which was codified very early on in the Winery Definition Ordinance.

For structures that existed prior to the Winery Definition Ordinance, for them--and that are located within a winery setback that are not used for winery purposes, they can be converted to winery use without a variance. So this is one reason why we're asking for a tentative action now and then for us to come back with a written factual background for your final decision because if that original building that's being converted was in existence prior to 1990, the variance doesn't even apply to that structure. The variance would only apply to the new structure that's being proposed.

MS. PHILIPPAKIS: Any other questions? All right. Andy.

COMMISSIONER POPE: If you'd just give us your name and address for the record please.

ANDREW SIMPSON: Andrew Simpson, 1104 Adams St. in St. Helena. I bought a piece of property that's across the valley from the Melkas in 1999 and there was a barn on that property at that location at that time. Shaveta just pulled up the Assessor's records, I think, and found something in 1983 that shows an assessment on that barn. The barn was converted to a second unit while I lived on the property probably over ten

years ago, so that, along with what John just stated, pretty much should sum that up.

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Regarding the variance, this morning we heard the Syar project where we want to protect trees and save trees and our open space and this is a prime example of in order to meet that requirement we would be up in the trees taking trees out. We had an existing structure here that met the definition of what we were looking for. We were going to add another relatively small, in terms of Napa Valley, large production wineries next to it to create, kind of, a small-family-style winery. I feel that this project is getting caught up in obviously a bigger picture, a bigger conversation that's going to be taking place over the next year. And I think this type of project is where I would like to see the valley be going, where you have small producers that are just showcasing their own wines on a small parcel. I think both the parcel size and the production level in this are a perfect fit. So I just wanted to make those comments. Thank you.

COMMISSIONER POPE: Thank you.

MS. MELKA: So I just wanted to add one more thing about the cave that's on site. Everybody knew Melka. They saw the construction that was going on at the site. And they saw the caves and they just immediately assumed that it was going to be for winery production. We had a home in downtown St. Helena and we sold that to move to this property. We thought, more land, less home. The kids are growing up, moving out. So we literally cut our house size in half. So this cave is living space. We're big TV buffs, and I know as odd as it sounds, we turned that

cave into a home theater. So I invite you guys to come out and take a look at it and I think you actually stepped foot in there.

COMMISSIONER COTTRELL: I have seen the cave.

MS. MELKA: Okay. So thank you, you can attest to the fact that there is nothing in there, maybe one cooler of wine, insofar as wine bottles, but it's not going to be any part of the winery project. Everything that we're trying to do is, again, separate church and state. We want our living area to be our living area. And the winery area to be the winery area.

MS. PHILIPPAKIS: So then I think I just want to kind of say in summary, is echo what Andy said, which is I know that we're coming on politically charged times with regards to wineries and that there will be a lot of discussion, but I also think that it's important to put this project in context. It's a very small winery from people who are very well established in the wine industry and very sincere. And frankly a lot of what we heard imputation of what their motives were and what their actions were this morning amounted to slander. Literally.

And I would hope that that would not play a part in land use decision making process and I hope that as this year progresses and we have more, what may well be, contentious projects, that we all strive to keep our eyes on the facts and on the land use policies and not the rest of it.

So I hope that you will find this to be a worthy project. We all believe that it is and we're very excited about it. We hope that you are as well. Thank you.

COMMISSIONER POPE: Thank you. Okay, with that, I think, I FEBRUARY 18, 2015

guess we don't want to close the Public Comment just yet because we're not sure what we're going to do here, but, bring it back to the--unless Staff has anything else they'd like to round out with.

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DEPUTY DIRECTOR MCDOWELL: Well, just as far as Staff recommendation and moving forward at this point, we continue to support the proposal as it was presented to you today so we would ask that you close the Public Hearing, take a tentative action, and then remand the matter back to Staff for preparation of the final administrative record on the project where we would return at the next meeting on your consent calendar with a detailed written report on the questions and the responses that came up during this hearing and that you would be able to confirm that on your consent calendar with your final action two weeks from now.

COMMISSIONER POPE: Okay. So, bring it back to the Commission at this point and get everybody else's sense so we can take Staff's recommendation, take a tentative action today. We can decide to continue if we feel like it, if we want to see any more information or we can take an action today as soon as we're—the option is before us if anybody has any thoughts on—or preferences.

COMMISSIONER SCOTT: Well I'll start off. I have no desire to continue this item. I think that the issues in my mind have been largely resolved by Staff and the applicant and their representatives.

In summary I know that there is a great deal of scrutiny that's being placed on properties and developments going forth,

winery applications, and some of this, you know, has come to a head in as recently as last year. We've had applications with multiple variances requested and at least one of them we approved somewhat reluctantly.

But this is a very appropriate site for a variance and it makes sense to me due to its topography, its slope, its size and that's why we have a variance. That's why Staff is able to make these findings and that's why I'm able to agree with them. I think it's appropriate that in large measure the business of our valley is agriculture and a big portion of that agricultural business is related to wineries. And there are debates going on as to whether wineries are an accessory use to agriculture or whether the agricultural is being overtaken by the winery and the visitations, etcetera. That's to be determined by public policy and that is not within our purview. Our purview is the rules, the regulations, the County ordinances and the laws that we live in right now. And frankly I think this is a very reasonable application and I would support any motion, tentatively, approving it.

COMMISSIONER POPE: Thank you.

COMMISSIONER BASAYNE: Yeah. Just to chime in, you know, this applicant is renowned for crafting wines of exceptional quality in small quantities and he's not a newcomer nor a neophyte to the wine industry and he's well respected as a winemaker. This project that's being proposed is not an egregious event center of disproportionate size. It's an attractive design from an excellent architect.

It's a controversial project because it's perceived to push FEBRUARY 18, 2015

outer limits, certainly in the context of the larger discussion. But this, to Commissioner Scott's point, this is an issue that is now more commonplace than not, where we're running out of space indeed, but if we're looking at a ten-acre parcel that can support a winery of modest size, I think we have to consider it. The accessory to production ratio is in my mind no longer an issue. And I also understand as well that if in fact we were to try to reconfigure the location of the winery on the property it may very well still require a variance. Or, as mentioned, the destruction of trees. So I really do believe that this is, again, a modest project, it's something that we should support and I'd be supportive of it today.

COMMISSIONER POPE: Okay.

COMMISSIONER COTTRELL: I would be in general agreement with my fellow Commissioners. One thing I do want to flag here is I think it would be great in the future to have the issue of the conversion from preexisting structure, or recently built structure to winery usage called out beforehand because I think then the Commission could have had a better understanding of the story behind there. And I know that's a difficult call to make of how much narrative to put in, but I think, especially in this climate, the more information we have as Commissioners that the neighbors have to make informed decisions to be able to weigh things. So a thicker Staff Report is okay in my book.

And in terms of the variance, variances are tough ones because we are saying we're making an exception and I really am sensitive to the fact that as a community we feel like there have been a lot of exceptions made, to rules that we

increasingly value.

Here I think we have a situation where if the applicant were not to seek a variance, we could be faced with a winery application, and I'm looking at the map here, on a steeper slope with a lot of trees to be removed. So in terms of the environmental costs, to me, the variance allows for less impact on that hillside and the fact that the barn structure already exists in the setback, to me, is some further mitigation for citing a second structure also in the setback.

And again I think the visitation levels are low. I guess one thing I did want to bring up, and this is something that Ms. Philippakis mentioned, is that the application is for one full-time and one part-time and yet we have in our chart here the ten or fewer, and without raising the whole question of maxima and averages again, I'm wondering if that's really the accurate—if we're going to be approving ten or fewer when maybe we really want to be approving closer to what's actually being requested.

DEPUTY DIRECTOR MCDOWELL: We discussed that with the-through the Chair, thank you. We discussed that with the applicant during the break and we're going to come back with a five or fewer revision.

COMMISSIONER COTTRELL: Okay.

COMMISSIONER POPE: Excuse me. Were you done?

COMMISSIONER COTTRELL: I'm done.

COMMISSIONER POPE: Okay. Yeah, I would say, I think, when I mentioned on the site visit I might have handicapped my prediction a little bit and said that, you know, this will probably be the least controversial item on our hearing

Wednesday, and against the bar of Syar, it probably was. So. So I wasn't a liar. But I think again it's--and it was pretty great because when I was leaving the site visit the other day, you know, I had mentioned that we do increasingly see a higher degree of scrutiny and neighbor concern when it comes to even modest winery projects and as if on cue, a neighbor rolled in and said I just found out and I've got concerns about this project. So I'll leave that for you to talk about.

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But, you know, I would say quite candidly today, kudos to the neighbor and community groups that have organized to be here. I would say you really brought your A-game today and have been doing so increasingly and I think that created a situation in which, you know, it was necessary to take a break and come up with some answers for some, you know, pretty well-raised questions, and I am satisfied with the answers that have been presented here and it all sounds very logical and we've got testimony resolving some of those concerns that were raised.

But I think that also makes it, you know, again increasingly incumbent upon all of us as County Planning Staff and Commissioners to make sure we're bringing our A-game too, and that we've got these things resolved before they hit a Staff Report and before we're sitting here trying to figure out numbers on the fly.

You know, I know that March 10th we'll have greater discussion about some of the things that, you know, we've spent some time talking about today in terms of capturing visitation numbers and maximums versus averages and those kind of things, and, you know, I guess it's a little bit, you know, chicken and

the egg, because as I hear a little bit of the discussion, the Commission saying we really need more information and data and I hear Staff saying we really need direction from the Commission, so you know, I think, working together we can start coming up with—then I think there will be some innovative ideas to better capture what we're looking at when we're talking about visitation and the direct to consumer world.

But, you know, the other thing that I want to be very careful about is I remember, you know, discussing a controversy in one of the cities here where an unnamed national chain brand coffee shop was going in directly across the street from a local independently owned coffee shop and that generated some very good discussion. And one of the more depressing arguments I heard in favor of the big coffee chain was, you know, sometimes these days it's only the big corporation that can really afford the capital on the front end to go in and operate and while that seemed, perhaps grounded in reality, it also seemed like a very depressing rationale to me.

And I mention that because, you know, I want to make sure in our zeal, coming from the world of unintended consequences, we also don't create a situation in which the Melkas of the world really have no options for creating a small family-owned winery in Napa and that it's only large corporations and hedge funds that can create and sustain wineries in the Napa area. I'm not sure that's something that anybody is intending or desiring, but I could see us backing ourselves, in an effort to do the right thing, in that kind of situation. So.

You know, variances are a tough issue. I think the few FEBRUARY 18, 2015

times as a Planning Commissioner I've been asked to look at rezoning properties outright, to change it from the use that the developer purchased it at, I've been generally pretty resistant, if not totally resistant to doing that. I don't believe that variances are in that same category. I don't believe that it's, you know, at least I'm not convinced in this situation that it's a means of trying to backdoor regulations. I think it's a balancing act. It's a tough one, as has been mentioned. But yeah. I would agree that, you know, we have a property here that right now it says a winery can be built. Wineries are accessory uses to agriculture, which is not only spelled out, but encouraged in our General Plan as a use and, you know, if we wanted to decide down the road as part of a broader policy discussion to change the size of the parcel that wineries can be placed on, that's a bigger discussion, and, you know, again, I would add the cautions about unintended consequences there. But we want to be careful not to weaponize the variances either, you know, as a way of killing projects off when there is a demonstrated need of hardship.

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So all that being said, I would agree, it's been a good, productive hearing, good discussion, you know, again, we're at a point now where we're talking about a 10,000-gallon-a-year production winery with ostensibly two employees and, you know, 30 visitors, and a pretty modest visitation plan, and it's, you know, a two or three-hour discussion with a break and conferring and confabbing, so it's all part of the new normal of our discussion of continued winery agricultural development here in the Napa County.

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But I would support a tentative action today and then have Staff coming back and really making sure we're ticked and tied on all the arguments that were presented here today in support of this project.

So if there are no further comments, I will--now we're going to leave the Public Comment--Public Hearing open--the Public Comment open?

COMMISSIONER SCOTT: No.

DEPUTY COUNTY COUNSEL LAURA ANDERSON: No. You're going to close the Public Hearing and it'll just come back on consent.

COMMISSIONER POPE: Okay. So with that I will close the Public Hearing and accept a motion.

COMMISSIONER COTTRELL: I have one clarifying question for the Staff. So are we, if we have a motion and a vote now are we basing our decision on existing findings or the findings that will--to be named later?

DEPUTY DIRECTOR MCDOWELL: Yes is the answer. The findings will be augmented from what you have to reflect today's testimony and the additional evidence that we're going to put into the record. But it will essentially be the same findings that you have today.

COMMISSIONER COTTRELL: Okay. And that's why any vote at this point or any recommendation is a tentative one.

DEPUTY DIRECTOR MCDOWELL: Correct. And the way these tentative -- we don't tend to do them as much in the Planning Commission as we do at the Board of Supervisors, but what occurs is when we bring the materials back to you, if you're satisfied with us capturing the intent of your decision, then you would

leave the--basically finalize the decision. But if you had some issues we'd reopen and discuss and change the project as you see fit.

COMMISSIONER COTTRELL: Okay.

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COMMISSIONER BASAYNE: So do we finalize that decision with a vote again? Or...

DEPUTY DIRECTOR MCDOWELL: Yes. It would be--so the way it would work if it's--with it being on consent calendar is once you've reviewed the materials if you're satisfied with it, it would stay on consent calendar and you would simply approve the consent calendar. Much like what you did this morning with continuing the Girard item. If you're dissatisfied or there's some point of objection then we would reopen the Public Hearing, but limit testimony to the Commission's direction and the factual evidence that was put forward.

COMMISSIONER POPE: And it's not just us, but it's actually anyone can request an Item B. [Open up.]

DEPUTY COUNTY COUNSEL ANDERSON: I think it sounds like there is going to be some additional evidence that might come in, so probably the safest approach would be to just continue the Public Hearing to April 1st, but with the understanding that the—any evidence or any testimony would be limited to what was discussed today and that the findings will reflect the intent and the evidence that was—or the information that was provided in the record today, that you're not reopening the whole thing, you're just going to be looking at the information that supports what's been provided today.

DEPUTY DIRECTOR MCDOWELL: March 4th.

 DEPUTY COUNTY COUNSEL ANDERSON: Oh, I'm sorry.

COMMISSIONER POPE: Yeah. I think County Counsel's recommendation sounds reasonable.

COMMISSIONER SCOTT: Then I would move that we find the project Categorically Exempt from CEQA based on Finding 1 of Exhibit A and tentatively approve Variance Request (P14-00209) based on Findings 2 through 8 of Exhibit A, and subject to the recommended Conditions of Approval and revisions that Staff makes, and three, approve the Use Permit (P14-00208) based on Findings 9 through 13 of Exhibit A and subject to the recommended Conditions of Approval as revised by Staff, Exhibit B.

COMMISSIONER BASAYNE: Second.

COMMISSIONER POPE: Now before we call a vote, now is that to be continued or do we just take a tentative action?

DEPUTY COUNTY COUNSEL ANDERSON: You took a tentative action and you are continuing it to March $4^{\rm th}$ for a final action.

COMMISSIONER POPE: Okay. So our vote right now is to continue?

DEPUTY COUNTY COUNSEL ANDERSON: Tentatively. To tentatively approve and to continue it to March $4^{\rm th}$ for final action.

COMMISSIONER POPE: Okay. So is that everybody's understanding of her motion?

COMMISSIONER SCOTT: It was my motion. But it is our understanding.

COMMISSIONER POPE: Okay. So that is the motion as it stands. All in favor?

COMMISSIONER SCOTT: Aye.

COMMISSIONER BASAYNE: Aye.

COMMISSIONER COTTRELL: Aye.

COMMISSIONER POPE: Aye.

[CHAIR PHILLIPS excused.]

COMMISSIONER POPE: Any opposed? We are tentatively

approved and continued until March 4th. Thank you everybody for

your thoughtful deliberation.

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I, Kathryn F. Johnson, do hereby certify and believe:

That the foregoing pages are a true and correct transcript of the proceedings before the Napa County Planning Commission, County Building, Board Chambers, Napa, California, excepting words noted "inaudible" or words placed in [brackets] to the best of my ability. Speech disfluencies, discourse markers and pause fillers have been deleted, except when deemed function words. Commas may be used for emphasis as well as for grammar.

I further certify that I am not interested in the outcome of said matter or connected with or related to any of the parties of said matter or to their respective counsel.

Dated this 8th day of May, 2015.

Kathryn F. Johnson

THE POMESOING INSTRUMENT IS A CORRECT COPY OF THE CINQUIAL ON FILE IN THIS OFFICE

CLERK OF THE BOARD OF BURLETVISCHS OF THE COURSEY OF MACA STATE OF BALFORES

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